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Catch More to Catch Less: Estimating Timing Choice as Dynamic Bycatch Avoidance Behavior

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Authors

Abe, Keita

Anderson, Christopher M

Reimer, Matthew N

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1 Catch more to catch less: Estimating timing choice as
2 dynamic bycatch avoidance behavior

3
4 January 7, 2025

5 **Abstract**

6 We model harvesters' temporal participation behavior in a fishery with individual
7 quotas for both a target and bycatch species. Harvesters make participation decisions
8 given time-varying characteristics of the fishery (e.g., catch rates, price, and bycatch
9 rates) and outside opportunities (e.g., other fisheries). A harvester's problem is season-
10 ally dynamic under the individual quota scheme because quota acts as an intertemporal
11 budget constraint. We construct a theoretical model to describe how the shadow value
12 of individual quota plays a role in a harvester's decision and propose an empirical model
13 that captures the dynamic effect of the seasonal quota usage. Our study finds support
14 for the existence of dynamic bycatch avoidance: harvesters use the security provided
15 by quota allocations to reduce harvesting around periods of high bycatch. Our policy
16 simulation demonstrates that opening the season earlier could reduce bycatch while the
17 main target catch is maintained due to temporal shift of quota usage.

18 **Keywords** Bycatch, Dynamic Avoidance, Policy Simulation, Prohibited Species Catch,
19 Shadow Value of Individual Quota

20 **JEL classifications** C61, Q22, Q28

21 Introduction

22 The incidental catch of non-target species, so-called bycatch, is a key challenge for fisheries
23 management: left unchecked, bycatch can create conflict with other user groups that claim
24 the species as a valuable target or cause ecosystem issues through stock depletion. The
25 fundamental cause of bycatch is imperfect selectivity of fishing gear to target specific species.
26 While there are technical approaches that improve gears and enhance target-ability, behavioral
27 approaches have been emphasized as an important margin along which fishers can adjust
28 target-ability in a cost-effective manner (Branch & Hilborn, 2008; Reimer, Abbott, & Wilen,
29 2017). Bycatch avoidance is costly for harvesters because measures generally decrease the
30 catch rates of target species. Economic analysis has informed bycatch reduction policies by
31 demonstrating this trade-off between bycatch reduction and costly avoidance, using models to
32 illustrate the margins that efficiently reduce bycatch. While the emphasis on spatial behavior
33 has been made in bycatch management (Abbott, Haynie, & Reimer, 2015; Abbott & Wilen,
34 2011; Little, Needle, Hilborn, Holland, & Marshall, 2015; Miller & Deacon, 2017), this study
35 focuses on relatively understudied temporal avoidance strategies by constructing a model of
36 multi-fishery participation choice to analyze the effect of a season length policy on bycatch.

37 One of the challenges of empirically modeling participation choices for a fishery with
38 individual quotas is to capture the forward-looking behavior of managing quota usage.
39 Individual quotas introduce an opportunity cost of harvesting: harvesting today means that
40 there is less quota available for harvesting in the future. The magnitude of this shadow cost
41 depends on expected future catch rates, the amount of remaining quota, and the number of
42 periods remaining in the season. The shadow cost associated with the use of quota is difficult
43 to estimate because expectations regarding quota usage in future periods are unobserved.
44 Previous work has approximated the shadow cost of binding fleet-wide quotas by interacting
45 contemporaneous expected catch rates with the amount of remaining time periods and quota
46 (e.g., Abbott & Wilen, 2011; Haynie, Hicks, & Schnier, 2009), but has not incorporated
47 information regarding expected future catch rates or bycatch.

48 We address this gap by developing a theoretical framework to derive a harvester’s optimal
49 participation choice as a function of the shadow cost of target and bycatch quota, allowing
50 for time-varying catch and bycatch rates. We use this decision mechanism to specify an
51 empirical model of fishery participation with a composite variable, which we call Quota Speed,
52 which serves as a proxy for the shadow cost of quota. We apply the model to the Bering
53 Sea/Aleutian Islands (BSAI) pollock catcher-processor fleet, which targets pollock and other
54 species while being subject to prohibited species catch (i.e., bycatch) of salmon species.

55 Our results show that harvesters have incentive to participate in the present period when
56 bycatch rates are expected to be higher in the future, reflecting forward-looking bycatch
57 avoidance behavior. With an emphasis on the harvesters’ forward-looking behavior, we apply
58 our model in the Alaska pollock fishery, where we simulate a counterfactual policy that sets a
59 longer season length to give fishers more flexibility to avoid bycatch. The simulation results
60 demonstrate that the new regulation reduces bycatch while maintaining target species catch,
61 suggesting that the current season length policy, which was originally created for conserving
62 the target species, is obsolete when considered jointly with quota and the newly emerged
63 bycatch issue. Indeed, the bycatch restriction was layered on top of previous regulations
64 without considering its potential interaction with the season length restriction. Updating
65 the regulation by elongating the season may allow harvesters the flexibility to substitute the
66 timing of target species catch to avoid bycatch.

67 There are two primary reasons why the timing of participation should be highlighted as an
68 important margin of bycatch avoidance. First, previous work has suggested individual bycatch
69 quota as a bycatch management instrument in addition to other policy tools such as financial
70 instruments or spatial restriction (Boyce, 1996; Diamond, 2004; Edwards, 2003; Hannesson,
71 2010). The main idea of individual bycatch quota is to incentivize harvesters to avoid bycatch
72 by creating a shadow value associated with use of the quota, which represents the marginal
73 cost of bycatch today in terms of the foregone benefit of target species catch in the future.
74 This shadow value incentivizes harvesters to allocate effort over a season to take advantage of

75 low bycatch rates. Second, fishery choice is an important decision margin for fishers that can
76 target multiple species (e.g., Bockstael & Opaluch, 1983). It is therefore natural to model
77 the timing of quota use as a problem of sequential fishery participation choices over a season
78 when harvesters have the opportunity to participate in more than one fishery and face the
79 bycatch rate varies over a season. Arguing for the importance of considering outside options,
80 Stafford (2018) models daily choices of participation in alternative fisheries using a nested
81 logit model; we extend her approach by incorporating a dynamic term reflecting the shadow
82 value of using a constraining bycatch quota.

83 Our study contributes to the literature by developing the first empirical model of in-
84 dividual’s temporal choice of fishing under individual quota, and suggesting an approach
85 to calibrating it without a full structural estimation. While seasonal allocation of fishing
86 quota has been studied, as it is a key margin under individual quota management (e.g.,
87 Birkenbach et al., 2020), capturing individual harvester behavior based on microfoundations
88 is challenging due to unobserved expectations and shadow values of quotas. The allocation
89 of fishing effort through time has been studied to show how individual quotas can attenuate
90 the race to fish. This has been modeled as an optimal control problem which maximizes the
91 seasonal profit given individual quota (Boyce, 1992, 1996; Clark, 1980). Empirical models
92 of optimal temporal fishing effort allocation, in contrast, are limited. Kellogg, Easley, &
93 Johnson (1988) apply a dynamic seasonal model to a scallop fishery, but the main purpose is
94 to find the optimal seasonal length for the management body rather than estimating a model
95 of harvester behavior. Previous empirical studies have investigated the fishery choice problem
96 for fisheries without individual quotas; however, these studies model harvesters’ choice as
97 static problem rather than dynamic because the management schemes under consideration
98 created derby-style fisheries (Eggert & Tveteras, 2004; Pradhan & Leung, 2004). Curtis &
99 McConnell (2004) model a forward-looking harvester’s choice of fishery and location at the
100 trip level, but no seasonal level study exists considering allocation of individual quota. Bisack
101 & Sutinen (2006) study the effect of bycatch ITQs as a bycatch reduction measure; however,

102 their approach is to simulate profits and efforts under policy alternatives given estimated
103 revenue and costs rather than directly estimating harvesters' responses.

104 The empirical challenge of the dynamic participation choice problem in fisheries is to
105 model harvesters' unobserved expectations of future quota usage. The most obvious way to
106 tackle this issue is to solve a harvester's full dynamic programming (DP) problem; however
107 the stochastic evolution of the state variables (remaining quotas) combined with the need
108 to recursively solve for a harvester's optimal participation choice makes the model become
109 intractable. Our approach does not fully solve the DP problem; instead, we include a
110 composite variable derived from our theoretical model of optimal participation choice that
111 approximates the forward-looking behavior of harvesters by specifically taking into account
112 the future use of individual quota.

113 This paper is organized as follows. Section 2 presents our theoretical model to highlight
114 the mechanism of harvesters' decision making for fishery participation under a quota managed
115 fishery. Section 3 describes our case fishery, the Bering Sea and Aleutian Islands pollock
116 catcher-processor fleet. Section 4 presents our empirical model and estimation strategy.
117 Section 5 presents the estimation results. Section 6 shows the simulation results of an
118 alternative policy based on the estimates of the empirical model. Section 7 concludes the
119 article.

120 **The Seasonal Participation Model**

121 To investigate harvesters' temporal effort allocation under seasonal individual quota and
122 bycatch avoidance, we construct a model of harvester's timing choice of fishery participation.
123 We conceptualize harvesters as solving an annual (or seasonal) planning problem, given
124 time-varying expected catches and prices and the constraints of individual quotas for target
125 and bycatch species. The key implication of the model is the existence of a dynamic trade-off:
126 a forward-looking harvester will balance current gains, the cost of bycatch, and future benefits

127 from saved quotas when deciding on participation in a fishery. Our motivation for developing
 128 a theoretical model is to analyze how time-varying conditions and shadow costs affect the
 129 decisions of harvesters.

130 Our model builds on seasonally dynamic and single target fishery models (Boyce, 1992;
 131 Clark, 1980), but allows for multiple fishery choices. While these previous studies focus on
 132 the optimal management under stock externality from the perspective of a social planner,
 133 we present a model of individual private harvester’s within-season decision on the extensive
 134 margin given an individual quota-based management scheme. Accordingly, we use a dynamic
 135 framework with remaining quota as the state variable of interest. We do not explicitly
 136 consider a stock externality. Instead, we assume that the catch of the fleet is only a small
 137 portion of the stock, which is managed to a steady state by a TAC, and individuals take the
 138 time-varying expected catch as given.

139 The model focuses on a harvester maximizing seasonal profit under individual target and
 140 bycatch quotas. The harvester allocates effort across two fisheries over a season. Fishery 1
 141 is under individual quota management for both target and bycatch, and Fishery 2 is free
 142 access for the harvesters without quantitative restriction. The seasonal profit of harvester i
 143 is defined as

$$V = \int_0^T [d_{it}(p_{1t}q_{1t} - \gamma b_t q_{1t}) + (1 - d_{it})p_2 q_{2t} - c] dt \quad (1)$$

144 where q_{jt} is the time-varying catch of target species in Fishery j , b_t is the time-varying bycatch
 145 rate in Fishery 1, p_{1t} is the time-varying price of fish in Fishery 1, p_2 is the price of fish in
 146 Fishery 2. The choice variable $d_{it} \in [0, 1]$ denotes a harvester’s fishery decision, and can be
 147 interpreted as the proportion of effort allocated to Fishery 1—e.g., the harvester chooses
 148 to fully commit to Fishery 1 if $d_{it} = 1$ and chooses to only harvest in Fishery 2 if $d_{it} = 0$.
 149 While the choice variable d_{it} is specified as continuous and can take on values between 0
 150 and 1, the optimal fishery decision will be a corner solution (as we demonstrate below) since
 151 it enters the objective function linearly. The parameter c is the operating cost of fishing,

152 and γ is the unit cost of bycatch, which represents a punishment of having bycatch even if
 153 the bycatch quota is not binding. This direct cost of bycatch is often seen in the bycatch
 154 management—for example, in the BSAI pollock fisheries, harvesters that catch a high number
 155 of salmon bycatch in a week are publicly listed on the “dirty 20 list”.¹ In addition, harvesters
 156 with high bycatch may be restricted from accessing certain areas to fish. These measures work
 157 to provide harvesters with incentives to avoid bycatch in addition to the individual bycatch
 158 quota, and we take it into account as a form of direct cost of bycatch. We do not explicitly
 159 take into account discounting because the model presumes the within-season dynamics, and
 160 the effect of discounting is predictable while the main interest is the response to time-varying
 161 variables.²

162 The harvester is subject to individual quota constraints in Fishery 1: Q_{1i} is the amount
 163 of individual target species and Q_{bi} is the amount of individual bycatch quota. The sums of
 164 the catch and bycatch should not exceed these quotas:

$$\begin{aligned} Q_{i1} &\geq \int_0^T d_{it}q_{1t}dt \\ Q_{bi} &\geq \int_0^T d_{it}b_tq_{1t}dt. \end{aligned} \tag{2}$$

165 Including the constraints for the decision variable $0 \leq d_{it} \leq 1$, the Lagrangian formulation of
 166 the constrained maximization problem of harvester i is as follows:

$$\mathcal{L} = V + \lambda_{1i}[Q_{1i} - \int_0^T d_{it}q_{1t}dt] + \lambda_{bi}[Q_{bi} - \int_0^T d_{it}b_tq_{1t}dt] + \int_0^T \eta_{1it}d_{it}dt + \int_0^T \eta_{2it}(1 - d_{it})dt, \tag{3}$$

167 where λ_{1i} , λ_{bi} , η_{1it} and η_{2it} are Lagrange multipliers which correspond to the target species
 168 quota, the bycatch species quota, and the upper and lower bounds of the decision variable,

¹Number of appearance is reported on annual reports. e.g. Pollock Conservation Cooperative and High Sea Catchers’ cooperative join annual report, https://www.npfmc.org/wp-content/PDFdocuments/catch_s_hares/CoopRpts2016/PCC_HSCC_AFA16.pdf

²For example, Birkenbach et al. (2020) includes discounting in their theoretical model for completeness, but not explicitly treat it in their empirical section. We exclude the discounting to keep the expression simple.

