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# On-Road Motor Vehicles No Longer Dominate Ozone Formation

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## Issue

The amount of traffic on California's roadways decreased by approximately fifty percent during the COVID-19 pandemic lockdown in March and April of 2020. Conventional wisdom led to the expectation that reduced traffic would result in reduced ozone (O<sub>3</sub>) concentrations—ozone being a main component of smog—yet ozone concentrations increased during this period. Internal combustion vehicles emit oxides of nitrogen (NO<sub>x</sub>) and volatile organic compounds (VOCs). These emissions are precursors for ozone formation, but the relationship between these precursor emissions and the final ozone concentration is complex. The ratio of NO<sub>x</sub>/VOCs determines if the ozone formation will be “NO<sub>x</sub>-limited” or “NO<sub>x</sub>-rich”. Major NO<sub>x</sub> reductions are required to reduce ozone concentrations when the atmosphere is NO<sub>x</sub>-rich. Small NO<sub>x</sub> reductions in a NO<sub>x</sub>-rich atmosphere can actually increase ozone concentrations.

To inform ongoing efforts to reduce ambient O<sub>3</sub> concentrations, our team collected and analyzed air pollution measurements in urban locations adjacent to major freeways in the City of Sacramento and the City of Redlands—both during and after COVID-19 stay-at-home orders. The results provide an updated estimate for how many more years of NO<sub>x</sub> control will be required before O<sub>3</sub> benefits are realized.

## Key Research Findings

**The traffic reductions during COVID-19 had a limited effect on ozone concentrations.** Ambient NO<sub>x</sub> concentrations decreased by approximately 30% during COVID-19 shutdown

periods due to reduced traffic, with lesser reductions in evaporative VOC emissions. This emissions change happened in the spring when ozone chemistry is NO<sub>x</sub>-rich and so ozone concentrations did not respond favorably to reduced traffic. A similar emissions change in summer months when ozone chemistry is more NO<sub>x</sub>-limited would have reduced ozone concentrations in small and medium-sized cities. Traffic reductions alone cannot reduce ozone concentrations in the center of major urban cities.

## Policy Implications

**Short term vehicle emissions reductions must be coordinated with changes in other sectors.** Ambient NO<sub>x</sub> concentrations will need to decrease by approximately 40% in small and medium cities and by approximately 80% in larger cities before ozone concentrations reliably decrease during summer months. Reductions in traffic emissions alone cannot achieve this level of control in the near term. Traffic control programs should be coordinated with emissions reductions in other sectors such as volatile chemical products to continue reducing ambient ozone concentrations.

**Long term greenhouse gas (GHG) reductions will play an important role in ozone control.** Given the natural VOC emissions from vegetation, deep NO<sub>x</sub> reductions are the only viable long-term pathway to controlling ozone concentrations. California's plan to reduce GHG emissions from the transportation sector will largely accomplish the goal of ozone control. However, achieving healthy air quality across California is a broader goal that will require coordinated emissions reductions beyond the transportation sector.

## What you Should know About Ozone Formation

**Ozone chemistry goes through a seasonal cycle.** Warmer temperatures in the summer months increase emissions of VOCs from vegetation and evaporative emissions from transportation sources, leading to changes in the ambient NO<sub>x</sub>/VOC ratio. Reductions in NO<sub>x</sub> emissions during summer months will be more effective at reducing ozone concentrations than similar NO<sub>x</sub> reductions in other months.

**Ozone chemistry changes with population density.** Normal human activity generates emissions of NO<sub>x</sub> and VOCs, with higher emissions in areas with higher population density. Ozone chemistry is solidly NO<sub>x</sub>-rich in urban cores and transitions towards NO<sub>x</sub>-limited in downwind regions. Small reductions in NO<sub>x</sub> concentrations in a NO<sub>x</sub>-rich environment increases ozone concentrations.

**Some VOC sources cannot be controlled.** VOCs are emitted by a variety of human and natural sources. Emissions from traffic sources have strongly decreased in past decades, but emissions from vegetation have remained largely unchanged, making this natural VOC source a major contributor to ozone formation in present-day California.

**Ground-based measurements, satellite measurements, and models all agree.** Direct measurements of ozone response to NO<sub>x</sub>/VOC changes are consistent with weekday/weekend ozone trends driven by changing traffic patterns. Both ground-based observations are consistent with satellite measurements of NO<sub>x</sub>/VOC concentration patterns. Models of atmospheric chemistry that are used to design control programs agree with measurements. All evidence supports the seasonal and spatial trends summarized.

### More Information

This policy brief is drawn from the report “Measuring Changes in Air Quality from Reduced Travel in Response to COVID-19” available at: [www.ucits.org/research-project/2021-07](http://www.ucits.org/research-project/2021-07). For more information about findings presented in this brief, please contact Michael Kleeman at [mjkleeman@ucdavis.edu](mailto:mjkleeman@ucdavis.edu).

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