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6 **Do employment centers matter? Consequences for**
7 **commuting distance in the Los Angeles region, 2002-2019**
8

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24 **Do employment centers matter? Consequences for**
25 **commuting distance in the Los Angeles region, 2002-2019**

26

27 **Abstract**

28 The presence of employment centers provides the potential for reducing commuting
29 distance. However, employment centers have distinctive attributes, which may lead to varied
30 impacts on commuting outcomes. We attempt to examine the effect of distance to the nearest
31 employment center on commuting distance while addressing the heterogeneity of
32 employment centers and workers. We consider multiple attributes of employment centers
33 related to location, persistency, job density, industry diversity, and size. For workers, we
34 mainly focus on low- and high-income groups as they differ in several aspects, such as
35 availability of commute modes, options for housing, and preference for job opportunities. We
36 applied a fixed-effects model using data from 2002 to 2019 to capture within-tract variation.
37 Our analysis of the Los Angeles region shows that increasing proximity to the nearest
38 employment center decreases commuting distance even after controlling for the job attributes
39 located in the neighborhood of workers. The results show that employment centers are not
40 equal in terms of their impact on commute distance and that their impact is different for
41 commuters from different income groups. Our results contribute to the literature by
42 deciphering the location and attributes of employment centers that may exert a greater impact
43 on commuting distances.

44 **1. Introduction**

45 The urban spatial structure of global cities has changed substantially during recent decades.
46 Starting from a monocentric form, the decentralization of employment has occurred with the
47 growth of metropolitan areas. A significant factor for understanding the decentralization
48 process is whether employers co-locate and create agglomeration economies. If employers
49 co-locate, the urban spatial structure will evolve to a polycentric form with multiple
50 employment centers. Otherwise, employment would decentralize, showing a general pattern
51 of dispersion, where the polycentric form is rather viewed as a transitional stage (Glaeser et
52 al., 2001a). Recent studies on the spatial structure of US metropolitan areas are mixed
53 regarding the decentralization process. Based on a comparison between 1990 and 2010,
54 Arribas-Bel & Sanz-Graciz (2014) find that the monocentric form dominates in US
55 metropolitan areas over time. Using the case of the Los Angeles region, Giuliano et al. (2019,
56 2022) suggest that the polycentric structure is persistent with relatively small changes over
57 time in the boundary and the number of jobs in employment centers. Relatedly, Li (2020) also
58 found that Chinese cities have evolved towards concentration while also showing some trend
59 of decentralization.

60 The presence of multiple employment centers creates a potential for reducing commuting
61 distance (Wang, 2000). In theory, employees benefit from agglomeration economies by
62 sharing job opportunities, and the decentralization of employment increases the possibility of
63 jobs-housing proximity and balance (e.g., Horner, 2002; Loo & Chow, 2011; Zhao et al.,
64 2011). A few empirical findings also suggest that shorter distances to employment centers
65 (e.g., central business district (CBD), subcenters) are associated with shorter commutes (e.g.,
66 Ding et al., 2017; Islam & Saphores, 2022; Zhu et al., 2022). However, the dispersion of
67 employment can sometimes complicate commuting patterns, often leading to long-distance
68 commuting. Evidence of either cross- or inverse-commuting implies that workers do not
69 necessarily commute to the nearest employment center, further suggesting that workers might
70 be influenced by all existing centers as well as the considerable number of jobs not located
71 within employment centers (Koster & Rouwendal, 2013).

72 Employment centers have distinctive attributes, which may lead to different impacts on
73 commuting outcomes. Employment centers differ in size, density, persistence, the
74 composition of industries, and their geographical location. For instance, Giuliano et al. (2019)

75 showed that employment centers are specialized in certain industry types, with the
76 composition of industries also related to the peak density of centers. In addition, the
77 heterogeneity in attributes of employees also impacts whether the commuting outcome of a
78 worker is sensitive to the presence of employment centers. Income level, for example, is
79 associated with transportation mobility, residential location constraints, and the industry type
80 of jobs, which leads to a different relationship between the location of employment centers
81 and commuting distance (Hu & Schneider, 2017). To elaborate, the commuting distance of
82 high income workers may be more sensitive to the distance to employment centers as there
83 are more professional jobs clustered in these areas. In contrast, low income workers may
84 easily find substitute employment outside of employment centers, which could weaken the
85 relationship between commuting distance and the distance to employment centers.

86 In this study, we attempt to examine the effect of distance to the nearest employment center
87 (i.e., either CBD or subcenter) on commuting distance while addressing the heterogeneity of
88 employment centers and workers. We consider multiple attributes of employment centers
89 related to location, persistency, job density, level of industry diversity, and size. For workers,
90 we mainly focus on low- and high-income groups as they differ in several aspects,
91 particularly their ability to have certain housing, job, and commuting options. We apply a
92 fixed effects model, which arguably provides stronger causal evidence given that it estimates
93 how change *within* tracts over time impacts change in our outcome measure, compared to
94 typical regression models that compare across geographic units. Our analysis of the Los
95 Angeles region shows that increasing proximity to the nearest employment center reduces
96 commuting distance even after controlling for the job attributes located in the neighborhood
97 of workers. The results show that employment centers are not equal in terms of their impact
98 on commute distance and that their impact differs across commuters from high or low income
99 groups.

100 While testing the relationship between employment centers and commuting distance is not
101 new, we revisit the relationship for three reasons. First, existing works have less considered
102 whether the distance to the nearest employment center influences commuting outcomes. We
103 explicitly explore whether the location and attributes of the nearest employment center and
104 the distance to it influences commuting distance. Second, while existing literature reports
105 mixed results on the effect of employment centers on commuting, their analysis typically
106 relies on cross-sectional data. We revisit the hypothesis by using longitudinal data and fixed-

107 effects models that provide a more robust analytical approach. Lastly, the heterogeneity
108 across employment centers is not a focus in the literature. While numerous studies have
109 suggested shorter commuting distances for workers living close to employment centers (e.g.,
110 Ding et al., 2017; Islam & Saphores, 2022; Zhu et al., 2022), there is limited understanding of
111 the characteristics of employment centers that are influential and the type of workers that are
112 affected by the presence of centers. Overall, we fill the gap in the literature by testing the
113 relationship between employment centers and commuting with a focus on the heterogeneity
114 among employment centers and workers using longitudinal data from 2002 to 2019.

115 **2. Literature Review**

116 **2.1 Agglomeration economies and employment centers**

117 Employment centers (e.g., CBD, subcenters) exist as a result of concentration, in which
118 they support the idea of agglomeration economies. In particular, the employment center is
119 one critical component for understanding the mechanisms of learning, matching, and sharing
120 among firms, households, as well as retailers (Duranton & Puga, 2004). While these centers
121 are generally located near transportation infrastructures, the employment centers further
122 provide insights related to transportation and planning strategies. For instance, a polycentric
123 urban form with multiple employment centers suggest that transport infrastructures should be
124 designed to connect the centers and planning regulations should permit mixed land uses in
125 those centers (Angel & Blei, 2016). If these employment centers no longer exist or include a
126 relatively small portion of jobs within the region, transportation strategies become less
127 relevant with the location of those centers. As such, understanding the employment center(s)
128 is one important way to identify the spatial distribution of activities in cities, examine the
129 connections between workplaces and workers, and devise transportation policies.

130 Employment centers may not exist if firms gain fewer benefits from clustering in certain
131 locations. Some researchers have argued that the rapid growth in ICT technology and reduced
132 transport costs have made clustering unnecessary, implying a pivot toward decentralized
133 employment (Glaeser et al., 2001b; Mitchell, 1996). Relatedly, some studies suggest that
134 decentralization is a common pattern in US cities (e.g., Gordon & Richardson, 1996; Lee,
135 2007) as there are increasing numbers of jobs in non-center areas. However, there is also
136 research providing support for the persistence of the polycentric urban form in cities
137 worldwide (Li & Derudder, 2022, Giuliano et al., 2019; 2022; Phelps & Ohashi, 2020).

138 Giuliano et al. (2022), for instance, find that the polycentric form is relatively persistent
139 based on a comparison between 1990 and 2009 in Los Angeles. Through an investigation of
140 the Los Angeles region, Kane et al. (2018) report that the number of centers increased from
141 46 to 53 between 1997 and 2014. Their study also shows that the percent of jobs within
142 centers has slightly increased from 17.4% to 19.6%. Another study by Cortright (2015) find
143 that the average employment growth rate in city centers was slightly larger than the
144 peripheral areas based on an analysis of large metropolitan areas in the U.S.

145 One challenging task involved in understanding urban spatial structure when measuring
146 employment centers is the methodological approach. At least three methods have been
147 suggested for identifying areas with employment concentrations large enough to influence
148 rent, distribution of employment or population, or employment density: (1) using cutoffs for
149 size and employment density (Giuliano & Small, 1991), (2) using density gradients
150 (McDonald, 1987), and (3) using nonparametric regression to identify centers based on the
151 density surface (McMillen, 2001; Redfean, 2007). Each methodological approach has its
152 advantages and disadvantages, in that different methods can result in over- or underestimation
153 of employment centers and are often sensitive to the extent of the study area. While some
154 studies have suggested ways to quantify concentration and decentralization without
155 identifying employment centers (Hipp et al., 2022), we do not address them here.