169 respectively. By rearranging the first-order condition of the Lagrangian in eq. 3 with respect
 170 to d_{it} , we obtain the following necessary condition:

$$Y_{it} = [p_{1t} - \lambda_{1i} - (\gamma + \lambda_{bi})b_t]q_{1t} - p_2q_{2t}, \quad (4)$$

171 where $Y_{it} \equiv \eta_{2it} - \eta_{1it}$ is the difference between the Lagrange multipliers associated with the
 172 range conditions for d_{it} . The first term on the right-hand side is the net benefit from Fishery
 173 1, and the second term is for Fishery 2. The operating cost, c , cancels out as we presume
 174 that the costs are same across fisheries. We refer to Y_{it} as a participation index. Intuitively,
 175 since the index is the difference in net revenues between the two fisheries, the harvester
 176 chooses Fishery 1 if the index is positive. In this case, $\eta_{2it} > 0$ and $\eta_{1it} = 0$, which implies the
 177 constraint $d_{it} = 1$ is binding. Conversely, if the index is negative, then $\eta_{1it} > 0$ and $\eta_{2it} = 0$,
 178 which implies the constraint $d_{it} = 0$ is binding. We can express this link between the index
 179 and the decision variable as $d_{it} = I\{Y_{it} \geq 0\}$, where $I\{\cdot\}$ is an indicator function.³

180 The interpretation of the index is straightforward: the harvester chooses the fishery with
 181 higher net benefit. Notice that the net benefit of Fishery 1 includes the shadow costs of
 182 both the target and bycatch quota. These shadow costs capture the cost of lost harvesting
 183 opportunities in the future due to less remaining quota; hence, the harvester's decision is
 184 dynamic. The participation index is the motivation for our empirical model specification,
 185 which we describe in detail below.

186 Our interest is in empirically estimating the participation model in equation (4); however,
 187 this is made difficult by the existence of the shadow values λ_{1i} and λ_{bi} , for which analytical
 188 closed-form solutions are not easily attained. Moreover, the shadow values are functions of the
 189 target catch q_{1t} , bycatch rate b_t , and remaining quotas Q_{1i} and Q_{bi} . Thus, the participation
 190 index in equation (4) is potentially nonlinear with respect to the independent variables of
 191 interest.

³Note that a harvester is indifferent between the two fisheries when $Y_{it} = 0$. In this case, $\eta_{1it} = \eta_{2it} = 0$ and $0 \leq d_{it} \leq 1$. For simplicity, we assume that a harvester would allocate all effort to Fishery 1 if indifferent. In practice, this is rare. We provide a full derivation of the necessary condition in eq. 4 in Appendix A1.

192 We address this issue by forming a Taylor-series approximation of order one for the
 193 participation index Y in equation (4) around a point $x^0 = (b^0, q_1^0, Q_1^0, Q_b^0)$, such that

$$Y_{it}(x) \approx Y_{it}(x^0) + \frac{dY_{it}}{db_t}(x^0) b_t + \frac{dY_{it}}{dq_{1t}}(x^0) q_{1t} + \frac{dY_{it}}{dQ_{1i}}(x^0) Q_{1i} + \frac{dY_{it}}{dQ_{bi}}(x^0) Q_{bi}, \quad (5)$$

194 where $x = (b_t, q_{1t}, Q_{1i}, Q_{bi})$ can be considered as deviations for the point x^0 . We further
 195 decompose each of these partial effects below, with the goal of understanding the various
 196 components of the participation index so as to estimate it using a latent index model.

197 **Change in bycatch rate:** The second term of eq. 5 is the change in the index with
 198 respect to the bycatch rate. Using the implicit function theorem, the total derivative of the
 199 participation index Y_{it} with respect to the bycatch rate b_t can be shown to be:⁴

$$\begin{aligned} \frac{dY_{it}}{db_t} &= \frac{\partial Y_{it}}{\partial b_t} + \frac{\partial Y_{it}}{\partial \lambda_{1i}} \frac{\partial \lambda_{1i}}{\partial b_t} I\{\lambda_{1i} > 0\} + \frac{\partial Y_{it}}{\partial \lambda_{bi}} \frac{\partial \lambda_{bi}}{\partial b_t} I\{\lambda_{bi} > 0\} \\ &= -(\gamma + \lambda_{bi})q_{1t} + q_{1t} \frac{(\gamma + \lambda_{bi}) \frac{\partial d_{it}}{\partial Y_{it}} q_{1t}^2}{\int_t^T \frac{\partial d_{is}}{\partial Y_{is}} q_{1s}^2 ds} I\{\lambda_{1i} > 0\} \\ &\quad - b_t q_{1t} \frac{(d_{it} - (\gamma + \lambda_{bi}) \frac{\partial d_{it}}{\partial Y_{it}} b_t q_{1t}) q_{1t}}{\int_0^T \frac{\partial d_{is}}{\partial Y_{is}} b_s^2 q_{1s}^2 ds} I\{\lambda_{bi} > 0\} \end{aligned} \quad (6)$$

200 The first term on the right-hand-side is the direct effect of the change in bycatch rate. The
 201 second term is the dynamic effect via the shadow value of the target species quota. This
 202 term is positive, and relevant only if the shadow value is positive (i.e., the target quota is
 203 binding). The third term is the dynamic effect via the shadow cost of the bycatch species
 204 quota, the sign of which is ambiguous and depends on the level of the participation index,
 205 as well as the magnitude of the catch rate, the direct cost of bycatch, the shadow cost of
 206 bycatch, and the bycatch rate. If $\lambda_{bi} = 0$, only the first and second terms are relevant.

207 **Change in target catch:** The total derivative of the participation index Y_{it} with respect
 208 to target catch q_{1t} can be shown to be:

⁴A full derivation of the derivative is provided in the Appendix A2.

$$\begin{aligned}
\frac{dY_{it}}{dq_{1t}} &= \frac{\partial Y_{it}}{\partial q_{1t}} + \frac{\partial Y_{it}}{\partial \lambda_{1i}} \frac{\partial \lambda_{1i}}{\partial q_{1t}} I\{\lambda_{1i} > 0\} + \frac{\partial Y_{it}}{\partial \lambda_{bi}} \frac{\partial \lambda_{bi}}{\partial q_{1t}} I\{\lambda_{bi} > 0\} \\
&= [p_{1t} - \lambda_{1i} - (\gamma + \lambda_{bi})b_t] + \frac{-q_{1t} \left\{ \frac{dd_{it}}{dY_{it}} [p_{1t} - \lambda_{1i} - (\gamma + \lambda_{bi})b_t] + d_t \right\}}{\int_0^T \frac{dd_{is}}{dY_{is}} q_{1s}^2 ds} I\{\lambda_{1i} > 0\} \quad (7) \\
&\quad + \frac{-b_t q_{1t} \left\{ \frac{dd_{it}}{dY_{it}} [p_{1t} - \lambda_{1i} - (\gamma + \lambda_{bi})b_t] + d_t b_t \right\}}{\int_0^T \frac{dd_{is}}{dY_{is}} q_{1s}^2 ds} I\{\lambda_{bi} > 0\}
\end{aligned}$$

209 Note that $\frac{\partial Y_{it}}{\partial q_{1t}}$ is the direct effect of the catch rate in period t , whose sign depends on the
210 price, bycatch cost, and shadow costs in period t . The second term is the indirect effect
211 through the shadow cost of target species quota, where $\frac{\partial Y_{it}}{\partial \lambda_{1i}} < 0$, $\frac{\partial \lambda_{1i}}{\partial q_{1t}} \geq 0$, hence the whole
212 term is negative or zero. The third term is the indirect effect through the shadow cost of
213 bycatch species quota, where $\frac{\partial Y_{it}}{\partial \lambda_{bi}} < 0$, $\frac{\partial \lambda_{bi}}{\partial q_{1t}} \geq 0$, hence the whole term is negative or zero.

214 **Change in target quota:** The total derivative of the participation index Y_{it} with respect
215 to target quota Q_{1it} can be shown to be:

$$\begin{aligned}
\frac{dY_{it}}{dQ_{1i}} &= \frac{\partial Y_{it}}{\partial \lambda_{1i}} \frac{\partial \lambda_{1i}}{\partial Q_{1i}} I\{\lambda_{1i} > 0\} + \frac{\partial Y_{it}}{\partial \lambda_{bi}} \frac{\partial \lambda_{bi}}{\partial Q_{1i}} I\{\lambda_{bi} > 0\} \\
&= \frac{q_{1t}}{\int_0^T \frac{dd_{is}}{dY_{is}} q_{1s}^2 ds} I\{\lambda_{1i} > 0\} \quad (8)
\end{aligned}$$

216 Note that the first term on the right-hand-side is unambiguously positive while the second
217 term is zero, as main target species quota does not have any effect on shadow value of bycatch
218 quota. Hence, the whole term is positive. This is also an intuitive result because the increase
219 in the quota should mean increases in the catch in each period, hence the opportunity cost
220 is lowered.

221 **Change in bycatch quota:** The total derivative of the participation index Y_{it} with
222 respect to target quota Q_{bi} can be shown to be:

$$\begin{aligned}
\frac{dY_{it}}{dQ_b} &= \frac{\partial Y_{it}}{\partial \lambda_{1i}} \frac{\partial \lambda_{1i}}{\partial Q_{bi}} I\{\lambda_{1i} > 0\} + \frac{\partial Y_{it}}{\partial \lambda_{bi}} \frac{\partial \lambda_{bi}}{\partial Q_{bi}} I\{\lambda_{bi} > 0\} \\
&= 0 + \frac{b_t q_{1t}}{\int_0^T \frac{dd_{is}^2}{dY_{is}} ds}
\end{aligned} \tag{9}$$

223 Note that the first term on the right-hand-side is zero while the second term is unambiguously
224 positive. Hence, the overall effect is positive. This is also an intuitive result because the
225 increase in the quota should mean greater buffer of bycatch in each period.

226 Overall, we observe two important characteristics of the first order approximation. First,
227 the total derivatives are decomposed into the direct (contemporaneous) effect and dynamic
228 effects through the shadow costs of the quotas. Second, the magnitude of the dynamic effects
229 depends on current fishing conditions relative to expected fishing conditions in the rest of the
230 season. We utilize these characteristics to formulate an empirical specification of participation
231 using a latent index model, which we discuss in more detail below.

232 **The Bering Sea/Aleutian Islands Trawl Pollock Fishery**

233 We apply our approach to the catcher-processor vessels which operate in the Bering Sea
234 and Aleutian Islands (BSAI) pollock fishery in the North Pacific. A total of 17 vessels owned
235 by seven companies are included in the data over the years 2005 to 2013. The fleet consists of
236 similarly designed vessels with lengths from 270 to 376 feet. Employing pelagic (mid-water)
237 trawl, vessels target walleye pollock in the BSAI and Pacific hake in West Coast of the United
238 States. In addition, some vessels catch yellowfin sole (YFS) as a secondary fishery in the
239 BSAI. The BSAI pollock fishery is the largest human food fishery in the world, and its harvest
240 constitutes 40% of the competitive and highly substitutable global whitefish market (Fissel
241 et al., 2015). There is a variety of products in this fishery including fillets, head and gutted,
242 surimi and roe.

243 The fleet consists of the vessels listed in Section 208 (e) of the American Fisheries Act. The
244 American Fisheries Act was enacted in 1998, and its purpose is facilitating the BSAI vessels

245 to conduct their fishery in a more rational manner. The American Fisheries Act Pollock
246 Cooperatives program was implemented by the U.S. congress and includes participation
247 requirements, total allowable catch (TAC) allocations among sectors, the provision of an
248 allocation to the Community Development Quota program, and authorization of the formation
249 of cooperatives. 40% of the Bering Sea commercial pollock TAC is allocated to the catcher-
250 processor sector. The catcher-processor fleet formed a cooperative to coordinate the pollock
251 harvest under American Fisheries Act, called the Pollock Conservation Cooperative. The
252 cooperative members allocate the sectoral quota among themselves, and this allocation is, by
253 and large, treated as internally managed individual quotas.

254 Vessels in the BSAI pollock fleet stay at sea fishing and processing for several weeks due
255 to their size and processing facilities. During each season, harvesters make decisions on which
256 species to target depending on time-varying profit opportunities, constrained by economic
257 (e.g., harvesting costs), biological (e.g., catch rate of species, maturity of roe), regulatory
258 (e.g., time and area closures) and environmental (e.g., sea ice, oceanographic and climatic
259 trends) conditions (Haynie & Pfeiffer, 2013; Pfeiffer & Haynie, 2012). The species provide
260 differing opportunities during different periods, leading vessels to choose particular targets
261 throughout the season.

262 The fishing year is divided into two regulatory seasons: the “A” season (January to June)
263 is focused mainly on fishing pre-spawning pollock for the harvest of roe, which can consist
264 over 4% of weight (Ianelli et al., 2013) but 20% to 40% of value (Fissel et al., 2015), and
265 the “B” season (June to November) is aimed more to the production of fillets and surimi
266 products. The main reason why the seasons are divided is that vessels intensively catch
267 pollock in winter and spring due to the high value of matured roe. Too much fishing pressure
268 on the spawning stock may result in low recruitment even though the annual fishing mortality
269 satisfies the regulation. Accordingly, a portion of the annual quota is allocated to the B
270 season after spawning is over. Given the nature of this difference in the seasons, we apply
271 our model separately for the A and B seasons.