156 Furthermore, our understanding of employment centers and urban spatial structure could
157 be different depending on the approach applied by researchers. The size and number of
158 centers may differ depending on how we define and identify employment centers. By
159 applying the Giuliano & Small (1991) method to the Los Angeles region, Giuliano et al.
160 (2019) showed that the employment centers and the polycentric form have been quite
161 persistent between 1980 and 2010. In contrast, Kane et al. (2018) found that employment
162 centers in the Los Angeles region have exhibited a great variation in shape, size, location, and
163 industrial composition over time. Given that there is no gold standard for identifying
164 employment centers, most studies have selected an approach based on their research question.
165 See Yu et al. (2021) for a detailed description of how employment centers can be identified
166 differently using existing methodological approaches.

167 **2.2 Employment centers and commuting distance**

168 Employment centers attract trips and have a structuring influence on regions, further

169 having an impact on commuting outcomes. One early study by Cervero & Wu (1997) found
170 that workers in suburban employment centers experience shorter commutes in terms of trip
171 times and are more likely to commute by driving. While there are numerous studies on the
172 relationship between urban form and commuting, we only focus on commuting distance in
173 this literature review. Commuting time is affected by factors such as mode choice,
174 congestion, and transportation infrastructure (Wang, 2000), and thus provides limited insight
175 regarding whether employees actually co-locate.

176 In theory, the spatial dispersion of employment opportunities can either increase or
177 decrease commuting distance; compared to the monocentric form, the dispersion of jobs can
178 create an environment where commuters can live closer to work, while it simultaneously
179 allows random commuting (i.e., cross-commuting or inverse-commuting leading to longer
180 commute distances) (Bertaud, 2002; Ma & Banister, 2007; Ha et al., 2021). Relatedly,
181 empirical findings in the literature are also mixed.

182 Studies on how the dispersion of jobs impacts commuting could be categorized into those
183 focusing on 1) the location of employment centers or 2) the polycentricity of urban form. A
184 few studies have shown that the distance to employment centers (e.g., CBD, subcenters) is
185 positively associated with commuting distance (Ding et al., 2017; Kim et al., 2012;
186 Grunfelder & Nielsen, 2012). Similar results are also found in studies that focus on the
187 relationship between polycentricity and commuting distance (Veneri, 2010; Zhao et al.,
188 2011). The results are slightly mixed when employment density is controlled in the model;
189 Ding et al. (2017) showed that the distance to CBD is positively associated with commuting
190 distance, while employment density is not significantly related to commuting distance.
191 Relatedly, Islam & Saphores (2022) showed that employment density and distance to CBD
192 both have impacts on commuting distance, while the effect of distance to subcenters is
193 insignificant.

194 The relationship between commuting distance and employment centers depends on several
195 factors such as availability of faster transportation modes, increasing number of dual-worker
196 households, availability of hybrid access to jobs, and preferences for housing locations as
197 well as limited housing affordability (e.g., Islam & Saphores, 2022; Wolday et al., 2019;
198 Schuetz, 2020). In addition, employment centers may have less effect on commuting in areas
199 with an increasing number of jobs in non-center areas (Angel & Blei, 2016). For instance, for
200 commuters in households with multiple workers, preferences for a certain neighborhood, and

201 unaffordable housing prices near the workplace, may lead to longer commutes even if they
202 live close to employment centers. Using the case of Paris, Aguilera (2005) shows that most
203 people residing in a subcenter work outside of the employment cluster, while the majority of
204 employees of a subcenter commute from distant locations. Other studies also suggest that the
205 co-location hypothesis is insignificant, in which polycentric cities rather increase the length
206 of commute trips (Guth, 2010; Grunfelder, 2015).

207 **2.3 Heterogeneity in commuters and employment centers**

208 Commuters are heterogeneous, having different socio-demographic characteristics (e.g.,
209 gender, income, job industry, occupation). Numerous studies have shown the differences in
210 commuting among population groups with a focus on locations of residences and workplaces
211 (Hanson & Pratt, 1988; Hu & Schneider, 2017; Sun et al., 2017; Kim et al., 2012; Maoh &
212 Tang, 2012). Here, we particularly focus on existing research that addresses heterogeneity in
213 workers by income given that income is associated with other factors such as age, job type,
214 and preference for housing locations. In a study of the Chicago region, Wang et al. (2021)
215 show that there is heterogeneity in residential location preferences across income groups; for
216 example, low income households are less likely to decentralize due to limited financial
217 capacity. The authors also suggest that high income households may value the urban
218 amenities and job opportunities located in the regional center. Relatedly, Cervero & Wu
219 (1997) show that high housing prices in and near employment centers may lead to longer
220 commute distances. The authors also report that professional workers in suburban
221 employment centers tend to live in nearby housing. Some low-income workers also have
222 limited travel modes available, and studies report that they tend to have longer commute
223 times even though their commuting distances are relatively short (Renne & Bennett, 2014). In
224 contrast, another study shows that the average commuting time in the United States was
225 shorter for workers below 200% poverty level (25 min.) compared to workers above 350%
226 poverty level (28 min.) in 2020 (National Equity Atlas, 2023). Relatedly, Blumenberg & Ong
227 (2001) explain that low-income workers experience difficulties in finding job opportunities
228 far from their homes due to limited mobility.

229 Another important aspect of workers is the industry type of jobs. Employment centers can
230 vary in their industry compositions. For instance, access to customers is more important in
231 population-serving jobs, which are widely distributed across space, whereas professional

232 services are more likely to benefit from spatial clustering (Giuliano et al., 2019). On one
233 hand, Giuliano et al. (2019) show that industries such as information, professional and
234 business services, health care and social assistance are more likely to be located in
235 employment centers; on the other hand, the manufacturing and retail trade sectors are more
236 likely to be located outside centers. The income level of workers can differ according to
237 industry types, which implies that some workers benefit more from agglomeration
238 economies. Similarly, studies have shown that the agglomeration effect and co-location
239 patterns are heterogeneous across creative employment groups and occupation (e.g., Cruz &
240 Teixeira, 2015; Kim et al., 2012).

241 Employment centers and commuters are heterogeneous, which may help explain the
242 relationship between polycentricity and commuting outcomes. Some employment centers are
243 more specialized, having a large share of one or two industry sectors, while others tend to
244 have a mix of industries (Giuliano et al., 2019; Wang et al., 2021). High-income workers are
245 more likely to have the skillsets and interests that benefit more from agglomeration
246 economies, while low-income workers providing general services may find more job
247 opportunities outside the centers (Hu & Schneider, 2017; Lee & Clarke, 2019). In these
248 respects, the co-location theory may hold true for certain employment centers and
249 commuters; for instance, employment centers mainly consisting of high-skilled and
250 professional job opportunities may allow reduced commuting distance for only the qualified
251 workers. In other words, there could be a set of employment centers and commuters that both
252 benefit from agglomeration economies by spatially clustering and experiencing shorter
253 commuting distance.

254 **3. Data and methods**

255 **3.1 Los Angeles region**

256 The Los Angeles region is well known for its high level of polycentricity, with the presence
257 of multiple employment centers. Here, we refer to the Los Angeles-Long Beach, CA
258 Combined Statistical Area (CSA) as the Los Angeles region, which includes five counties:
259 Los Angeles, Orange, Riverside, San Bernardino, and Ventura. The CSAs are identified for
260 adjacent metro- and micropolitan areas with significant commuting flows indicating their
261 interdependence. The five-county region in Los Angeles has been examined by multiple
262 studies, such as Giuliano et al. (2019) and Kane et al. (2018). The region accommodated a

263 population of approximately 18 million and 7 million jobs, which is the second largest US
264 CSA unit following New York-Newark, NY-NJ-CT-PA CSA. The Los Angeles region has
265 been widely studied in previous research to examine hypotheses regarding agglomeration
266 economies and co-location (e.g., Kane et al., 2018; Giuliano et al., 2019). Empirical findings
267 from the literature based on the Los Angeles region show consensus and some conflicts
268 regarding the changes in urban spatial structure and employment centers. For instance,
269 Gordon & Richardson (1996) showed that the percentage of jobs in centers dropped over
270 time, further suggesting that agglomeration economies are declining.

271 Previous studies suggest that there are more than 30 employment centers in the Los
272 Angeles region. Giuliano & Small (1991) first suggested that there were 35 centers based on
273 the two-cutoffs approach (i.e., more than 10 jobs per acre and more than ten-thousand jobs
274 total) using data from 1980. Another finding from Forestall & Greene (1997) found 120
275 centers based on a more generous approach. Most recently, Giuliano et al. (2019) identified
276 48 centers (95%/10K cutoffs) and 13 centers (99%/20K cutoffs) in 2009 by applying the
277 Giuliano & Small method, which shows that the results are sensitive to cutoff values. Kane et
278 al. (2018) applied a non-parametric identification approach and found 53 centers in 2014. The
279 differences in the results can mainly be attributed to the data source for employment, the
280 spatial unit of analysis, and the identification approach. By using different approaches,
281 interpretation of the persistence of urban form may differ: Giuliano et al. (2019) found a
282 persistent polycentric structure, while Kane et al. (2018) suggested that the boundaries and
283 industrial compositions of centers vary greatly across time.