272 A recent major regulatory update to the pollock fishery changes the management of
273 Chinook (king) salmon bycatch, which is designated as prohibited species catch (PSC) by the
274 fishery management plan. Vessels in the BSAI pollock fishery are not allowed to retain or sell
275 the species, even though it is valuable. While the pollock fishery achieves a high target species
276 selectivity, bycatch numbers are still high in aggregate due to the large amount of pollock
277 catch (Larson, House, & Terry, 1998). Initial regulations included time and area closures
278 when bycatch limits were exceeded; however, Chinook salmon bycatch significantly increased
279 between 2001 and 2007 (Gisclair, 2009; Stram & Ianelli, 2015). Changes in the migration
280 pattern of Chinook salmon caused by environmental factors (e.g. temperature) are associated
281 with the rise in bycatch in the pollock fishery, rather than other reasons such as common
282 prey (Stram & Ianelli, 2015). To resolve the issue, the North Pacific Fishery Management
283 Council implemented a new management measure under Amendment 91 to the BSAI Fishery
284 Management Plan in 2011, which established a hard cap for Chinook bycatch (called the PSC
285 limit) and required an industry-designed incentive program that would encourage harvesters
286 to avoid bycatch even when cumulative bycatch is not close to the limit (NMFS, 2010). The
287 PSC limit is set for the fleet and allocated by the cooperatives within the fleet proportional to
288 the size of a vessel’s pollock quota. The PSC limits for individual vessels are not binding over
289 the sample period, largely because the allocation of the limit is set to address unexpected
290 bycatch events (Madsen & Haffinger, 2015).

291 The bycatch of the pollock fishery is carefully monitored. The vessels in our study have
292 100% on-board observer coverage (Gantz, 2018). It is often classified as 200% coverage,
293 meaning that two observers are on board. Discarding is counted as a part of bycatch: The
294 observers on board record the salmon catch regardless of whether it is retained or discarded.
295 Hence we treat all the bycatch as fishing mortality which is tracked against the limit.

296 The American Fisheries Act generally does not allow the catcher-processor fleet to catch
297 non-pollock species in the BSAI area, but it allocates a portion of other groundfish species as
298 their “traditional catch”, which are regulated by sideboard limits defined by pre-American

299 Fisheries Act catch history. The second fishery in the BSAI for the fleet, YFS, is categorized
300 as non-pollock groundfish species along with pacific cod and Atka mackerel, which are caught
301 by the catcher-processor fleet in small amounts. While a sideboard limit for YFS is determined
302 on an annual basis, it is not binding for the fleet in any year between 2001 and 2015, and
303 hence it is free to access without quota regulation.⁵

304 The fleet also participates in the Pacific Hake fishery on the US West Coast when it is
305 not operating in the Bering Sea. Pacific Hake is managed under West Coast Groundfish
306 Trawl Catch Share Program. This is a limited entry Fishery under the management of the
307 Pacific Fishery Management Council. Any catcher-processor needs a permit to target hake.
308 The council allocates 34% of the TAC to the cooperative of the catcher-processors. The
309 member companies of the cooperative negotiate the apportionment of the allocation and sign
310 contracts to enforce it. The season of Pacific Hake fishery for the catcher-processor vessels
311 opens on May 15 every year. The catcher-processor vessels finish using their A season quota
312 of pollock in early May although the season lasts until June 20, because they move to the
313 West Coast to start targeting Pacific hake.

314 Empirical Strategy

315 *Empirically estimable model*

316

317 Our goal is to apply the theoretical model developed above to the BSAI pollock fishery.
318 Our theoretical results demonstrate that fishery participation is driven by both contempora-
319 neous and dynamic effects. A challenge in specifying an empirical version of the first-order
320 approximated participation index (eq. 5) involves the dynamic effects of quota usage, the
321 magnitude of which depends on the relative size of the catch (or bycatch) rate over the
322 season. We adapt our theoretical model such that the first-order approximation of the latent

⁵This is not an open-access, because the fishery is not open to public. It is open in the sense that the catcher-processor fleet can access without quota regulation.

323 participation index in eq. 5 can be represented by an indirect utility specification within the
324 random utility model framework.

325 The random utility model was initially applied to fishery choice by Bockstael & Opaluch
326 (1983), and this approach established a sizable literature to analyze harvester behavior (e.g.,
327 Abbott & Wilen, 2011; Haynie & Layton, 2010; Holland & Sutinen, 2000; Smith & Wilen,
328 2003). Several studies adopt the random utility model framework to integrate dynamic
329 aspects of fishers. There are primarily two approaches for dynamic empirical estimation of
330 discrete choices. The full stochastic dynamic programming approach (e.g., Huang & Smith,
331 2014; Provencher & Bishop, 1997) is notoriously difficult: the stochastic evolution of the
332 state space (remaining quota) combined with the need to recursively solve for a harvester’s
333 optimal participation choice makes the problem become quickly intractable. Moreover, the
334 stochastic nature of catch makes it difficult to reduce the state space down to a manageable
335 set of deterministic state variables under quota management, although some studies model in
336 the empirical specifications for non-quota management fisheries (e.g., Hicks & Schnier, 2006,
337 2008; Abe & Anderson, 2022). For this reason, we do not follow the full stochastic dynamic
338 programming approach. Instead, we follow the second approach that incorporates reduced-
339 form approximations of dynamic trade-offs (Curtis & Hicks, 2000; Curtis & McConnell, 2004),
340 which has been shown can be effective for evaluating marginal counterfactual policy changes,
341 as we do here (Reimer, Abbott & Haynie, 2022).

342 To construct a seasonal-planning model without solving the full dynamic program, our
343 empirical model includes an approximated key state variable that allows us to test for evidence
344 of dynamic decision making and to simulate counterfactual bycatch-reduction policies. In
345 addition to computational feasibility, the main advantage of our approach is the explicit
346 linkage with the theoretical result that clarifies the mechanism of the dynamic decision. This
347 theory-based estimation shares the idea of structural estimation, which estimates parameters
348 in an explicitly specified economic model that is principally consistent with the data. We
349 propose an approach to estimate the parameters that govern harvesters’ decision making, yet

tractable and applicable to the real-world data.

Just as a latent variable index is the difference between two alternative-specific utilities, the participation index from our theoretical model is the difference between the net benefits for two fisheries. Following from our Taylor-series approximation of the participation index (eq. 5), we specify a harvester’s indirect utility as

$$\begin{aligned}
Y_{it} = & \alpha_i + (\beta_{11} + \beta_{12}QSpeed_{it} + \beta_{13}BQSpeed_{it}A91_t)EREV_{it} + \\
& (\beta_{21} + \beta_{22}QSpeed_{it} + \beta_{23}BQSpeed_{it}A91_t)ECPR_{it} + \\
& (\beta_{31} + \beta_{32}QSpeed_{it} + \beta_{33}BQSpeed_{it}A91_t)Quota_i + \theta'Z_{it} + \xi_{it},
\end{aligned} \tag{10}$$

where the explanatory variables and their interactions are motivated by the total derivatives presented in eqs. 6-9. The variable $EREV$ denotes expected net revenue per unit effort, defined as the difference between pollock and YFS expected revenue: $EREV = E(\text{Revenue}^{\text{Poll}}) - E(\text{Revenue}^{\text{YFS}})$. Expected revenue is measured as expected catch (Metric Ton) divided by haul-duration multiplied by observed weekly price. The variable $ECPR_{it}$ denotes the expected Chinook-Pollock ratio (i.e. the bycatch rate). Expected revenue and bycatch rates are estimated using fleet-wide seasonal trends as common information and the previous week’s realized catch as individual information.⁶ $Quota_i$ is an individual quota for pollock, the main target species. We do not include the bycatch quota because it is defined as a fixed ratio of the main target species quota, and thus it causes perfect collinearity if included.

We use auxiliary variables, Quota Speed ($QSpeed$) and Bycatch Quota Speed ($BQSpeed$),

⁶Following the literature (e.g., Abbott & Wilen, 2011), we estimate harvesters’ expectations outside of the fishery participation decision model. The formation and estimation of such expectations are discussed in detail in Appendix A4. We note that a potential problem with using estimates of expectations is that they likely contain measurement and prediction errors, which can lead to attenuation bias (assuming that these errors are not systematically related to the latent expectation). We also note that since we model expectations as a function of previous participation decisions, there is a possibility that our expectations are correlated with the unobserved component of indirect utility, resulting in endogeneity bias. However, we believe that such endogeneity bias is likely small since: i) an individual harvester contributes only a small portion to fleet-wide harvests; ii) the stochastic nature of bycatch rates means that there is considerable exogenous variation in bycatch, conditional on participation decisions; and iii) the inclusion of vessel fixed effects captures any endogeneity arising from unobserved factors that are vessel specific and constant over time. We thank an anonymous reviewer for pointing this out.

367 that capture the expectation of the quota uses in future periods, whose constructions are
 368 described below in detail. These variables are motivated by the dynamic shadow-cost effect
 369 of quota in the total derivatives in eqs. 6-9, which show that the participation index is a
 370 function of expected quota use over the entire season due to the intertemporal nature of
 371 the quota constraint.⁷ We include a dummy variable A91 (equal to one if after 2011) to
 372 account for changes in bycatch avoidance behavior after the introduction of bycatch quota by
 373 Amendment 91. The covariates Z include the cost of switching fisheries as a dummy variable
 374 (equal to one if did not participate in the previous period), which captures the inertia to stay
 375 in one fishery, and monthly number of vessels in the Pacific Hake fishery, which reflects the
 376 net benefit of participating in that fishery.

377 Note that the model of eq. 10 is estimated for A and B season separately. As previously
 378 discussed, the underlying conditions between A and B are different due to the highly-valued
 379 pollock roe occurring during the A season. In addition, regulation on salmon bycatch is more
 380 lenient in A season (e.g., a relatively higher cap of bycatch quota in the A season). Thus,
 381 harvesting behavior can be different in A and B season, and we therefore estimate the model
 382 separately for each season.

383 Our theoretical model demonstrates that the dynamic effect of catch rates for target and
 384 bycatch species on fishery participation depends on current fishing conditions relative to
 385 expected fishing conditions in the rest of the season. Motivated by this result, we construct
 386 a variable called "Quota Speed" ($Qspeed$) that captures the dynamic component of quota
 387 usage. The constructed variable captures the pace of quota use relative to the time left in
 388 the season and consists of the remaining quota left, expected CPUE in future weeks, and the
 389 weeks remaining in the season:

$$Qspeed_t = \frac{\%QuotaLeft_t - \%WeightTimeLeft_t}{\%QuotaLeft_t + \%WeightTimeLeft_t}, \quad (11)$$

⁷Note that these dynamic effects only enter eq. 5 through the total derivatives in eqs. 6-9; thus, the Quota Speed variables only enter into the indirect utility function as interactions.

390 where $\%QuotaLeft_t$ is the percentage of remaining quota and $\%WeightTimeLeft_t$ is the
 391 percentage of the time left weighted by catch opportunities in the season. We describe the
 392 construction of these variables below.

393 In the beginning of the season, a harvester has a planned path of quota use: the harvester
 394 participates in Fishery 1 and uses quota when the profitability of target catch is high. During
 395 the season, the realized catch may be different from the expected catch, and thus the speed at
 396 which quota is being used may be too fast or slow relative to the remaining catch opportunities
 397 in the rest of the season. The variable ($Qspeed$) measures this fast-or-slow quota-use speed.
 398 The value of ($Qspeed$) ranges between -1 and 1. When it is too fast, implying that the
 399 realized catch is greater than the expectation, the variable is negative. This is interpreted
 400 that the shadow cost of the quota becomes higher, and hence the harvester is less likely to
 401 participate in a period. The variable $\%WeightTimeLeft$ is analogous to the denominators of
 402 the dynamic effects in equation 6-9, and captures the behavior of forward-looking harvesters.
 403 The integral of catch rates over the remaining season is approximated by the sum of the
 404 weighted remaining weeks, where a week with a high expected catch rate is weighted more
 405 heavily because it provides a more profitable opportunity for harvesters to spend their quota.
 406 The probability of participation in a future week is also taken into account to determine the
 407 weight. The participation probability is analogous to the change in participation relative to
 408 the change in the index $\frac{\partial d_{it}}{\partial Y_{it}}$ in the denominator of equation 6-9. The probability is simply
 409 calculated by the ratio of number of participating vessels in each week and the total number
 410 of vessels, assuming that the harvesters know the seasonal pattern of participation based on
 411 their experiences. Accordingly, the percent of weighted time left is specified as:

$$\%WeightTimeLeft_t = \frac{\sum_{w=t}^T Pr(DW_w)E(CPUE_w)^2}{\sum_{w=1}^T Pr(DW_w)E(CPUE_w)^2}, \quad (12)$$

412 where $Pr(DW_w)$ is a probability of participation in period w .

413

414

415 *Estimation*

416
417 To estimate the model, we employ a maximum likelihood estimator of the binary logit
418 model. A limitation of a simple panel-data logit estimator is that individual fixed effects
419 cannot be estimated consistently. So long as the number of periods observed for each individual
420 is fixed, individual dummy variables will be incorrectly estimated, and this error contaminates
421 the estimates of the other parameters of the model (this is known as the incidental parameter
422 problem (Neyman & Scott, 1948)). Even if individual heterogeneity itself is not of interest,
423 it is possible that the parameters of interest are biased if the homogeneity assumption is
424 violated. Hence, we employ an unconditional logit estimator with bias correction (Hahn &
425 Newey, 2004).

426 We adopt the bias correction method because it provides estimates of individual fixed
427 effects, which can be used for post-estimation counterfactual policy simulations. A well-known
428 estimation method used to combat the incidental parameter problem is the conditional logit
429 approach proposed by Chamberlain (1980), which is an maximum likelihood estimator with
430 a likelihood function that conditions out the individual fixed effects. While the conditional
431 logit approach solves the incidental parameters problem, it does not recover estimates of
432 the individual fixed effects. Hahn & Newey (2004) suggest an analytical bias correction
433 approaches for nonlinear panel models based on asymptotics when the number of time periods
434 T grows faster than the number of individual to the one-third, $n^{\frac{1}{3}}$. The bias-correction
435 approach is computationally heavy; however, a recent algorithm has been proposed by
436 Stammann et al. (2016) that is as fast as the conditional estimator. We adopt it in this study.