284 Our study area includes the five counties that are within the Los Angeles region. There are
285 3924 census tracts located within our study area, which is our spatial unit of analysis in the
286 statistical models. We selected our study area to contribute to the long history of research on
287 urban spatial structure and commuting in this area. Additionally, the Los Angeles region is
288 unique since it exhibits one of the most polycentric structures, and it is a place that has
289 experienced dynamic changes in terms of urban spatial structure and employment
290 decentralization. According to the Longitudinal Employer-Household Dynamics (LEHD), the
291 number of workers in the region increased from 13.7 million to 17.3 million between 2002
292 and 2019. Figures A1 to A4 illustrate the distribution of residential and workplace locations
293 for low and high income workers. For instance, we see low-income workers' residential
294 locations more concentrated in areas proximate to the downtown areas.

295

296 **3.2 Data**

297 We used the annual Origin Destination (OD) Employment Statistics data (2002 to 2019)
298 from the LEHD. This data provides the aggregated number of workers based on their
299 residence and workplace at the census block level. Based on the OD data from this source, we
300 estimated the average commuting distance for each census tract by calculating the network
301 distance between the centroids of census tracts. In doing so, we excluded data that have their
302 origin or destination located outside of our study area. By using the Workplace Area
303 Characteristics (WAC), we identified the location and characteristics of employment centers.

304 **3.3 Identification of employment centers**

305 While there is no perfect approach that ensures objectivity (Yu et al., 2021), we apply the
306 Giuliano & Small (1991) approach which allows us to identify employment centers in a more
307 consistent way over time (e.g., see Kane et al. (2018) which identifies employment centers in
308 the Los Angeles region using Redfearn's (2007) approach). In this approach, we identify
309 areas that are adjacent based on the cutoff settings for employment density and employment
310 size. While we have several options for identifying employment centers, we use the 95th
311 percentile value for the density cutoff and 10,000 for the size cutoff. Using stricter cutoff
312 values generally results in a smaller number of centers. Since we are interested in a larger
313 study area, we use a more generous approach. The spatial unit of analysis is also a factor that
314 may lead to different results. A recent study by Giuliano et al. (2019) suggests that
315 administrative units are inappropriate as they vary in shape and size across time and space. To
316 address this issue, we follow the method suggested by Giuliano et al. (2019) that uses a one-
317 square-mile regular hexagon as the spatial unit.

318 We first created one-square-mile regular hexagons across our study area. We next merged
319 census blocks to the hexagon that contained the block centroid and estimated the number of
320 jobs for each hexagon. The LEHD data provides the number of jobs at a fine-grained scale,
321 which provides more precision when aggregating to hexagons as our spatial unit. We used
322 hexagons that exceeded the employment density criterion, and then used two cutoffs to
323 identify the employment centers. We then used the inverse distance function to identify the
324 employment centers, as suggested by McDonald & Prather (1994). Here, we apply stepwise

325 regression models to test each of the identified centers from the cutoffs, excluding centers
326 that did not show a significant effect on the density gradient. We iterated this process for 18
327 different time periods (2002-2019) using the LEHD data.

328 **3.4 Variables**

329 Our dependent variable is the average commuting distance based on the LEHD OD data.
330 Based on the OD data at the census tract level, we estimated the network distance between
331 the origin and destination. We then estimated the average commuting distance for each
332 census tract by using the number of workers as weights, and then log transforming this
333 measure. We calculated this value annually for 18 years from 2002 to 2019.

334 Our main explanatory variable is the logged distance to the nearest employment center.
335 After identifying employment centers as described above, we estimated the network distance
336 to the edge of the nearest center from the centroid of each census tract. Furthermore, we have
337 a set of variables that address the characteristics of the nearest employment center. We
338 identified the location of the nearest employment center and created dummy variables for
339 whether each center is located within Los Angeles City, Los Angeles County, and Orange
340 County. These variables allow us to test if employment centers located in more dense and
341 centralized areas might affect commuting outcomes differently given their unique position
342 and development history (Giuliano et al., 2007; Giuliano et al., 2019). Since the employment
343 centers are identified by using a hexagonal spatial unit, there are some cases where a center is
344 included in more than one administrative boundary. In this case, we only created a dummy
345 variable for the county that includes the largest share. For instance, if 40% of the center is
346 located within Los Angeles County and the remainder is located across Orange County, we
347 designated this center as being in Orange County.

348 Next, we created dummy variables indicating whether the center 1) is persistent across the
349 18 years of our analysis, 2) has high density, 3) has a high level of industrial diversity, 4) has
350 a high employment to population ratio, and 5) has a large size. Since the size and shape
351 change slightly across time, we designated centers as persistent if more than half of the center
352 area was consistently identified as an employment center. For the other four variables, we
353 created dummy variables by focusing on the top quartile. For the level of industrial diversity,
354 we estimated the entropy index based on seven industry types according to the NAICS code¹.
355 We here note that employment center(s) located in downtown area(s) may have different

356 effects on commuting distance. However, we do not treat them distinctively in our models
357 since there are limited number of employment center(s) in the downtown areas. Furthermore,
358 the main features of CBD's are arguably captured in several of our measures, including large
359 size, persistence, and high density.

360 For socio-demographics, we used the ratio of younger adults and the ratio of low-income
361 workers living in each census tract using the LEHD dataset. These two variables control for
362 age and income which are known to have effects on commuting outcomes (Ding & Bagchi-
363 Sen, 2019; Ha et al., 2020). Middle-aged and workers from high income households show
364 longer commute distances (Axisa et al., 2012; Mercado & Páez, 2009). However, we do not
365 directly test this relationship but rather the association between the socio-demographic
366 composition and commute distances of the census tracts due to the aggregated nature of our
367 data. In addition, we included residential neighborhood factors, mainly addressing the job
368 density within 3 km and the level of industry diversity for each census tract measured by
369 using the entropy index. One of the main reasons for this approach was to control for the
370 effect of neighborhood attributes related to employment before testing the relationship
371 between the distance to the nearest employment center and commuting distance.

372 **3.5 Methods**

373 We used a series of tract fixed effects (FE) models to estimate the relationship between
374 commuting distance and distance to nearest employment center. Our outcome variable is the
375 log-transformed commuting distance measured at the census tract level; we applied log-
376 transformation to adjust the right-skewed distribution and improve the linear relationship
377 with our measures. We have three types of explanatory variables: (1) socio-economic factors
378 (SF), (2) residential neighborhood factors (NF), and (3) the distance to nearest employment
379 center (DNC). Additionally, we have two types of variables to assess the interaction effects:
380 (1) location (LC) and (2) attributes (AC) of employment centers. We have three population
381 groups (all workers, low-income workers (i.e., jobs with earnings \$1250 per month or less),
382 and high-income workers (i.e., jobs with earnings greater than \$3333 per month)). For each
383 population group, we tested four models: (1) without interaction variables, (2) with
384 interaction effects of center locations, (3) with interaction effects of center attributes, and (4)
385 with interaction effects of both center locations and attributes. The full model can be written
386 as:

$$\begin{aligned}
& \ln(\text{commuting distance})_t \\
& = \beta_1 SF_t + \beta_2 NF_t + \beta_3 DNC_t + LC_t + \beta_4 DNC_t \times LC_t + AC_t \\
& + \beta_5 DNC_t \times AC_t + \beta_6 N + \varepsilon_t
\end{aligned}$$

where t indicates the time of the data and N is a vector of indicator variables for all tracts in the study area (the fixed effects).

The fixed effects model allows us to estimate within effects when units – in our case, census tracts – are measured repeatedly (Firebaugh et al., 2013). The tract fixed effects demean commuting distances for each census tract, and therefore the only variation we are estimating is whether the dependent variable is either below or above the mean value of each tract. This allows us to examine the relationship between the changes in independent variables and changes in the dependent variable within each tract, rather than the assessing the relationship between independent and dependent variables *across units*. We used frequency weights for the model based on the number of workers in each census tract; for the models of low- or high-income workers, we created weights based on the number of either low- or high-income workers living within each census tract. The number of workers living in each census tract varies greatly, which makes it appealing for weighting samples. Robust standard errors were used with the jackknife function, and the analyses were performed using STATA 17. It should be noted that we did not consider using the random effects model, as it is limited in its ability to provide reliable estimates of causal interest (Gunasekara et al., 2014). We also report the results using a pooled linear regression model to provide information on how the results differ from the fixed-effects models.

408

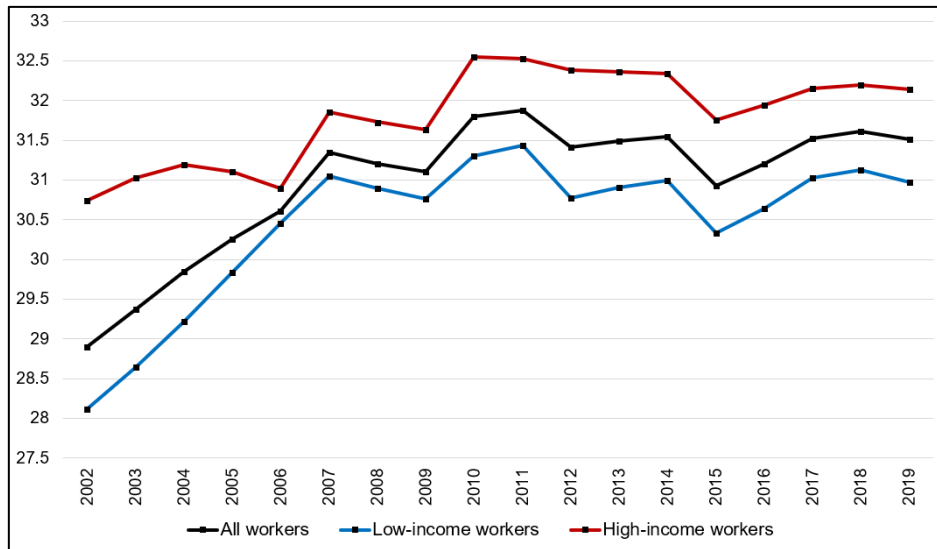
4. Results

4.1 Descriptive statistics

4.1.1 Average commuting distance

The average commuting distance in the Los Angeles region was relatively stable, although it showed some increase between 2002 and 2008; the average commuting distance of all workers increased from 28.9 km to 31.5 km over the study period. As shown in Figure 1, high-income workers tended to commute longer distances compared to the low-income workers. Between 2002 and 2019, the average commuting distance slightly increased for

417 high-income workers from 30.7 km to 32.1 km, whereas it increased from 28.1 km to 30.9
 418 km for low-income workers. In 2019, for example, the difference in average commuting
 419 distance between the two commuter groups was 1.2 km.



420

421 **Figure 1. Trends of average commuting distance (km) in Los Angeles region, 2002-2019.**

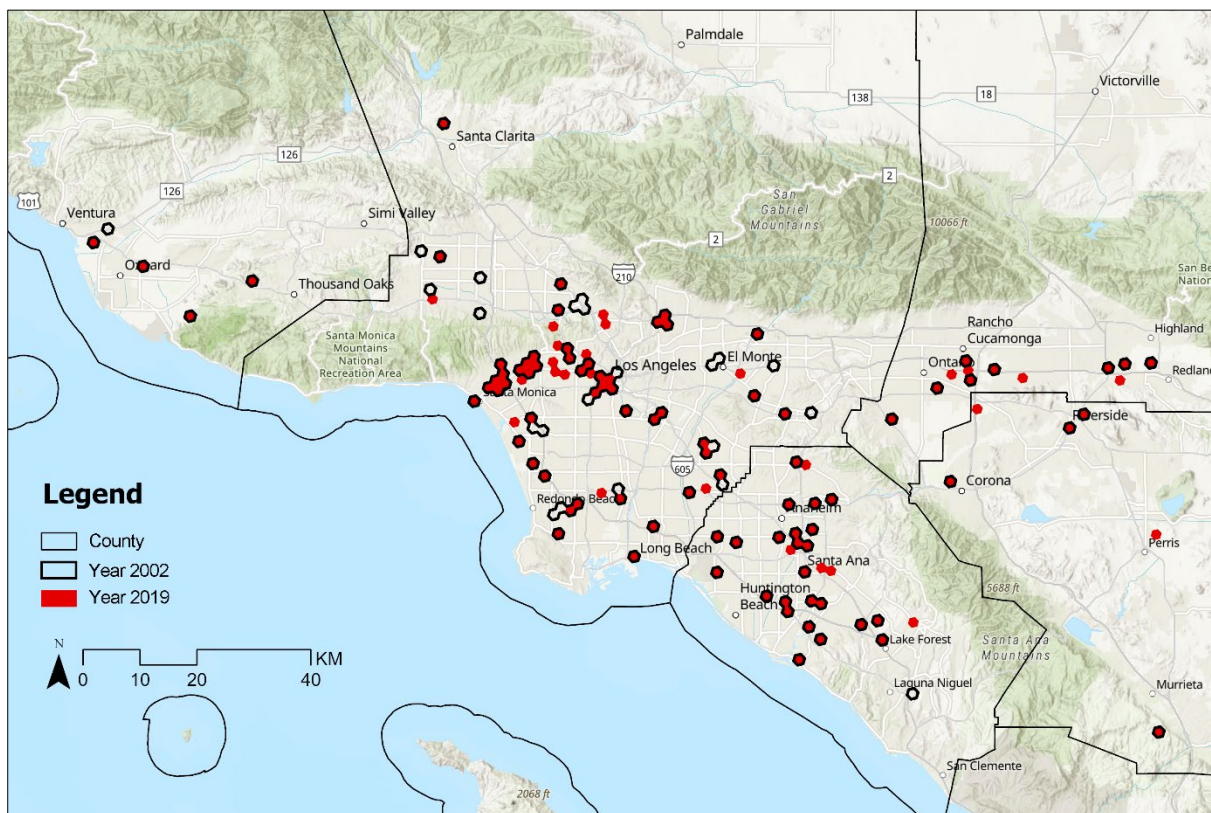
421

422 **4.1.2 Employment centers in Los Angeles region**

423 Table 1 shows the descriptive characteristics of employment centers in the Los Angeles
 424 region from 2002 to 2019 and Figure 2 compares the spatial distribution of employment
 425 centers between 2002 and 2019. The number of employment centers was quite consistent,
 426 ranging from 73 to 78. Comparing 2002 and 2019, the percentage of employment within
 427 centers increased from 36.7% to 37.4%, which suggests that agglomeration economies are
 428 persistent. Job density increased by 23.6% in areas defined as employment centers, while it
 429 increased by 24.5% in areas not defined as employment centers. We note that the
 430 employment centers in the region contain a significant number of jobs; in 2019, for example,
 431 the total area of employment centers within the urbanized area in the region accounts for only
 432 4.7%, while they contain 37.4% of the employment. The median density of employment
 433 centers also increased from 6901.6 to 7562.0 jobs per square-km between 2002 and 2019,
 434 which also suggests that jobs tend to cluster more over time. The median entropy index of
 435 industry composition and the employment to population ratio did not show significant
 436 changes over time. The distribution of the attributes of employment centers are also shown in
 437 Figure 3.

438 One thing to note is that the number of employment centers identified in this paper is

439 slightly larger than those from other recent studies. For instance, Giuliano et al. (2021) found
440 48 employment centers within the Los Angeles region in 2009. Another study by Kane et al.
441 (2018) identified 53 centers using the non-parametric estimation approach. The difference in
442 the results may come from several factors. First, different data sources were applied to
443 identify the spatial distribution of jobs. Specifically, Giuliano et al. (2021) use the National
444 Establishment Time-Series (NETS) data, whereas Kane et al. (2018) use the point-level
445 establishment data provided from Reference USA. The coverage of the data may affect the
446 results; for instance, using the 95th percentile cutoff based on employment density is sensitive
447 to the number of spatial units for analysis. Second, the employment center identification
448 approach also matters. As we have seen in the literature, the location, size, and shape of
449 employment centers vary across studies, which may be the reason for the differences in our
450 results. Finally, all these studies use arbitrary spatial units (e.g., hexagon or grid). Unlike
451 administrative spatial units, the arbitrary units may differ slightly according to how the
452 researchers have created them, which in turn may influence the outcomes. Nonetheless, the
453 number of employment centers does not change radically across the different strategies.



454 **Figure 2. Los Angeles region employment centers, 2002 and 2019.**

Table 1. Descriptive characteristics of job density and employment centers in Los Angeles region, 2002-2019.