437
438 *Data Description*

439
440 We use multiple data sources for our analysis. Our primary data set is collected by the
441 North Pacific Groundfish Observer Program (NPGOP) and provides a complete record of

442 fishing effort and total catch for all vessels over 124 feet. The data available to us consists of
443 vessel-week level observations for 17 vessels of the American Fisheries Act catcher-processor
444 fleet from 2005 to 2013 when they are targeting pollock and YFS in Alaskan waters. Weekly
445 variables for each vessel include number of hauls, tow duration, gear setting, and amounts of
446 target species catch, prohibited species catch, and the bycatch species harvested.

447 In addition to the NPGOP data, we use annual price data from the Economic Stock
448 Assessment and Fishery Evaluation Report (Fissel et al., 2015), and monthly export data
449 of fishery products that is collected by the U.S. Census Bureau and compiled by NOAA
450 fisheries. While the unit export value is not exactly the price harvesters receive
451 for their products, it captures the within-season variation in product values.⁸ We assume
452 that variation in the in-season price of pollock is exogenous for at least two reasons. First,
453 pollock is not a fresh market fish, so week-to-week price variability based on week specific
454 landings are negligible; companies hold frozen product until weeks of lower supply. While
455 the total annual catch, and thus supply of the frozen primary product, might matter to
456 price, the exogenous total allowable catch is always fully exploited. The threat of price
457 endogeneity is further dampened by the fact that pollock is sold into the highly substitutable
458 global whitefish market (Bronnmann et al, 2016), which is sensitive to other countries' total
459 allowable catch for pollock (e.g. Russia, (Criddle and Strong, 2013)) and other high-volume
460 whitefish species such as hoki, Pacific cod, Atlantic cod, and haddock.

461 The vessel-specific Pacific Hake harvest data is held by a separate regional agency and not
462 available due to confidentiality concerns, so we use public data on the Pacific Hake fishery.
463 The only available data is number of vessels targeting Pacific Hake, which we use as a proxy
464 for the productivity of Pacific Hake.

465 Table 1 shows the summary statistics of the key variables for our analysis. “Expected”
466 variables and “Quota Speed” variables are constructed based on the observed data. CPUE
467 for each species and the bycatch rate (Chinook-pollock ratio) are constructed using only

⁸The actual in-season variations of ex-vessel or wholesale prices were not available.

468 target-species observations. The formation of the expectations is described in appendix A4.

469 [Table 1 inserted here]

470 Estimation Results

471 Table 2 and 3 show the estimation results for the A and B seasons, respectively. The
472 first column of each table shows the estimates of the full model including all the relevant
473 dynamic variables. The second and third column models reduce the interactions of $Qspeed$
474 and $BQspeed$ depending on the size of standard errors relative to the size of coefficient in
475 the full model. To test whether the reduced variables have no effects, the likelihood ratio
476 (LR) statistics provided at the bottom of the table (e.g., LR test for the Column 3 model
477 against the Column 2 model is shown in the third column). The fourth column in each table
478 show the model without any dynamic variables. According to the likelihood ratio tests, we
479 reject the null hypothesis that dynamic variables are zero for both seasons. However, we are
480 unable to reject the null hypothesis that the additional variables in the full model relative to
481 the reduced models have effects. Accordingly, our preferred models are Column 3 models in
482 both tables.

483 [Table 2 inserted here]

484 [Table 3 inserted here]

485 For the A season, the coefficient on the expected Chinook-pollock ratio shows a positive
486 sign, which implies that high expected bycatch rates increase the likelihood of participation
487 in the pollock fishery. This counter-intuitive result may arise because the effect of bycatch
488 rates is not well-identified: the timing of mature pollock roe and high Chinook bycatch rates
489 tend to coincide in the A season. Thus, it is possible that harvesters choose not to avoid high
490 bycatch rates by adjusting their participation because mature roe is too valuable to give up.
491 In terms of our theoretical model, this means that the index value, Y_{it} , remains above zero

492 even though the bycatch rate is high because the price p_{1t} exceeds the cost of bycatch cost.⁹
493 In other words, variation in the bycatch rate is not enough to induce fishery switching during
494 periods of mature pollock roe, thereby creating an identification problem. The interaction of
495 the pollock price and the bycatch rate is included to control for this effect, and indeed the
496 coefficient on the *ECPR* is not statistically significant while the interaction is.

497 The dynamic variable is important to explain the participation decision of the harvesters.
498 This is in line with our theoretical model. Interestingly, the relevant dynamic variables in
499 the A season are the interaction of *Qspeed* and *EREV*, and *BQspeed* and *ECPR*. The
500 interpretation of the first interaction is straightforward: when the quota usage is too fast
501 relative to the expected pace, the incentive to participate in the pollock is reduced, and
502 vice versa. This is consistent with the sign of the second term in equation 7. The effect of
503 the current expected revenue per unit through the shadow value is negative as it loses the
504 opportunity cost to use the quota in the future. Similarly, the coefficient on the interaction
505 of *BQspeed* and *ECPR* is positive, implying that the fast quota usage of bycatch quota
506 weakens the incentive to participate in pollock fishery when the bycatch rate is high. The
507 harvesters pay attention to the quota usage of the bycatch during the A season although it is
508 less likely to bind. The high price due to mature roe is the main driver of the harvesters'
509 behavior in the A season, but the newly created quota could enhance the incentive to avoid
510 the bycatch in the dynamic allocation of quotas. Our theoretical framework predicts that the
511 sign of this effect is ambiguous, depending on the participation. Because the A season is very
512 attractive due to the high price of matured roe and the harvesters are already participating
513 before the PSC limit is implemented, the result is consistent with the theory as it is the case
514 $d_{it} = 1$ in the third term of equation 6.

515 The main variables that determine participation in the B season are persistence of
516 participation (switching cost) and the relative benefit in the Pacific Hake fishery. The key
517 dynamic variable in the B season is the individual quota and *Qspeed*. The coefficient is

⁹Anecdotal evidence suggests that while limits on salmon bycatch do influence harvesting behavior, harvesters tolerate a higher level of bycatch for the greater value of mature roe.

518 positive, suggesting that the harvesters will participate in pollock fishery if the quota use is
519 slower and having larger quota. Given that the price is stable in the B season, the result is
520 interpreted that the harvesters are simply willing to consume the pollock quota as early as
521 possible. *ECPR* has a negative coefficient, but statistically insignificant. The harvesters are
522 already avoiding bycatch and hence attempt to consume the quota before the bycatch rate
523 increases. Because many vessels are fishing using the quota before the large bycatch rate
524 increase occurs, less variation may be observed.

525 Although the coefficients are statistically insignificant, the negative sign on the coefficient
526 of expected revenue is not consistent with our expectations. The possible reason is that there
527 are few vessels targeting YFS in B season, and there is not much variation in expected pollock
528 revenue. The harvesters do not respond to these variables directly, but they participate in
529 the pollock fishery to utilize the pollock quota according to the predetermined schedule.

530 **Policy Simulation**

531 The result of our empirical model highlights that there is a significant difference in the
532 harvester's behavior between the A and B season: temporal avoidance behavior in the B
533 season but not in the A season. Due to the specific background of the fishery in A season
534 (overlapping timing of matured pollock roe and high salmon bycatch rate), a policy that
535 affects the temporal margin may not be effective in the A season, but it could be helpful to
536 reduce bycatch in the B season.

537 We use our estimated participation model to examine a policy counterfactual of interest
538 to the pollock fleet: can current regulations be adjusted to provide opportunities for more
539 profitable pollock quota usage without increasing salmon bycatch? We run a simulation of an
540 alternative policy that has been raised for analysis in the North Pacific Fishery Management
541 Council process—namely, opening the B season earlier, which aims to reduce bycatch of
542 Chinook salmon. Because Chinook salmon is frequently caught later in the B season, the

543 early opening of the B season may provide the harvesters opportunities to use their pollock
544 quota while the bycatch rate is low. We simulate the harvesters' dynamic fishery choice in
545 response to opening the B season two-weeks earlier, while the end date of the season remains
546 at the status quo. We expect that the harvesters will participate earlier so that they can catch
547 enough pollock using their target-species quota, thereby avoid bycatch of Chinook salmon in
548 future periods. One concern of this alternative is that the other non-Chinook bycatch species,
549 mainly Chum salmon, may be caught more than the amount under the current policy. The
550 other non-Chinook salmon bycatch is not currently limited, but monitored for a possible
551 future restriction.

552 To understand the trade-off of the suggested policy, we simulate the harvesters' partic-
553 ipation under current and the alternative policies using the parameter estimates from our
554 empirical model. First, we evaluate prediction performance using out-of-sample predictions
555 of our empirical model for the B season. The coefficients are estimated with the B season
556 sample while removing a "hold-out" year to compare our predictions against (e.g., to predict
557 the participation pattern in 2005, use the data of 2006-2013 for estimation). The predicted
558 number of participating vessels is a sum of predicted participation probability for individual
559 vessels. As shown in Figure 1, the general trend of participation is well predicted with the
560 model we estimated. Note that this prediction is performed using the observed catch and
561 quota usage.

562 [Figure 1 inserted here]

563 The policy simulation we conduct here is different from the out-of-sample prediction
564 above. While the out-of-sample prediction uses the observed catch and remaining quotas in
565 the data, we allow remaining quota to evolve endogenously given the participation decisions
566 and catches of previous periods in order to construct Quota Speed based on counterfactual
567 decisions. The harvesters' decisions are predicted based on the estimated parameters for the
568 first week of the B season. We then simulate each vessel's catch based on their predicted

569 decision.¹⁰ Simulated catch is determined by multiplying predicted catch by the probability
 570 of participation in the pollock fishery in the given vessel-year-week:

$$Pollock\widehat{Catch}_{it} = \hat{Pr}(d_{it} = 1) \exp(\hat{\rho}_t^w DW_t + \hat{\rho}_t^y DY_t + \hat{\rho}_i^v DV_i), \quad (13)$$

571 where \hat{Pr} represents the predicted probability of participation in the pollock fishery and $\hat{\rho}$
 572 parameters are estimated using weekly catch from the data in the B season. The parameters
 573 are weekly-, yearly-, and individual-specific, respectively. DW_t , DY_t , DV_i are dummy variables
 574 of week, year and individual vessel, respectively. Because bycatch rates are seasonal and
 575 exogenous for harvesters, we use the observed weekly bycatch-pollock ratios and predicted
 576 catch to simulate the bycatch. This simulated catch is used to compute the quota use and
 577 QSpeed for the participation prediction of the next week. The simulations are performed for
 578 each year in the data (2005-2013) so that we can evaluate the policy against year-to-year
 579 variations in the bycatch rate.

580 The alternative policy simulation is performed by adding two weeks before the first week
 581 of the current B season. The current opening date is June 10th and the alternative policy
 582 will open the B season on May 27th. Practically, we add two weeks in the data and simulate
 583 the participation decisions. The observed bycatch-pollock ratio of the added weeks are
 584 interpolated using the LOESS estimations and observations in later A season and early B
 585 season used in the main estimation section. We are interested in the changes in the timing
 586 and total amount of bycatch species caused by changes in the target species.

587 The observed and predicted weekly number of vessels targeting pollock under the status
 588 quo policy are shown as the red and green lines, respectively, in Figure 2. The whiskers
 589 show the maximum and minimum value in a week among the simulated years (2005-2013)

¹⁰We note that performing such policy simulations does not require identification of deep primitive structural parameters; rather, only combinations of structural parameters need to be identified, so long as they remain the same under the different policies we consider—i.e., they are policy invariant (Heckman, 2010). Thus, an important assumption we make is that the parameters we identify in the indirect utility function (eq. 10) are policy invariant. The performance of our out-of-sample predictions provides evidence that our participation model is capturing mechanisms that are relevant for conducting counterfactual policy simulations. We thank an anonymous reviewer for raising this issue.

590 to express the year-to-year variations in participation. Although simulated participation
591 under the status quo does not perfectly predict observed participation, it shares a common
592 trend that the vessels participate in the early season and the number of vessels decreases
593 over a season.¹¹ The blue line in Figure 2 shows the predicted number of vessels under the
594 alternative policy. As expected, the vessels target pollock in the additional first two weeks
595 under the new policy, and the number of vessels in the mid to later season is less than under
596 the current policy. The difference between the blue and green lines indicate the effect of the
597 policy on participation.

598 [Figure 2 inserted here]

599 As expected, the weekly total catch of pollock increases in the first two added weeks
600 and decreases in the later weeks due to the shift of participation timing under the new
601 management policy, as the bycatch rate (Chinook-pollock ratio) tends to be lower in the
602 early periods in B season. As shown in Figure 3, Chinook salmon catch does not change in
603 the early B season, but it gets lower than the current policy in the middle of B season as the
604 number of vessels targeting pollock under the alternative policy decreases this time of the
605 season. It is noteworthy that the maximum weekly catch of Chinook salmon is also reduced
606 under the new policy, as the vessels are less likely to target pollock in the later season. This
607 implies that the alternative policy may be effective at reducing salmon bycatch even in a
608 year of the highest salmon bycatch among 2005-2013. Figure 4 shows the average, minimum
609 and maximum weekly cumulative bycatch of non-Chinook salmon across the years simulated.
610 Because of the early open of the B season, the non-Chinook salmon catch in early weeks
611 increases.

612 [Figure 3 inserted here]

613 [Figure 4 inserted here]

¹¹The slight overprediction of the simulated participation under status quo may be due to prediction error of pollock catch: predicted catch is not exactly the same as the actual catch, and hence Quota Speed and the participation in the next week may have prediction error. Our focus is the difference between the status quo and the policy alternative.