Year	Number of emp. centers	Total emp. within centers	% of emp. within centers	Mean job density in center areas	Mean job density in non-center areas	Density (Employment per square-km)			Average entropy index of industry composition			Average employment to population ratio		
						25%	50%	75%	25%	50%	75%	25%	50%	75%
2002	74	2,428,504	36.7	8,497.6	693.1	5,362.6	6,901.6	9,921.6	0.69	0.76	0.83	4.65	7.76	14.92
2003	76	2,373,249	35.7	8,458.0	706.7	5,343.3	6,915.1	9,407.4	0.71	0.77	0.83	4.59	7.53	14.48
2004	77	2,448,917	36.1	8,727.7	716.7	5,160.2	7,146.3	10,190.1	0.70	0.76	0.84	4.75	7.72	13.43
2005	78	2,491,027	35.8	8,960.7	738.3	5,380.3	7,252.5	10,247.8	0.70	0.77	0.85	4.36	7.19	13.59
2006	77	2,537,495	35.9	9,043.4	749.1	5,370.1	7,350.1	9,999.9	0.69	0.78	0.84	4.80	8.39	14.38
2007	78	2,589,488	36.3	9,144.0	751.6	5,540.6	7,732.3	10,093.8	0.66	0.77	0.83	4.67	7.34	14.36
2008	75	2,564,495	35.8	9,139.6	760.4	5,594.2	7,960.6	10,134.8	0.68	0.78	0.85	4.19	7.12	14.55
2009	75	2,529,593	36.6	9,015.2	724.5	5,420.2	7,268.8	9,746.7	0.66	0.77	0.85	4.69	7.49	15.77
2010	78	2,595,133	36.9	8,762.0	735.6	4,906.5	7,074.0	9,444.2	0.67	0.76	0.84	4.76	7.45	14.67
2011	77	2,657,576	37.4	8,818.1	738.0	5,216.4	6,950.1	9,600.7	0.69	0.76	0.85	4.72	7.43	14.25
2012	77	2,659,009	37.4	8,822.9	738.4	5,288.5	6,652.2	9,911.8	0.69	0.77	0.85	4.61	8.07	13.71
2013	77	2,663,214	36.5	9,152.4	767.4	5,472.5	6,839.9	9,944.8	0.67	0.76	0.85	4.66	7.98	14.05
2014	76	2,793,134	37.3	9,188.7	779.3	5,626.9	6,812.1	9,698.5	0.71	0.77	0.85	4.56	7.28	13.15
2015	74	2,842,030	37.1	9,512.2	799.1	6,091.2	7,349.4	10,151.2	0.68	0.77	0.84	4.56	7.26	13.77
2016	73	2,953,457	37.3	9,885.1	823.3	6,339.8	7,435.4	10,425.3	0.69	0.77	0.85	4.72	7.34	14.74
2017	77	2,987,113	37.2	9,911.6	836.6	6,320.7	7,522.4	9,814.8	0.69	0.75	0.84	4.65	7.06	12.62
2018	76	3,059,272	37.4	10,064.2	849.9	6,380.1	7,616.7	10,301.9	0.70	0.76	0.84	4.29	7.11	13.20
2019	77	3,111,324	37.4	10,504.8	863.2	6,391.2	7,562.0	10,550.1	0.70	0.77	0.83	4.37	7.54	12.68

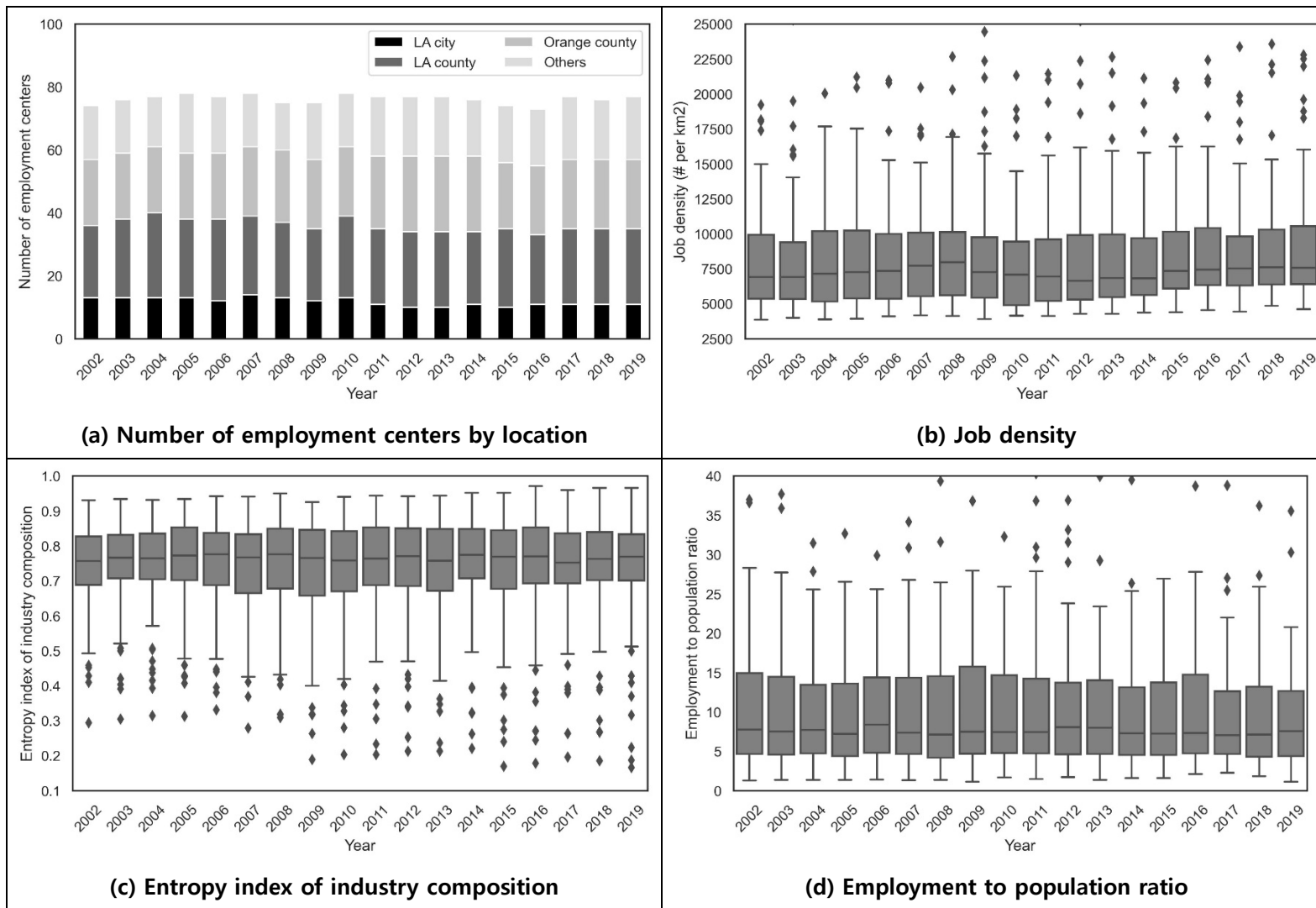


Figure 3. Distribution of employment center attributes, 2002-2019.

459

460

461 **4.1.3 Correlation analysis**

462 Table A1 and A2 show the correlation among our main variables (see Appendix). Table A1
463 shows that the job density and the industry mix of jobs measured at the neighborhood level
464 are negatively associated with the distance to the nearest employment center. This is an
465 expected result not only because generally there are a smaller number of jobs as the distance
466 increases from employment centers but because those jobs tend to be less diverse often
467 dominated by retail or basic service providers in non-center locations. The correlation
468 coefficient for job density and industry mix of jobs within 3 km was 0.206, statistically
469 significant at the confidence level of 95%. Table A2 shows the correlation among the
470 attributes of employment centers. Persistency is positively correlated with job density and the
471 employment to population ratio. Employment centers with high industry diversity showed
472 negative correlations with job density and the employment to population ratio. Lastly, the size
473 of employment centers did not show significant correlation with other attributes. The results
474 generally show that the attributes of employment centers have low levels of correlation.

475 **4.2 Average commuting distance models**

476 **4.2.1 All workers**

477 We next examine the estimates of the fixed effects models. Table 2 shows the model
478 results; the outcome variable is logged commuting distance, and all workers are considered.
479 Starting with Model 1-1, census tracts with an increasing percentage of younger adult
480 workers (i.e., aged 20-34) experience larger increases in commuting distance. And tracts with
481 an increasing percentage of low-income workers experience a larger decrease in commuting
482 distance. These results were all statistically significant and consistent across the four models
483 presented in Table 2. Considering residential neighborhood factors, census tracts with
484 increasing job density within 3 km and decreasing industry diversity experienced decreasing
485 commuting distances. Nonetheless, even after controlling for socio-economic and residential
486 neighborhood factors, the distance to nearest employment center showed a significant and
487 positive sign. This result indicates that workers that experienced decreasing distance to an
488 employment center (either because the center is new, or the center expanded closer to them)
489 tend to experience decreasing commuting distances, which supports the co-location theory.

490 Moving to the second and third models in Table 2, model 1-2 includes the interaction terms

491 related to the location of employment centers. Here, the coefficient of the distance to nearest
492 employment center ($b=0.001$) can be interpreted as the base value for employment centers
493 located within counties other than Los Angeles or Orange County. Employment centers
494 located in Los Angeles County have greater influence on commuting distance. For example,
495 the coefficient of distance to nearest employment center for census tracts that have their
496 nearest center located in Los Angeles County is $0.004 (= 0.001 + 0.003)$. In contrast, the
497 interaction term for Orange County centers showed a negative sign which diminishes the
498 relationship between distance to the nearest employment center and commuting distances.
499 This result suggests that the proximity to the nearest center does not contribute to shorter
500 commuting distances in Orange County. Model 1-3 estimates the effect of interaction terms
501 relevant to center attributes. The results show that employment centers that are persistent,
502 have high job density and industry mix, have higher employment to population ratio, and
503 have larger size tend to have a greater impact on reducing commuting distance. These
504 findings imply that employment centers are heterogeneous in terms of their impact on
505 commuting distances of workers living close to them.

506 Model 1-4 estimates the results when simultaneously including the interaction terms
507 related to both center location and attributes. The coefficient of the distance to nearest
508 employment center reduced to smaller than 0.001 and statistically insignificant. Since we
509 include multiple interaction terms, the coefficients should be interpreted with caution. For
510 instance, if the nearest employment center is located in Los Angeles County with high job
511 intensity, the overall effect of the distance to nearest employment center is not near 0. Also,
512 we control for job density within 3 km (logged) based on the workers' residential area so the
513 results here can be viewed as evidence of the net contribution of employment centers that
514 have diverse effects on nearby residents. The results from Model 1-4 are similar to those
515 estimated from Models 1-2 and 1-3. Finally, model 1-5 is based on the pooled OLS model
516 which shows similar results to the fixed effects models along with a much higher R-square
517 value, which is common in models comparing across units, rather than within units.

518

519 **4.2.2 Low-income workers**

520 We next explore the model results for low-income workers (see Table 3). In general, the
521 estimates are mostly consistent with the results for all workers, while there are a few

522 differences to highlight. For low-income workers, the coefficient of distance to nearest
523 employment centers also showed a positive sign even after controlling for socio-economic
524 and residential neighborhood factors (see Model 2-1). This result clearly suggests that low-
525 income workers commute shorter distances if they live near an employment center.

526 One notable finding is that the distance to nearest employment center did not show a
527 significant association with commuting distance in Model 2-4. However, as described earlier,
528 we should not interpret this coefficient solely, but with consideration of the interaction terms.
529 For instance, if the nearest center is in Los Angeles County and if it has a high employment to
530 population ratio, the coefficient of distance to nearest center should be interpreted as 0.009 (= $-0.000 + 0.006 + 0.003$) and significant. Similar to the models for all workers, low-income
532 workers tend to commute shorter distances if they live close to an employment center located
533 in Los Angeles County, exhibiting higher job density, industry mix, and employment to
534 population ratio. The coefficient for persistency did not show statistical significance.

535 **4.2.3 High-income workers**

536 Lastly, Table 4 shows the model estimates for high-income workers. While most of the
537 results are again consistent with the model estimates for all workers, high-income workers
538 living in census tracts with more low-income workers tend to commute longer distances. For
539 our variable of interest, high-income workers living in census tracts with an increasing
540 distance to the nearest employment center experience increases in commuting distance. The
541 results were slightly different when it comes to the location dummy variables; the dummy
542 variables all showed a negative sign which suggests that the effect of the distance to nearest
543 employment center is the greatest for those located in areas other than Los Angeles and
544 Orange County. The interaction terms with the attributes of nearest employment center all
545 showed a positive and significant coefficient; employment centers that are persistent, have
546 high job density, diversity, and employment to population ratio with larger size exert more
547 influence on commuting distances for high-income workers.

548 **Table 2. Fixed-effect models (1-1 to 1-4) and pooled OLS model (1-5) (DV: logged average commuting distance, All workers)**

Variables	Model 1-1		Model 1-2		Model 1-3		Model 1-4		Model 1-5	
	Coef.	(sig.)	Coef.	(sig.)	Coef.	(sig.)	Coef.	(sig.)	Coef.	(sig.)
Socio-economic factors										
Ratio of age 20-34	1.141	***	1.138	***	1.142	***	1.140	***	0.777	***
Ratio of low income (\$1,250/month or less)	-0.123	***	-0.128	***	-0.117	***	-0.121	***	-0.612	***
Neighborhood factors										
ln (job density within 3 km)	-0.036	***	-0.036	***	-0.034	***	-0.034	***	-0.082	***
Industry mix level of jobs within 3 km	0.068	***	0.067	***	0.066	***	0.066	***	-0.186	***
Distance to nearest employment center (DNC)	0.002	***	0.001	***	<0.001		<0.001		0.066	***
Location of nearest employment center										
Los Angeles City			-0.048	***			-0.028	***	-0.271	***
Los Angeles County			-0.055	***			-0.051	***	-0.368	***
Orange County			0.012	***			0.019	***	-0.165	***
DNC * Los Angeles City			0.003	***			0.002	***	-0.037	***
DNC * Los Angeles County			0.003	***			0.002	***	0.021	***
DNC * Orange County			-0.001	***			-0.001	***	-0.035	***
Attributes of nearest employment center										
Persistent from 2002 to 2019					0.005	***	0.001	***	-0.003	***
High job density					-0.030	***	-0.028	***	0.123	***
High industry diversity					-0.013	***	-0.016	***	0.032	***
High emp. to pop. ratio					-0.033	***	-0.035	***	-0.067	***
Large size					-0.033	***	-0.029	***	-0.461	***
DNC * Persistent from 2002 to 2019					<0.001	***	<0.001	***	-0.003	***
DNC * High job density					0.001	***	0.001	***	-0.022	***
DNC * High industry diversity					0.001	***	0.001	***	0.001	***
DNC * High emp. to pop. ratio					0.002	***	0.002	***	0.085	***
DNC * Large size					0.002	***	0.001	***	0.047	***
Constant	10.097	***	10.138	***	10.109	***	10.138	***	1.053	***
Model statistics										
R-squared									0.702	
Within	0.062		0.063		0.064		0.065			
Between	0.466		0.469		0.472		0.470			
Overall	0.409		0.413		0.412		0.412			

* p < 0.1; ** p < 0.05; *** p < 0.01

550 **Table 3. Fixed-effect models (2-1 to 2-4) and pooled OLS model (2-5) (DV: logged average commuting distance, Low income workers)**

Variables	Model 2-1		Model 2-2		Model 2-3		Model 2-4		Model 2-5	
	Coef.	(sig.)	Coef.	(sig.)	Coef.	(sig.)	Coef.	(sig.)	Coef.	(sig.)
Socio-economic factors										
Ratio of age 20-34	1.514	***	1.509	***	1.516	***	1.510	***	1.258	***
Ratio of low income (\$1,250/month or less)	-0.864	***	-0.870	***	-0.848	***	-0.851	***	-1.856	***
Neighborhood factors										
ln (job density within 3 km)	-0.036	***	-0.036	***	-0.034	***	-0.034	***	-0.100	***
Industry mix level of jobs within 3 km	0.107	***	0.105	***	0.105	***	0.103	***	-0.223	***
Distance to nearest employment center (DNC)	0.003	***	-0.001	<	<0.001		-0.001	<	0.030	***
Location of nearest employment center										
Los Angeles City			-0.086	***			-0.057	***	-0.204	***
Los Angeles County			-0.134	***			-0.126	***	-0.352	***
Orange County			0.027	***			0.039	***	-0.125	***
DNC * Los Angeles City			0.005	***			0.003	***	-0.014	***
DNC * Los Angeles County			0.006	***			0.006	***	0.001	***
DNC * Orange County			-0.002	***			-0.003	***	-0.019	***
Attributes of nearest employment center										
Persistent from 2002 to 2019					0.019	***	0.014	***	0.030	***
High job density					-0.030	***	-0.027	***	0.054	***
High industry diversity					-0.039	***	-0.041	***	0.024	***
High emp. to pop. ratio					-0.055	***	-0.058	***	-0.167	***
Large size					-0.045	***	-0.044	***	-0.115	***
DNC * Persistent from 2002 to 2019					-0.001	***	-0.001	<	-0.006	***
DNC * High job density					0.001	***	0.001	***	-0.015	***
DNC * High industry diversity					0.003	***	0.003	***	0.001	***
DNC * High emp. to pop. ratio					0.003	***	0.003	***	0.020	***
DNC * Large size					0.003	***	0.002	***	0.011	***
Constant	10.172	***	10.259	***	10.200	***	10.268	***	1.131	***
Model statistics										
R-squared									0.701	
Within	0.086		0.088		0.089		0.091			
Between	0.453		0.458		0.459		0.480			
Overall	0.382		0.391		0.386		0.409			

* p < 0.1; ** p < 0.05; *** p < 0.01

551 **Table 4. Fixed-effect models (3-1 to 3-4) and pooled OLS model (3-5) (DV: logged average commuting distance, High income workers)**