614 The differences of total seasonal catch of each species between status quo and the policy
615 alternative are shown in Figure 5 in rate, and in Table 4 in value. Chinook salmon bycatch is
616 reduced by about 24 percent on average, and is reduced even in the worst bycatch year, in
617 which bycatch decreases by about 9.5 percent. Despite the reduction in Chinook bycatch,
618 there is very little evidence of a decrease in pollock catch.¹² The possible drawback of the
619 alternative policy is an increase in non-Chinook salmon bycatch; however, non-Chinook
620 salmon bycatch is actually reduced by about 2.7 percent on average, and only increases by
621 2.6 percent in the worst year. The increased magnitude is not as large as the good years of
622 Chinook bycatch reduction. As shown in Table 5, the total annual catch (in numbers) of
623 non-Chinook salmon is reduced by 150, on average, and non-Chinook salmon bycatch increases
624 in only one year under the policy alternative.¹³ Thus, the simulation results indicate that
625 the policy alternative would decrease non-Chinook salmon bycatch in most years, suggesting
626 that the possible cost of the policy is low.

627 [Figure 5 inserted here]

628 [Table 4 inserted here]

629 In summary, the proposed policy alternative could reduce bycatch by giving the harvesters
630 opportunity to catch pollock when Chinook salmon bycatch is less while not likely increasing
631 non-Chinook salmon bycatch. Note that this result is based only on changes in participation
632 timing and not due to any other bycatch avoidance measures. The dynamic bycatch avoidance
633 behavior explains this outcome because the increase in the Chinook bycatch rate in the
634 later B season induces harvesters to target pollock earlier and the additional first two weeks
635 provide time to spend their pollock quota while Chinook bycatch rates are relatively low.

¹²The total seasonal catch of pollock seems to increase by a small amount. This is because catch predictions may exceed the quota in the last week of participation in the simulation process. In reality, there is no reason that the total pollock catch should increase since the individual quota is binding under the status quo.

¹³In 2006, many non-Chinook salmon were exceptionally caught in the early season, resulting in an increase of 647 non-Chinook salmon caught as bycatch under the alternative policy (a relative increment of only 2.6 percent).

636 Conclusion

637 This paper empirically investigates the temporal bycatch avoidance pattern of harvesters
638 based on a theoretical dynamic optimization framework. We contribute to the literature
639 by establishing the timing of participation as an important margin of behavior for avoiding
640 bycatch. Our theoretical model clarifies the relationship between a harvester’s participation
641 decision and the shadow cost of quota. Further, the Taylor-series approximation of the
642 participation index from the model motivates the development of a composite variable,
643 Quota Speed, which approximates the dynamic effect of instantaneous variables through
644 quota shadow values. This variable allows us to incorporate harvesters’ forward-looking
645 behavior into a tractable and parsimonious empirical model of seasonal fishery participation.
646 We applied the model to Bering Sea/Aleutian Island pollock catcher-processor fishery and
647 investigated a counterfactual policy aimed at reducing bycatch without foregoing target
648 species harvests. Our results confirm the hypothesis that harvesters are seasonally dynamic
649 and that temporal substitution of target species catch opportunities is present under the
650 bycatch regulation. The implication is that a season length policy change leads to a significant
651 reduction in Chinook salmon bycatch as a result of harvesters shifting the timing of their
652 participation timing and using individual quota before bycatch rates are high. Our results
653 suggest that the current season length policy should be redesigned to consider recently added
654 bycatch limits to minimize the adverse effect on target species harvesting.

655 In this study, we demonstrate the importance of the temporal margin of harvesting
656 behavior in a resource sector. While the spatial margin of harvester behavior has been
657 investigated extensively in the literature, the temporal margin is also important with the
658 assignment of individual property rights. Ultimately, the extent to which spatial versus
659 temporal margins should be represented in a model of harvesting behavior depends on the
660 question at hand and the characteristics of the fishery. In our case, temporal modelling of
661 harvesting behavior provides important information for policy design under individual quota
662 management due to seasonal variations in key variables, such as the catch rates of target and

663 bycatch species.

664 The application in the current paper considers a participation choice between a single
665 individual quota fishery and a single free-to-access fishery, but the model could be extended to
666 include multiple fisheries managed by individual quotas. With multiple fisheries, the choice of
667 target fishery during a season may be affected by the dynamic use of quota in other fisheries.
668 In particular, a quota may not be fully used if selectivity is not perfect among target species.
669 This problem of inter-related shadow values of multiple fisheries with individual quotas is an
670 important consideration for future research.

Table 1: Summary Statistics of the data

	season	Mean	SD	Min	P25	P75	Max
Pollock Price (USD/lb)	A	1.667	0.194	1.370	1.370	1.815	1.815
	B	1.248	0.036	1.206	1.221	1.258	1.430
Pollock CPUE (kg/haul min.)	A	10367.247	7671.061	2.705	6750.431	13016.753	114821.720
	B	9464.034	4538.566	55.499	6282.908	11822.008	34370.692
YFS CPUE (kg/haul min.)	A	1097.789	3503.577	0.000	0.008	26.913	38434.042
	B	7.469	152.975	0.000	0.000	0.000	4249.027
Chinook Pollock ratio	A	0.038	0.062	0.000	0.003	0.046	0.748
	B	0.008	0.032	0.000	0.000	0.004	0.880
Hake vessels	A	0.000	0.000	0.000	0.000	0.000	0.000
	B	3.709	3.661	0.000	1.500	5.000	14.000
Expected Pollock CPUE	A	11556.441	2883.116	5549.666	9876.611	12848.871	48317.908
	B	10427.116	3110.148	0.000	8413.705	12933.014	19130.586
Expected YFS CPUE	A	5300.339	1299.166	4158.190	4638.287	5038.616	16771.791
	B	3137.268	844.811	1836.699	2557.107	3277.516	5170.523
Expected Chin. Poll. ratio	A	0.042	0.010	0.015	0.035	0.049	0.068
	B	0.009	0.015	0.000	0.000	0.011	0.092
Quota Speed Pollock	A	-0.001	0.279	-1.000	-0.056	0.061	1.000
	B	0.156	0.287	-0.942	0.000	0.253	1.000
Quota Speed Chinook	A	0.305	1.399	-35.148	0.046	0.669	8.455
	B	-0.024	1.273	-22.451	-0.016	0.001	39.911

Note: *Pollock Price* is the average monthly price of all product type of pollock obtained from Fissel et al (2015). *Pollock CPUE* and *YFS CPUE*, and *Chinook Pollock ratio* are observed data and computed from the catch and effort duration (haul minutes). *Hake Vessels* is the monthly number of vessels participating in the Pacific Hake fishery off the west coast of the mainland U.S. *Expected Pollock CPUE*, *Expected YFS CPUE* and *Expected Chin. Pollock ratio* are formulated expectation of the variables. The formulation process is described in the appendix A4. *Quota Speed Pollock* and *Quota Speed Chinook* are the variables that capture the expectations of the quota uses in the future period. The construction of the variables is described in the empirical model section.

Table 2: Binary Logit Result, A season

	<i>Dependent variable:</i>			
	Pollock Target Dummy			
	(1)	(2)	(3)	(4)
EREV	0.181*** (0.043)	0.184*** (0.042)	0.186*** (0.041)	0.047 (0.028)
Expected Chin-Poll Ratio	70.402 (52.518)	70.544 (51.770)	84.628 (48.403)	74.830* (36.653)
Switch Cost	-3.686*** (0.669)	-3.654*** (0.663)	-3.779*** (0.631)	-3.803*** (0.430)
Quota	0.107* (0.052)	0.107* (0.052)	0.117* (0.050)	0.150** (0.046)
EREV x Q Speed	0.296** (0.099)	0.296** (0.099)	0.233*** (0.030)	
ECPR x Q Speed	7.124 (42.568)	10.422 (42.015)		
Quota x Q Speed	-0.106 (0.105)	-0.113 (0.105)		
ECPR x Price (Poll)	145.674*** (39.436)	141.802*** (38.682)	136.264*** (37.082)	70.453** (24.473)
EREV x BQ Speed x A91	0.040 (0.234)			
ECPR x BQ Speed x A91	75.059 (111.833)	174.789*** (41.828)	177.091*** (41.448)	
Quota x BQ Speed x A91	0.126 (0.256)			
AIC	410.13	407.15	404.41	532.41
LR test		1.016	1.262	132.005***
Observations	1,356	1,356	1,356	1,356
Log Likelihood	-178.065	-178.573	-179.204	-245.207

Note: * $p < 0.05$; ** $p < 0.01$; *** $p < 0.001$. *EREV* is the difference in the expected revenues between pollock and YFS. *ECPR* stands for *Expected Chinook-pollock ratio*. *Quota* is the size of individual quota. *Q Speed* is the Quota Speed of pollock, and *BQ Speed* is the Quota Speed of Chinook salmon. *A91* is the policy indicator of the amendment 91 of American Fisheries Act, which implements the bycatch individual quota. *Switch cost* is an indicator whether the vessel was out of the pollock fishery in the previous period. Likelihood Ratio (LR) test shows the statistics of the test comparing the model of the column and one column left.

Table 3: Binary Logit Result, B season

	<i>Dependent variable:</i>			
	Pollock Target Dummy			
	(1)	(2)	(3)	(4)
EREV	-0.175 (0.112)	-0.164 (0.111)	-0.148 (0.109)	-0.100 (0.103)
Expected Chin-Poll Ratio	-64.580 (35.055)	-50.424 (29.037)	-41.469 (25.751)	-19.665 (22.498)
Switch Cost	-4.630*** (0.459)	-4.588*** (0.449)	-4.732*** (0.437)	-4.715*** (0.429)
No. of Hake Vessels	-0.118*** (0.031)	-0.114*** (0.030)	-0.101*** (0.029)	-0.114*** (0.029)
Quota	0.058* (0.024)	0.059* (0.024)	0.062** (0.023)	0.063** (0.023)
EREV x Q Speed	-0.172 (0.140)	-0.169 (0.142)		
ECPR x Q Speed	66.387 (53.985)	43.698 (50.541)		
Quota x Q Speed	0.147 (0.081)	0.158 (0.083)	0.112*** (0.034)	
EREV (Poll) x BQ Speed x A91	1.027 (1.659)			
ECPR x BQ Speed x A91	-235.384 (357.320)			
Quota x BQ Speed x A91	0.299 (1.102)			
AIC	549.7	545.99	544.76	552.26
LR test		2.285	2.776	9.501**
Observations	1,983	1,983	1,983	1,983
Log Likelihood	-247.850	-248.993	-250.381	-255.132

Note: * $p < 0.05$; ** $p < 0.01$; *** $p < 0.001$. *EREV* is the difference in the expected revenues between pollock and YFS. *ECPR* stands for *Expected Chinook-pollock ratio*. *Quota* is the size of individual quota. *Q Speed* is the Quota Speed of pollock, and *BQ Speed* is the Quota Speed of Chinook salmon. *A91* is the policy indicator of the amendment 91 of American Fisheries Act, which implements the bycatch individual quota. *Switch cost* is an indicator whether the vessel was out of the pollock fishery in the previous period. *No. of Hake Vessels* is the monthly number of vessels participating in the Pacific Hake fishery off the west coast of the mainland U.S. Likelihood Ratio (LR) test shows the statistics of the test comparing the model of the column and one column left.

Table 4: Change in catches of each species by policy simulation

	Mean	Min	Max
Chinook (num)	-272.175	-423.917	-85.417
Non-Chinook (num)	-183.726	-335.730	119.992
Pollock (MT)	4016.642	-2592.760	12024.450

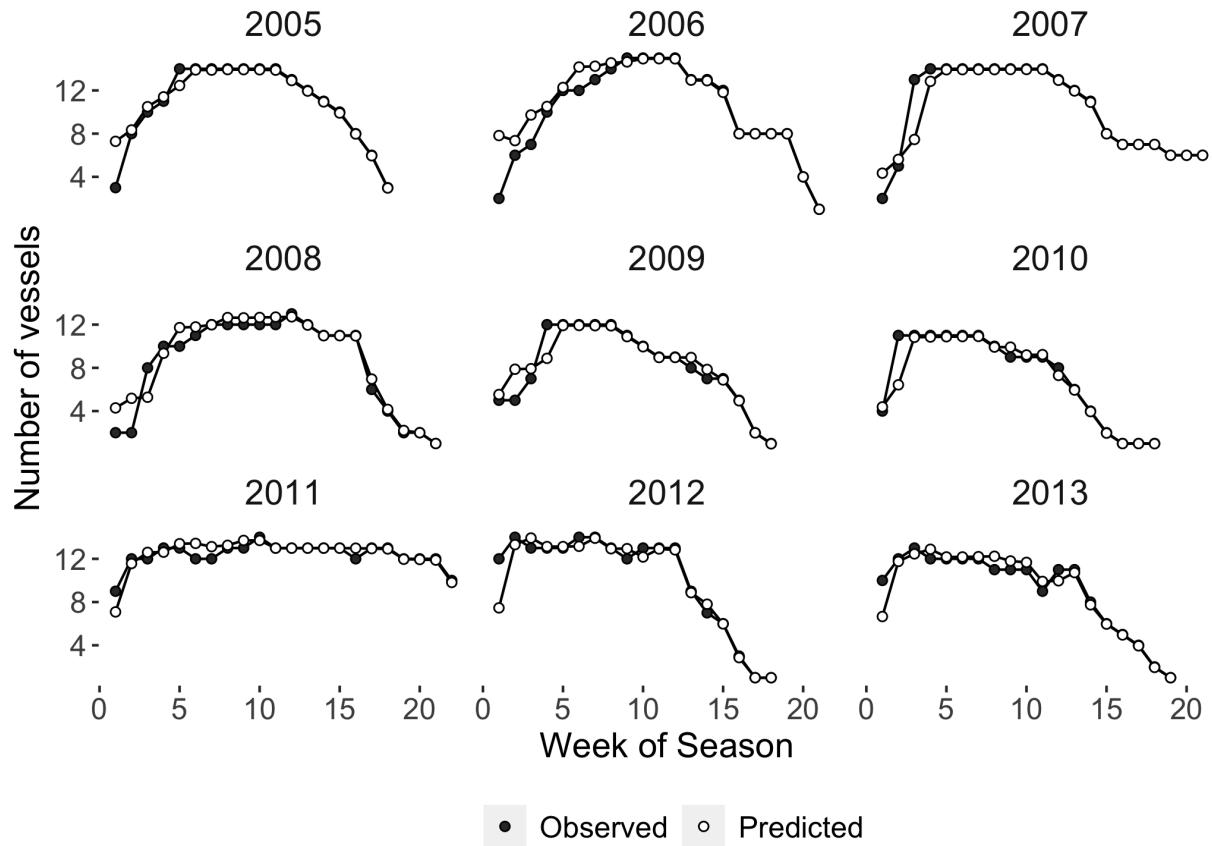


Figure 1: Out-of-sample Predicted Participation in pollock, B season

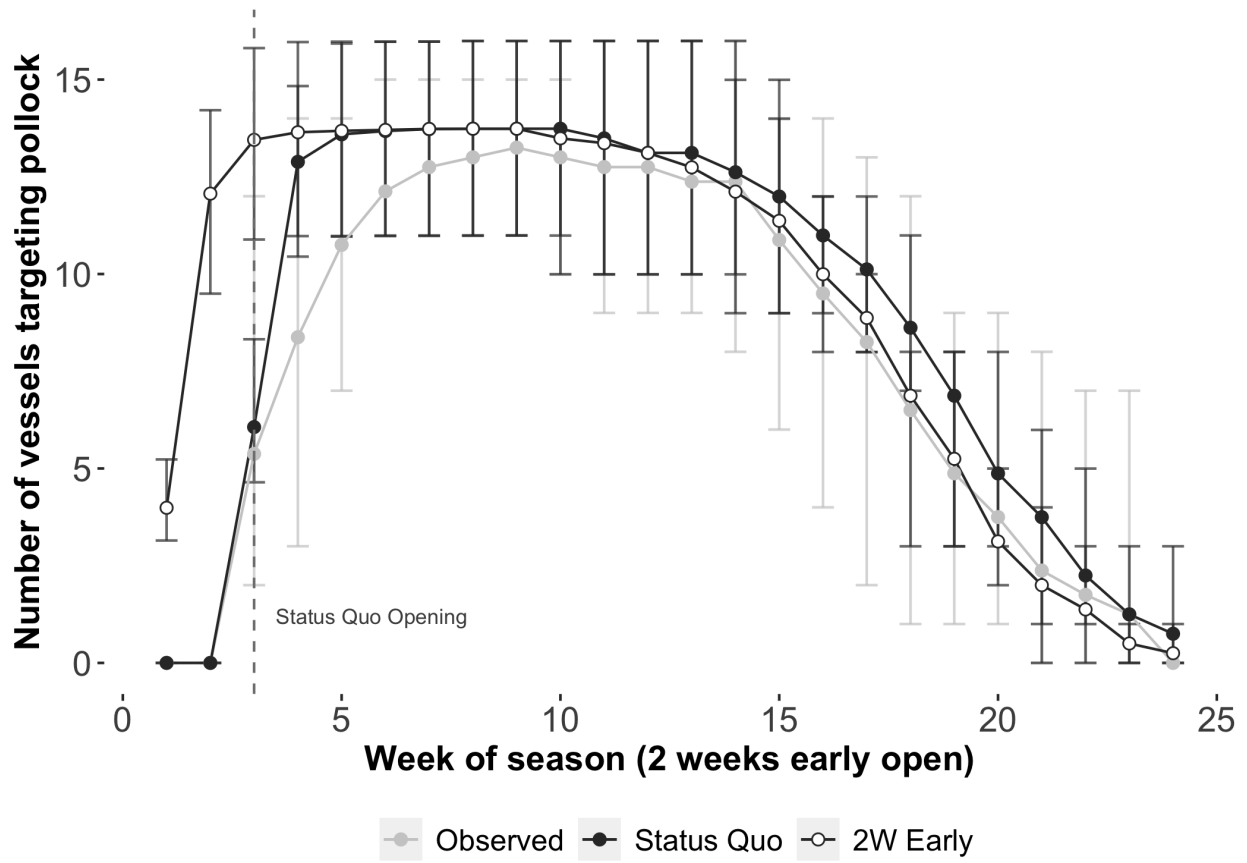


Figure 2: Simulated weekly number of vessels targeting pollock, B season

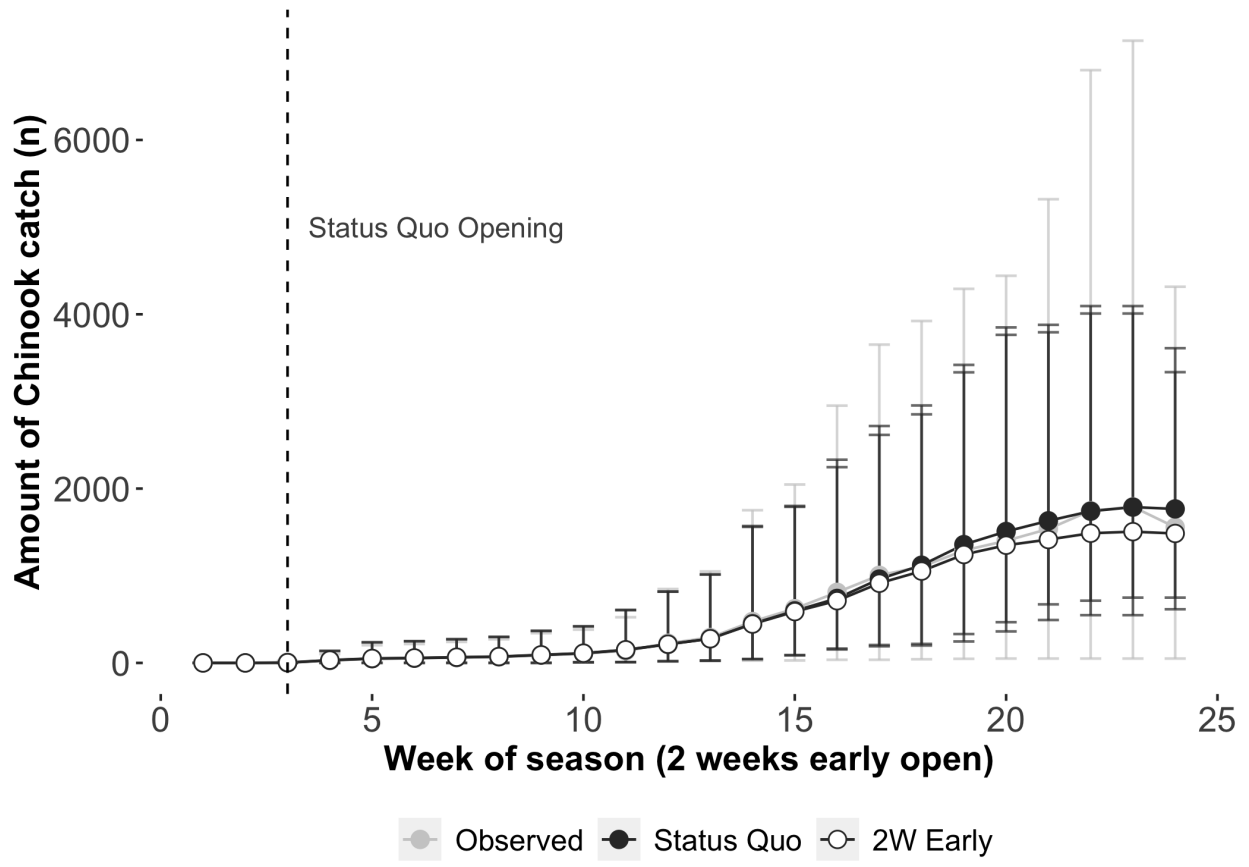


Figure 3: Simulated weekly Chinook catch, B season

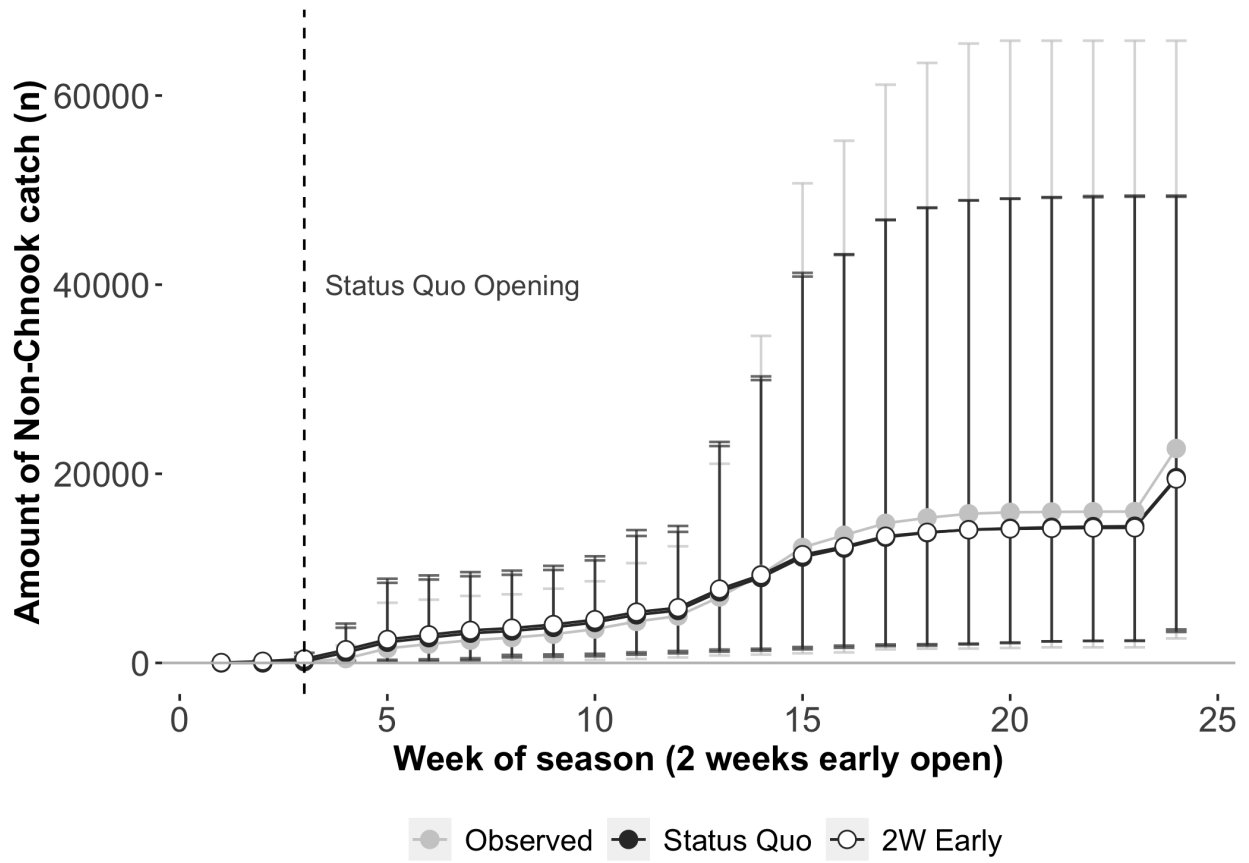


Figure 4: Simulated weekly non-Chinook catch, B season

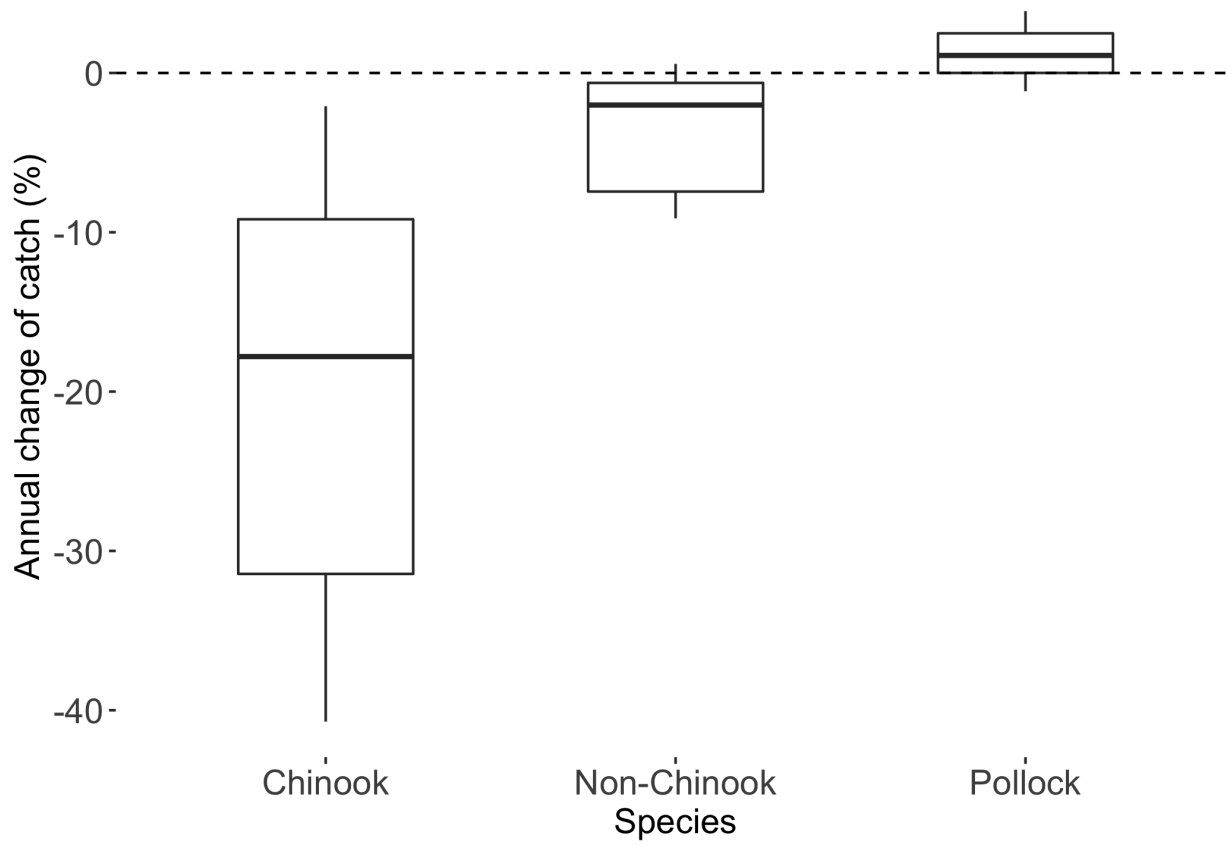


Figure 5: Percentage changes of catch by species under alternative policy in B season