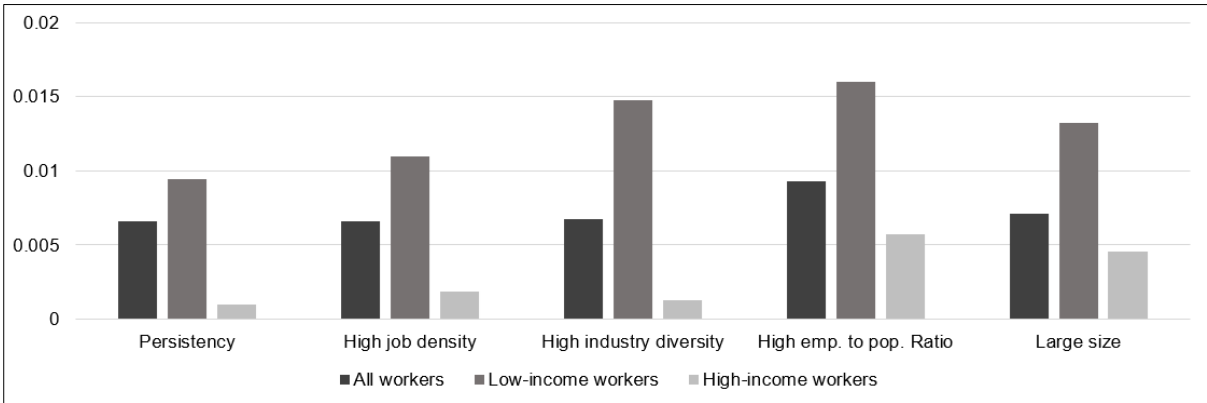
Variables	Model 3-1		Model 3-2		Model 3-3		Model 3-4		Model 3-5	
	Coef.	(sig.)	Coef.	(sig.)	Coef.	(sig.)	Coef.	(sig.)	Coef.	(sig.)
Socio-economic factors										
Ratio of age 20-34	0.903	***	0.901	***	0.905	***	0.904	***	1.646	***
Ratio of low income (\$1,250/month or less)	0.457	***	0.452	***	0.464	***	0.461	***	0.458	***
Neighborhood factors										
ln (job density within 3 km)	-0.023	***	-0.023	***	-0.021	***	-0.021	***	-0.093	***
Industry mix level of jobs within 3 km	0.034	***	0.033	***	0.032	***	0.032	***	-0.051	***
Distance to nearest employment center (DNC)	0.002	***	0.002	***	0.001	***	0.002	***	0.021	***
Location of nearest employment center										
Los Angeles City			0.020	***			0.012	***	-0.380	***
Los Angeles County			0.011	***			0.008	***	-0.397	***
Orange County			0.017	***			0.021	***	-0.184	***
DNC * Los Angeles City			-0.002	***			-0.001	***	0.002	***
DNC * Los Angeles County			-0.002	***			-0.001	***	0.017	***
DNC * Orange County			-0.003	***			-0.002	***	-0.007	***
Attributes of nearest employment center										
Persistent from 2002 to 2019					0.007	***	0.005	***	0.027	***
High job density					-0.032	***	-0.030	***	0.010	***
High industry diversity					-0.010	***	-0.011	***	-0.016	***
High emp. to pop. ratio					-0.039	***	-0.040	***	-0.168	***
Large size					-0.035	***	-0.033	***	-0.126	***
DNC * Persistent from 2002 to 2019					<0.001	***	<0.001	***	0.001	***
DNC * High job density					0.001	***	0.001	***	-0.013	***
DNC * High industry diversity					0.001	***	0.001	***	0.002	***
DNC * High emp. to pop. ratio					0.002	***	0.003	***	0.022	***
DNC * Large size					0.002	***	0.002	***	0.010	***
Constant	9.980	***	9.998	***	9.995	***	9.993	***	1.041	***
Model statistics										
R-squared									0.645	
Within	0.052		0.053		0.054		0.055			
Between	0.377		0.357		0.376		0.338			
Overall	0.323		0.305		0.319		0.286			

* p < 0.1; ** p < 0.05; *** p < 0.01

553 **4.2.4 Summary**

554 Our findings suggest that the distance to the nearest employment center is significantly
555 associated with longer commuting distances. The results are meaningful since we attempt to
556 identify the relationship after controlling for socio-economic and residential neighborhood
557 factors. Furthermore, our fixed effects models focus exclusively on change within tracts, and
558 do not compare across tracts which allows us to infer causal relationships. The within R-
559 squared values of all models ranged from 0.05 to 0.09 in our models while it was greater for
560 the models based on low-income workers. Our independent variables explain around 5-9% of
561 the variation in the changes in commuting distances over time. While the within R-squared
562 for our fixed effects models were somewhat low, this is a common feature of fixed effects
563 models. The low explanatory power of our fixed effects models suggest that only a limited
564 portion of the variance in commuting distance is explained by the changes in our explanatory
565 variables over time; however, the model results still indicate the significant relationships.
566 Furthermore, the R-squared values for the OLS versions of our models comparing *across*
567 units were nearly .70, which shows a quite high explained variance, highlighting the limited
568 amount of variability that there is to explain within units.

569 Figures 4 and 5 summarize the results of the fixed-effects models and present the estimated
570 effects of the distance to nearest employment center on commuting distance; Figure 4
571 assumes the location of the employment center as Los Angeles County and Figure 5 assumes
572 it as other counties than Los Angeles and Orange County. The figures show that the effect of
573 the nearest employment center on commuting distance differs by the characteristics of
574 employment centers as well as by different income groups. As we will discuss in more depth
575 shortly, these figures show that: 1) employment centers have stronger effects on commuting
576 distance in Los Angeles County; 2) Los Angeles employment centers impact low income
577 workers more strongly than high income workers; and 3) in more distant counties,
578 employment centers tend to more strongly impact commute distances of high income workers
579 compared to low income workers.



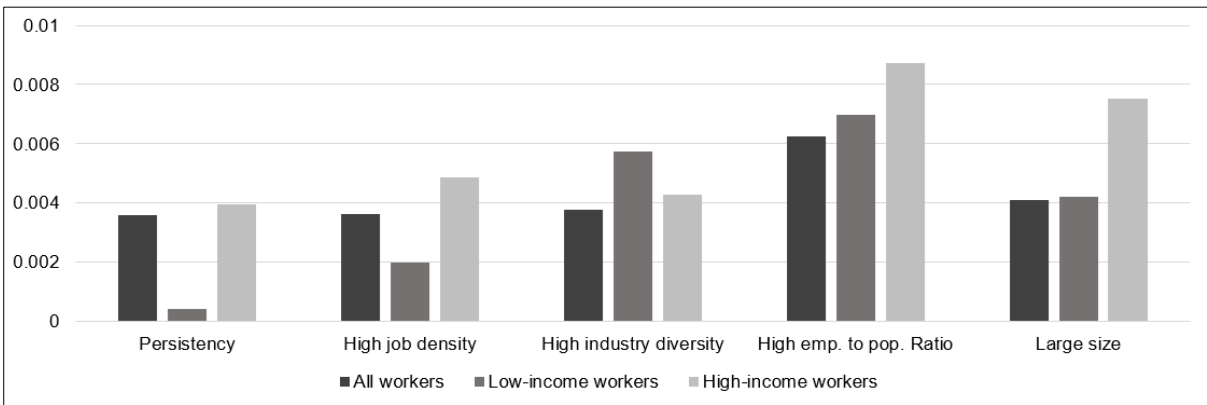
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Figure 4. Estimated effects of distance to nearest employment center on commuting distance. Location of employment center assumed as Los Angeles County.

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Figure 5. Estimated effects of distance to nearest employment center on commuting distance. Location of employment center assumed as counties other than Los Angeles and Orange County.

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We note that the relationship tested in this paper is subject to the self-selection issue. In particular, residential self-selection implies that individuals may choose to live in certain areas due to constraints, preferences, and modal availability (Cao, 2009). Low income workers who could not afford high housing prices near employment centers may instead reside in distant areas (Cao, 2009). It is also possible that some low income workers live close to the employment centers because they either cannot afford cars for long-distance commutes or have more job availabilities in employment centers (Bohte et al., 2009). For high income workers, they may choose where they live according to their lifestyle preferences, which may lead to a weak relationship between commute distance and the distance to the nearest employment center. This component may partly explain the relatively lower explanatory power of the models for high-income workers.

599 **5. Discussion and conclusions**

600 This paper investigated how distance to the nearest employment center is related to
601 commuting distance in the Los Angeles region. By using longitudinal data on commuting and
602 employment locations, we were able to determine that commuters experiencing an
603 increasingly near employment center tend to have decreasing commuting distances. The
604 relationship was statistically significant even after controlling for socio-economic and
605 neighborhood factors. In particular, we applied a fixed effects model, which captures
606 variation within tracts as a more rigorous test of this relationship. We have further examined
607 the heterogeneity across employment centers and workers by applying interaction terms and
608 testing multiple fixed effects models. Between 2002 and 2019, we find that the polycentric
609 urban form in the Los Angeles region has been consistent, where more than 35% of the jobs
610 within the region are located in employment centers. Among large US metropolitan areas, the
611 Los Angeles region has the largest share of jobs in employment centers (Angel & Blei, 2016),
612 which makes a unique case to explore the effect of employment centers on commuting.

613 One notable finding is that not all employment centers are equal. Based on the interaction
614 terms related to location and attributes of employment centers, the results suggest that some
615 centers exert more influence on commuting distance. Compared to other places in the region,
616 for instance, the proximity to employment centers was found to have a greater effect on
617 reducing commute lengths in Los Angeles County. Related to the attributes of centers, the
618 centers that were persistent throughout the period from 2002 to 2019 showed greater
619 influence on commuting distance than non-persistent ones. In addition, centers with a higher
620 density, higher employment to population ratio, and larger size showed greater effects on
621 reducing commuting distance of nearby residents. The results imply that employment centers
622 are heterogeneous in terms of their location and attributes, with different impacts on
623 commuting distance of workers living near them.

624 Employment centers that have high job density and a high employment to population ratio
625 imply that there are a greater number of jobs located within the center. These employment
626 centers may have characteristics that lead to further employment growth, which in turn can
627 exert more influence on commuting behavior. For instance, Giuliano et al. (2011) show that
628 accessibility is a critical component for employment centers to grow; employment centers
629 with greater labor force accessibility may attract more workers from locations in proximity.