671 Appendix

672 *A1. Derivation of the participation index*

673 The participation index for harvester i (equation 4) follows from the necessary first-order
 674 condition for the following constrained maximization problem:

$$\begin{aligned} \max_{d_{it}} \quad & V = \int_0^T [d_{it}(p_{1t}q_{1t} - \gamma b_t q_{1t}) + (1 - d_{it})p_2 q_{2t} - c] dt \\ \text{subject to} \quad & \int_0^T d_{it} q_{1t} dt \leq Q_{1i} \\ & \int_0^T d_{it} b_t q_{1t} dt \leq Q_{bi} \\ & 0 \leq d_{it} \leq 1 \quad \forall t. \end{aligned}$$

675 The corresponding Lagrange function for the constrained maximization problem above is
 676 (including all inequality constraints):

$$\mathcal{L} = V + \lambda_{1i} [Q_{1i} - \int_0^T d_{it} q_{1t} dt] + \lambda_{bi} [Q_{bi} - \int_0^T d_{it} b_t q_{1t} dt] + \int_0^T \eta_{1it} d_{it} dt + \int_0^T \eta_{2it} (1 - d_{it}) dt,$$

677 where λ_{1i} , λ_{bi} , η_{1it} and η_{2it} are Lagrange multipliers corresponding to the target species quota
 678 constraint, the bycatch species quota constraint, the lower-bound constraint on d_{it} , and the
 679 upper-bound constraint on d_{it} , respectively. The solution to the constrained maximization
 680 problem can be characterized by the following necessary first-order conditions:

$$\frac{\partial \mathcal{L}}{\partial d_{it}} = (p_{1t}q_{1t} - \gamma b_t q_{1t}) - p_2 q_{2t} - \lambda_{1i} q_{1t} - \lambda_{bi} b_t q_{1t} + \eta_{1it} - \eta_{2it} = 0 \quad \forall t \quad (\text{A1})$$

$$\begin{aligned}
\lambda_{1i}[Q_{1i} - \int_0^T d_{it}q_{1t}dt] &= 0 \\
\lambda_{bi}[Q_{bi} - \int_0^T d_{it}b_tq_{1t}dt] &= 0 \\
\eta_{1it}d_{it} &= 0 \quad \forall t \\
\eta_{2it}(1 - d_{it}) &= 0 \quad \forall t \\
\lambda_{1i}, \lambda_{bi}, \eta_{1it}, \eta_{2it} &\geq 0 \quad \forall t
\end{aligned} \tag{A2}$$

681 The participation index is derived by defining $Y_{it} \equiv \eta_{2it} - \eta_{1it}$ in eq. A1 and solving for
682 Y_{it} :

$$Y_{it} = [p_{1t} - \lambda_{1i} - (\gamma + \lambda_{bi})b_t]q_{1t} - p_2q_{2t}.$$

683 Intuitively, if the participation index is positive (i.e., the net benefits of fishing are higher
684 in Fishery 1 than Fishery 2), then all effort is allocated to Fishery 1. Conversely, if the
685 participation index is negative (i.e., the net benefits of fishing are higher in Fishery 2 than
686 Fishery 1), then all effort is allocated to Fishery 2.

687 To see this formally, note that it is not possible for both the upper-bound and lower-bound
688 constraints on d_{it} to be binding simultaneously. Thus, it must be that:

689 (1) $\eta_{1it} > 0$ and $\eta_{2it} = 0 \implies d_{it} = 0$,

690 (2) $\eta_{1it} = 0$ and $\eta_{2it} > 0 \implies d_{it} = 1$, or

691 (3) $\eta_{1it} = \eta_{2it} = 0 \implies 0 \leq d_{it} \leq 1$.

692 Case 1 simply says that if $Y_{it} \equiv \eta_{2it} - \eta_{1it} < 0$, then all fishing effort is allocated to Fishery
693 2 ($d_{it} = 0$). Conversely, Case 2 says that if $Y_{it} \equiv \eta_{2it} - \eta_{1it} > 0$, then all fishing effort is
694 allocated to Fishery 1 ($d_{it} = 1$). Finally, Case 3 says that if $Y_{it} \equiv \eta_{2it} - \eta_{1it} = 0$, then a
695 harvester is indifferent between the two fisheries and can allocate any proportion of effort
696 between the two fisheries ($0 \leq d_{it} \leq 1$). For simplicity, we rule out this ambiguous case by
697 assuming $d_{it} = I\{Y_{it} \geq 0\}$, meaning that the harvester would allocate all effort to Fishery 1

698 if they are indifferent between the two fisheries. In practice, this occurrence is rare and has
 699 no bearing on our empirical application.

700

701 *A2. Derivations of total derivatives*

702 In this section, we provide the full derivations of the total derivatives described in the
 703 model section.

704 As shown in the equation 5, the total derivative of the participation index with respect to
 705 bycatch rate is decomposed into two parts.

$$\frac{dY_{it}}{db_t} = \frac{\partial Y_{it}}{\partial b_t} + \frac{\partial Y_{it}}{\partial \lambda_{1i}} \frac{\partial \lambda_{1i}}{\partial b_t} I\{\lambda_{1i} > 0\} + \frac{\partial Y_{it}}{\partial \lambda_{bi}} \frac{\partial \lambda_{bi}}{\partial b_t} I\{\lambda_{bi} > 0\}. \quad (\text{A3})$$

706 The first term is the direct effect of the bycatch rate on participation, and is derived
 707 simply by taking the partial derivative of Y_{it} in equation (4) with respect to b_t . The second
 708 and third terms are the indirect (or dynamic) effects of the bycatch rate on participation
 709 through its influence on the shadow values of quota. To derive these effects, we invoke the
 710 implicit function theorem to obtain the partial derivative of the shadow values with respect
 711 to the bycatch rate. Recall that shadow values are determined by the participation index
 712 (equation 4) in combination with the quota constraint conditions:

$$\begin{aligned} G_1(b_t, \lambda_{1i}) &= Q_{1i} - \int_0^T d_{it} q_{1t} dt \geq 0 \\ G_b(b_t, \lambda_{bi}) &= Q_{bi} - \int_0^T d_{it} b_t q_{1t} dt \geq 0. \end{aligned} \quad (\text{A4})$$

713 and the equality holds when the constraints are binding, implying that $\lambda_{1i} > 0$ and $\lambda_{bi} > 0$,
 714 respectively. Suppose the constraint of main target species quota is binding. The derivative
 715 of the shadow value for target species quota with respect to the bycatch rate is

$$\begin{aligned}
\frac{\partial \lambda_{1i}}{\partial b_t} &= -\frac{\frac{\partial G_1}{\partial b_t}}{\frac{\partial G_1}{\partial \lambda_{1i}}} \\
&= -\frac{-\frac{\partial d_{it}}{\partial Y_{it}} \frac{\partial Y_{it}}{\partial b_t} q_{1t}}{-\int_0^T \frac{\partial d_{is}}{\partial Y_{is}} \frac{\partial Y_{is}}{\partial \lambda_{1i}} q_{1s} ds} \\
&= -\frac{(\gamma + \lambda_{bi}) \frac{\partial d_{it}}{\partial Y_{it}} q_{1t}^2}{\int_0^T \frac{\partial d_{is}}{\partial Y_{is}} q_{1s}^2 ds} \leq 0.
\end{aligned} \tag{A5}$$

716 where the function G_1 is the binding constraint of the target species quota, which is defined
717 when $\lambda_{1i} > 0$ (i.e., when the quota constraint is binding). Recall that d_{it} is a function of Y_{it} ,
718 which in turn is a function of b_t and λ_{1i} . Hence, the derivative $\frac{\partial \lambda_{1i}}{\partial b_t}$ is defined. Notice that
719 changes in the bycatch rate in period t only influence the contemporaneous participation
720 index but changes in the shadow value of the quota constraint change the participation
721 index in all periods. Combined with the effect of the shadow value on contemporaneous
722 participation, $\frac{\partial Y_{it}}{\partial \lambda_{1i}} = -q_{1t}$, we have the following expression for the second term in equation
723 (A3),

$$\frac{\partial Y_{it}}{\partial \lambda_{1i}} \frac{\partial \lambda_{1i}}{\partial b_t} = q_{1t} \frac{(\gamma + \lambda_{bi}) \frac{\partial d_{it}}{\partial Y_{it}} q_{1t}^2}{\int_0^T \frac{\partial d_{is}}{\partial Y_{is}} q_{1s}^2 ds} \geq 0, \tag{A6}$$

724 which is unambiguously positive. Thus, the dynamic effect of the bycatch rate through the
725 shadow value of the target species quota counters, but does not completely offset, the direct
726 effect of the bycatch rate on participation.

727 We can follow a similar procedure for deriving the third term in equation (A3). The
728 derivative of the shadow value for bycatch species quota with respect to the bycatch rate is

$$\begin{aligned}
\frac{\partial \lambda_{bi}}{\partial b_t} &= -\frac{\frac{\partial G_b}{\partial b_t}}{\frac{\partial G_b}{\partial \lambda_{bi}}} \\
&= -\frac{(d_{it} + \frac{\partial d_{it}}{\partial Y_{it}} \frac{\partial Y_{it}}{\partial b_t} b_t) q_{1t}}{-\int_0^T \frac{\partial d_{is}}{\partial Y_{is}} \frac{\partial Y_{is}}{\partial \lambda_{bi}} b_s q_{1s} ds} \\
&= -\frac{(d_{it} + \frac{\partial d_{it}}{\partial Y_{it}} [-(\gamma + \lambda_{bi}) q_{1t}] b_t) q_{1t}}{-\int_0^T \frac{\partial d_{is}}{\partial Y_{is}} b_s q_{1s} ds} \\
&= \frac{(d_{it} - (\gamma + \lambda_{bi}) \frac{\partial d_{it}}{\partial Y_{it}} b_t q_{1t}) q_{1t}}{\int_0^T \frac{\partial d_{is}}{\partial Y_{is}} b_s^2 q_{1s}^2 ds},
\end{aligned} \tag{A7}$$

729 the sign of which is ambiguous and depends on the value of the participation index Y_{it} . For
730 example, if $Y_{it} > 0$ so that a vessel is already participating in Fishery 1, then $d_{it} = 1$ and
731 $\frac{\partial d_{it}}{\partial Y_{it}} = 0$, which implies that $\frac{\partial \lambda_{bi}}{\partial b_t} > 0$. Intuitively, the shadow value of bycatch quota will
732 increase with the bycatch rate so long as a vessel derives a benefit from having more bycatch
733 quota in terms of increased target species catch in Fishery 1. Conversely, if $Y_{it} < 0$ so that a
734 vessel is participating in Fishery 2, then $d_{it} = 0$ and $\frac{\partial d_{it}}{\partial Y_{it}} = 0$, which implies no impact on the
735 shadow value because $\frac{\partial \lambda_{bi}}{\partial b_t} = 0$. In this case, a vessel derives no value from additional bycatch
736 quota since no bycatch is encountered in Fishery 2. The only case in which the shadow value
737 of bycatch quota will decrease with the bycatch rate is if the increased cost of bycatch is
738 large enough to push a vessel from Fishery 1 into Fishery 2. In this case, $Y_{it} = 0$, $d_{it} = 1$,
739 and $\frac{\partial d_{it}}{\partial Y_{it}} = 1$, which implies that $\frac{\partial \lambda_{bi}}{\partial b_t} < 0$ if and only if $1 > (\gamma + \lambda_{bi}) b_t q_{1t}$. Combined with
740 the effect of the shadow value on contemporaneous participation, $\frac{\partial Y_{it}}{\partial \lambda_{bi}} = -b_t q_{1t}$, we have the
741 following expression for the third term in equation (A3):

$$\frac{\partial Y_{it}}{\partial \lambda_{bi}} \frac{\partial \lambda_{bi}}{\partial b_t} = -b_t q_{1t} \frac{(d_{it} - (\gamma + \lambda_{bi}) \frac{\partial d_{it}}{\partial Y_{it}} b_t q_{1t}) q_{1t}}{\int_0^T \frac{\partial d_{is}}{\partial Y_{is}} b_s^2 q_{1s}^2 ds}. \tag{A8}$$

742 Hence, the total derivative of the participation index with respect to the bycatch rate is
743 expressed as the equation (6).

744 The total derivatives of the participation index with respect to other variables
745 $(\frac{\partial Y_{it}}{\partial q_{1t}}, \frac{\partial Y_{it}}{\partial Q_{1i}}, \frac{\partial Y_{it}}{\partial Q_{bi}})$ can be derived in a similar manner. We provide the partial

746 derivatives that are necessary for the derivations in the next appendix section.

747

748 *A3. Partial Derivatives*

749 The partial derivative of shadow values with respect to the catch rate of main target
750 species.

$$\begin{aligned}
\frac{\partial \lambda_{1i}}{\partial q_{1t}} &= -\frac{\frac{\partial G_1}{\partial q_{1t}}}{\frac{\partial G_1}{\partial \lambda_{1i}}} \\
&= -\frac{\left(\frac{\partial d_{it}}{\partial Y_{it}} \cdot \frac{\partial Y_{it}}{\partial q_{1t}} + d_{it}\right)}{-\int_0^T \frac{\partial d_{is}}{\partial Y_{is}} \frac{\partial Y_{is}}{\partial \lambda_{1i}} q_{1s} ds} \\
&= \frac{\left\{\frac{dd_{it}}{dY_{it}} [p_{1t} - \lambda_{1i} - (\gamma + \lambda_{bi})b_t] + d_t\right\}}{\int_0^T \frac{dd_{is}}{dY_{is}} q_{1s}^2 ds}
\end{aligned} \tag{A9}$$

751 The sign of the effect depends on the sign of the net benefit per unit catch of the main
752 target.

$$\begin{aligned}
\frac{\partial \lambda_{bi}}{\partial q_{1t}} &= -\frac{\frac{\partial G_b}{\partial q_{1t}}}{\frac{\partial G_b}{\partial \lambda_{bi}}} \\
&= -\frac{\left(\frac{\partial d_{it}}{\partial Y_{it}} \cdot \frac{\partial Y_{it}}{\partial q_{1t}} + d_{it}b_t\right)}{-\int_0^T \frac{\partial d_{is}}{\partial Y_{is}} \frac{\partial Y_{is}}{\partial \lambda_{bi}} b_s q_{1s} ds} \\
&= \frac{\left\{\frac{dd_{it}}{dY_{it}} [p_{1t} - \lambda_{1i} - (\gamma + \lambda_{bi})b_t] + d_t b_t\right\}}{\int_0^T \frac{dd_{is}}{dY_{is}} b_s^2 q_{1s}^2 ds}
\end{aligned} \tag{A10}$$

753 The sign of the effect depends on the sign of the net benefit per unit catch of the main
754 target.

755 The partial derivative of shadow values with respect to the main target quota.

$$\begin{aligned}
\frac{\partial \lambda_{1i}}{\partial Q_{1i}} &= -\frac{\frac{\partial G_1}{\partial Q_{1i}}}{\frac{\partial G_1}{\partial \lambda_{1i}}} \\
&= -\frac{1}{-\int_0^T \frac{\partial d_{is}}{\partial Y_{is}} \frac{\partial Y_{is}}{\partial \lambda_{1i}} q_{1s} ds} \\
&= -\frac{1}{-\int_0^T \frac{dd_{is}}{dY_{is}} q_{1s} ds} \\
&= -\frac{1}{\int_0^T \frac{dd_{is}}{dY_{is}} q_{1s}^2 ds} < 0
\end{aligned} \tag{A11}$$

$$\begin{aligned}
\frac{\partial \lambda_{bi}}{\partial Q_{1i}} &= -\frac{\frac{\partial G_b}{\partial Q_{1i}}}{\frac{\partial G_b}{\partial \lambda_{bi}}} \\
&= -\frac{0}{-\int_0^T \frac{\partial d_{is}}{\partial Y_{is}} \frac{\partial Y_{is}}{\partial \lambda_{1i}} q_{1s} ds} \\
&= -\frac{0}{-\int_0^T \frac{dd_{is}}{dY_{is}} q_{1s} ds} \\
&= -\frac{0}{\int_0^T \frac{dd_{is}}{dY_{is}} q_{1s}^2 ds} = 0
\end{aligned} \tag{A12}$$

756

The partial derivative of shadow values with respect to the bycatch target quota.

$$\begin{aligned}
\frac{\partial \lambda_{1i}}{\partial Q_{bi}} &= -\frac{\frac{\partial G_1}{\partial Q_{bi}}}{\frac{\partial G_1}{\partial \lambda_{1i}}} \\
&= -\frac{0}{-\int_0^T \frac{\partial d_{is}}{\partial Y_{is}} \frac{\partial Y_{is}}{\partial \lambda_{1i}} q_{1s} ds} \\
&= -\frac{0}{-\int_0^T \frac{dd_{is}}{dY_{is}} q_{1s} ds} \\
&= -\frac{0}{\int_0^T \frac{dd_{is}}{dY_{is}}^2 ds} = 0
\end{aligned} \tag{A13}$$

$$\begin{aligned}
\frac{\partial \lambda_{bi}}{\partial Q_{bi}} &= -\frac{\frac{\partial G_b}{\partial Q_{bi}}}{\frac{\partial G_b}{\partial \lambda_{bi}}} \\
&= -\frac{1}{-\int_0^T \frac{\partial d_{is}}{\partial Y_{is}} \frac{\partial Y_{is}}{\partial \lambda_{1i}} q_{1s} ds} \\
&= -\frac{1}{-\int_0^T \frac{dd_{is}}{dY_{is}} q_{1s} ds} \\
&= -\frac{1}{\int_0^T \frac{dd_{is}}{dY_{is}}^2 ds} < 0
\end{aligned} \tag{A14}$$

757 *A4. Modeling Expectations*

758

759 In our estimation of Eq. 10, we employ proxies of expected revenues *EREV* and bycatch
 760 rates *ECPR*. To form proxies of weekly-level expectations of catch, we assume that harvesters
 761 know the distribution of seasonal catch and bycatch rates. There are two key aspects for
 762 formulating catch expectations in the fisheries literature: 1) common and private information,
 763 and 2) temporal and spatial resolution of information. While some studies assume that
 764 harvesters use only common information and utilize a rolling average or autoregressive moving
 765 average as a common expectation associated with fishing alternatives (e.g., Curtis & Hicks,
 766 2000; Curtis & McConnell, 2004; Smith & Wilen, 2003), recent work considers the role of
 767 private information to form individual expectations with fine resolution of data (Abbott &
 768 Wilen, 2011). At the week level, however, idiosyncratic information may not play a large role
 769 in the participation choice; instead, prior knowledge about seasonality and the updated current
 770 season information would matter most. In addition, we aggregate fine-grained information to
 771 model weekly level decisions. Thus, we model catch expectations using weekly and annual
 772 trends, in addition to time invariant vessel effects.

773 We first estimate weekly standardized catch per unit effort (CPUE) and bycatch rates. To
 774 capture seasonal trends in the data, we estimate standardized catch per unit effort (haul-hour)
 775 and bycatch rate (Chinook-pollock ratio) for each week, assuming a log-normal and Poisson
 776 distribution, respectively, and the following specifications for the mean:

$$\ln(PollCPUE_{it}) = \sum_t \delta_t DW_t + \sum_t \delta_t DY_t + \sum_i \delta_i DV_i \quad (A15)$$

$$\ln(Chin_{it}) = \sum_t \eta_t DW_t + \sum_t \eta_t DY_t + \sum_i \eta_i DV_i + \ln Poll_{it}, \quad (A16)$$

777 where *DW* is a week dummy variable, *DY* is a year dummy, and *DV* is an individual vessel
 778 dummy. The weekly standardized CPUEs and bycatch rates are estimated as the vectors δ

779 and η . We assume that harvesters base their beliefs on within-season trends of catch and
780 bycatch rates that are smooth over a season. Hence, we apply a local regression method
781 (LOESS) to the estimated weekly CPUEs and bycatch rates to obtain smooth seasonal trends.
782 Given the assumption that vessels know the true distribution of catch, we use all periods and
783 vessels in the sample to estimate the standardized CPUEs and bycatch rates. Harvesters'
784 expectations are assumed to be based on the seasonality which is formed at the fleet level
785 and taken as exogenous for each vessel.

786 The weekly expected CPUEs of individual harvesters are formed using the estimated
787 seasonal trend (common information) and the observed standard CPUE of the previous week
788 (individual information). We assume that individuals form rational expectations based on
789 those variables, regress the trend and one-week lagged CPUE on the current CPUE, and
790 use the fitted values as individual expectations. Table A.1 shows the result of the estimated
791 model of rational expectations. As expected, both of the common and individual information
792 are important for the formation of the expectation.

793 Note that our measure of expected bycatch rates are the product of both intra-annual
794 mixing of salmon and pollock and underlying bycatch avoidance decisions of the entire
795 fleet (e.g., spatial avoidance). Hence, the expected bycatch rate in each period reflects the
796 best practice of bycatch avoidance under existing measures. The expected bycatch uses
797 information from the whole fleet; an individual harvester's participation decisions are only
798 a small contribution to this measure, so we believe the degree to which this measure is
799 endogenous is small. We acknowledge that our measure of expected bycatch is not completely
800 exogenous (i.e., natural mix of Chinook salmon and pollock), but the impact of endogeneity
801 in terms of estimation bias is negligible.

802 Figure A.1 shows the observed and expected pollock CPUE and Chinook-pollock ratio.
803 As Panels A and B show, there are some large outliers in the observed data, but the weekly
804 mean exhibits trends across a season. The pollock CPUE is relatively stable over the A
805 season but decreases midway through the B season. The Chinook-pollock ratio starts high

806 in the beginning of A season, reduces toward the end of the A season and beginning of
807 the B season, and then increases again towards the end of the B season. These trends are
808 largely captured by the predicted expectations, depicted by the solid lines in Panels C and D.
809 Each individual harvester forms their expectation based on this common trend, as well as
810 individual information based on the result of Table A.1.

Table A.1: Estimation results of the expected pollock CPUE and Chinook-pollock ratio

	Pollock CPUE	Chinook-Pollock ratio
Pollock CPUE Trend	0.544*** (0.036)	
Pollock CPUE Lag (1)	0.363*** (0.015)	
Pollock CPUE Trend x Lag (1)	0.437*** (0.023)	
Chinook-Pollock Ratio Trend		1.258*** (0.043)
Chinook-Pollock Ratio lag (1)		0.009*** (0.002)
Chinook-Pollock Ratio Trend x Lag (1)		-0.130 (0.084)
Num.Obs.	4204	4204
R2	0.271	0.197
R2 Adj.	0.268	0.193

Note: + $p < 0.1$, * $p < 0.05$, ** $p < 0.01$, *** $p < 0.001$
Standard errors in parentheses

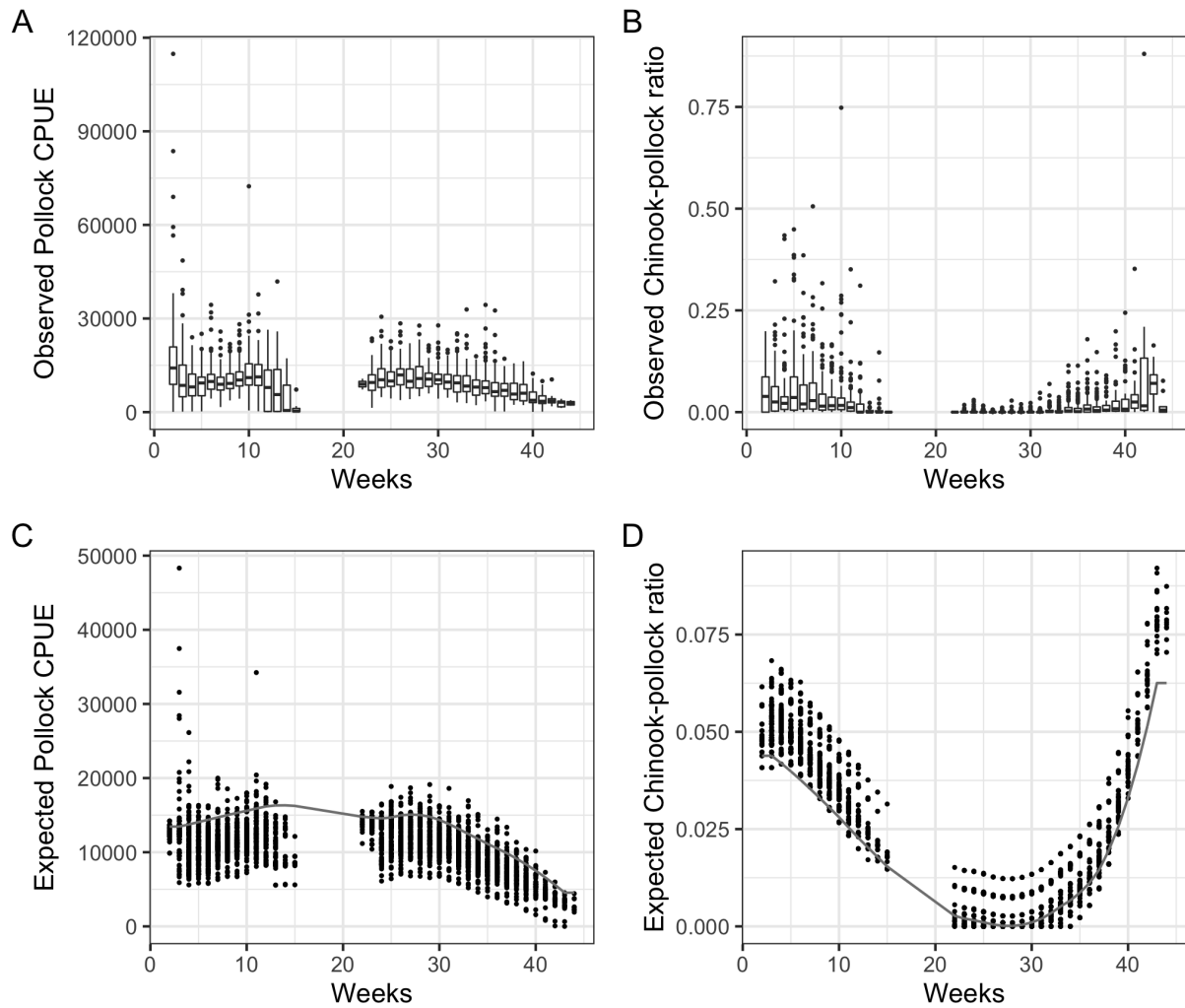


Figure A.1: Seasonal variation of Pollock CPUE and Chinook-pollock ratio, (A) observed pollock CPUE, (B) observed Chinook-pollock ratio, (C) expected pollock CPUE and (D) expected Chinook-pollock ratio. The grey lines in panel (C) and (D) indicate the in-season trends.

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