630 In addition, employment centers with greater industry mix may provide potential to reduce
631 commuting distances especially for households with multiple workers. Moreover, persistent
632 employment centers are likely to have attracted more jobs and provide better accessibility to
633 workers with accumulated infrastructure levels which may contribute to shorter commuting
634 distances.

635 We also observed differences between low- and high-income workers. The commuting
636 distances of low-income workers were not necessarily associated with the distance to the
637 nearest employment center; the effect was the greatest when the employment center was
638 located in Los Angeles County. For high-income workers, their commuting distance was
639 positively associated with the distance to the nearest employment center while the effect size
640 increased when the employment center is located in counties other than Los Angeles and
641 Orange county. This result suggests that many high-income workers living within Los
642 Angeles and Orange county might not commute to an employment center in proximity.
643 Overall, when considering the location of employment centers, those located nearer the
644 region center more strongly impact commuting distance of low-income workers, while the
645 ones located in the peripheral areas have greater impact on high-income workers.

646 Employment centers are an outcome of both economies and diseconomies of
647 agglomeration. While there have been efforts to encourage employment center growth at the
648 local level, existing studies show mixed results of their success. For instance, Agarwal (2015)
649 shows that policy measures such as expenditure on development, growth control, and
650 business fees do not show a significant effect on employment center growth. Instead, the
651 author suggests that facilitating access to the labor force may provide potential to indirectly
652 encourage employment center growth. While our results show that some characteristics of
653 employment centers are associated with greater effects on commuting distance, it would not
654 be appropriate to assume that an employment center can be easily reshaped in a certain way
655 by a single policy measure or initiative. That said, by highlighting the heterogeneous nature
656 of the benefits of employment centers, this study encourages policymakers to refine their
657 understanding of the workings of their employment centers and carefully monitor how the
658 centers evolve over time. It is also important to pay attention to who gains and who loses
659 since not all workers will equally benefit from employment centers as shown in this study
660 through a comparison of high-income and low-income workers. In some circumstances, it
661 would be desirable to provide more affordable housing units near employment centers for

662 more sustainable and inclusive place making.

663 Empirical evidence highlights the benefits of short commutes. Short-distance commuters
664 exhibit better job performance and contribute to greater economic growth of employers (Ma
665 & Ye, 2019). Commuters with longer commute lengths experience reduced satisfaction and
666 subjective well-being (Manaugh & El-Geneidy, 2013; Nie & Sousa-Poza, 2018). Moreover,
667 shorter commuting length is a desirable goal for cities as it is conducive to reducing the
668 negative externalities of transport. Unfortunately, it is not an easy task to accomplish. Low-
669 income workers may have limited ability to choose their home and workplace, while high-
670 income workers have other factors to consider when selecting their residential area.
671 Moreover, we have seen growth in commuting distance in the past, which have led to ideas
672 such as encouraging the overall connectivity within regions rather than encouraging
673 transportation strategies that focus on improving access to employment centers (e.g., Angel &
674 Blei, 2016). However, our results imply that employment centers have the potential to reduce
675 commute lengths depending on their characteristics and the income level of workers. For
676 cities, we further suggest that improving access to employment centers that have a greater
677 possibility to affect commuting outcomes could be beneficial.

678 We note limitations and methodological issues of this study. First, we acknowledge that our
679 results do not address the self-selection issue. The residential location of workers is not
680 randomly assigned but is a self-selected result which may affect the relationship between
681 commuting and distance to the nearest employment center. Second, earning categories
682 defined in the LEHD data are not adjusted for inflation over time. This could result in
683 workers being classified in a different income bin; in other words, the percentage of low-
684 wage category decreases, and the percentage of high-wage category increases year by year as
685 a result of inflation. While we acknowledge this data limitation, we use the LEHD data
686 because of its primary advantages. The LEHD data is updated annually making it possible to
687 examine changes over time, particularly for understanding residential and workplace location
688 and the commute outcomes. With this data issue, our results on the change in commute
689 distances for low-wage workers would represent a poorer population over time due to
690 inflation. Similarly, the results for high-wage workers would include more “mid-income”
691 workers over time because of inflation. Nonetheless, we suggest that our results contribute to
692 the literature since we find differences between the low and high-wage workers. Lastly, we
693 agree that there are several ways to identify employment centers within a region and the

694 results may differ when using other methodological approaches. In our case, we applied the
695 approach suggested by Giuliano & Small (1991) not only because it is the most widely used
696 in the literature, but also because it relies on a fixed threshold which allows us to explore the
697 changes over time in a more robust way.

698 Nevertheless, this study contributes to the literature on urban spatial structure,
699 polycentricity, and commuting, particularly by deciphering the location and attributes of
700 employment centers that may exert a greater impact on commuting distances. Furthermore,
701 the results have implications for understanding the agglomeration effect and co-location
702 theory in a polycentric metropolitan area. Future studies may explore other attributes of
703 employment centers that might impact commuting outcomes. In addition, other dimensions
704 such as socio-economic characteristics of commuters and other commuting outcomes such as
705 mode choice and travel time could be further investigated. Since the Los Angeles region has
706 an exceptional urban spatial structure with a high degree of polycentricity, the results may not
707 be generalizable to other regions that have a smaller number of employment centers with
708 more concentration. Lastly, we also note that the COVID-19 pandemic may result in different
709 relationships between commuting and employment centers as the number of workers working
710 from home has dramatically increased. While the time scope of our results is limited to 2002
711 – 2019, future work may further investigate how the pandemic has reshaped the employment
712 centers and their association with commuting.

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722 **Appendix**

723 **Table A1. Correlation between distance to nearest employment center and job related**
 724 **measures at the neighborhood level**

Variables	(a)	(b)	(c)
(a) Dist. to nearest emp. center	-	-	-
(b) Job density within 3km	-0.412 *	-	-
(c) Industry mix of jobs within 3 km	-0.197 *	0.206 *	-

* p < 0.05

725 **Table A2. Correlation among attributes of employment centers**

Variables	(a)	(b)	(c)	(d)	(e)
(a) Persistent from 2002 to 2019	-	-	-	-	-
(b) High job density	0.271 *	-	-	-	-
(c) High industry diversity	0.017	-0.175 *	-	-	-
(d) High emp. to pop. ratio	0.315 *	0.379 *	-0.124 *	-	-
(e) Large size	-0.040	-0.048	0.035	-0.172	-

* p < 0.05

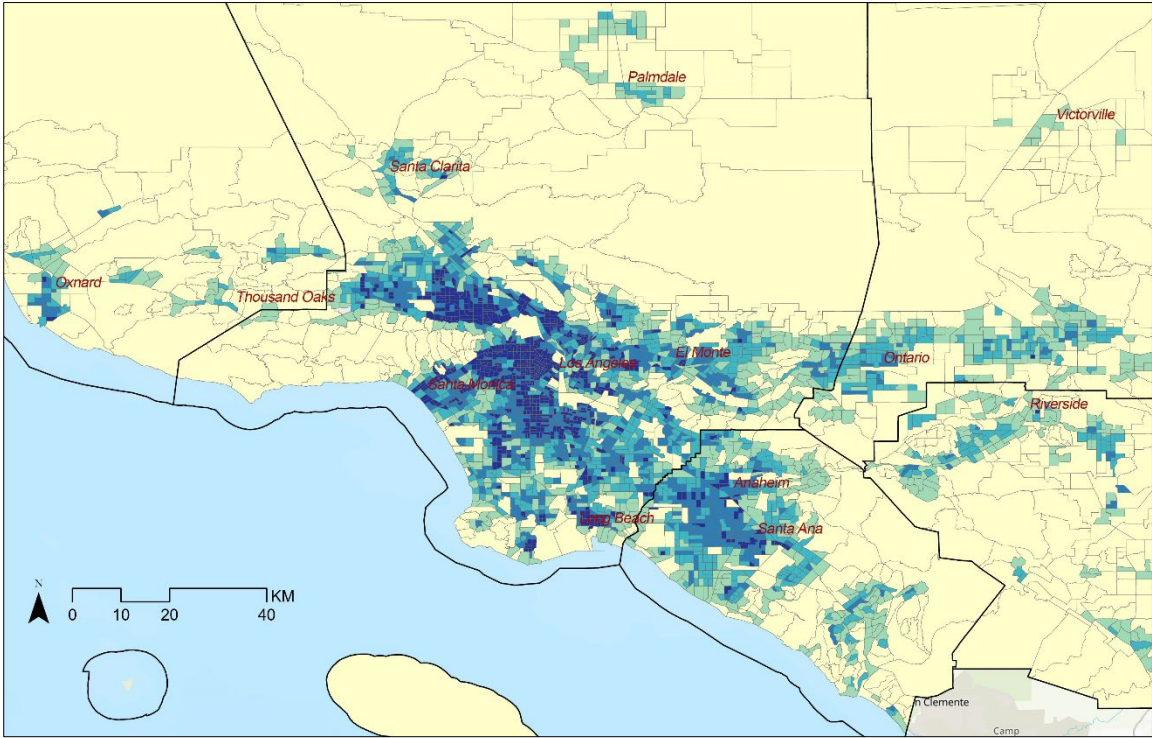
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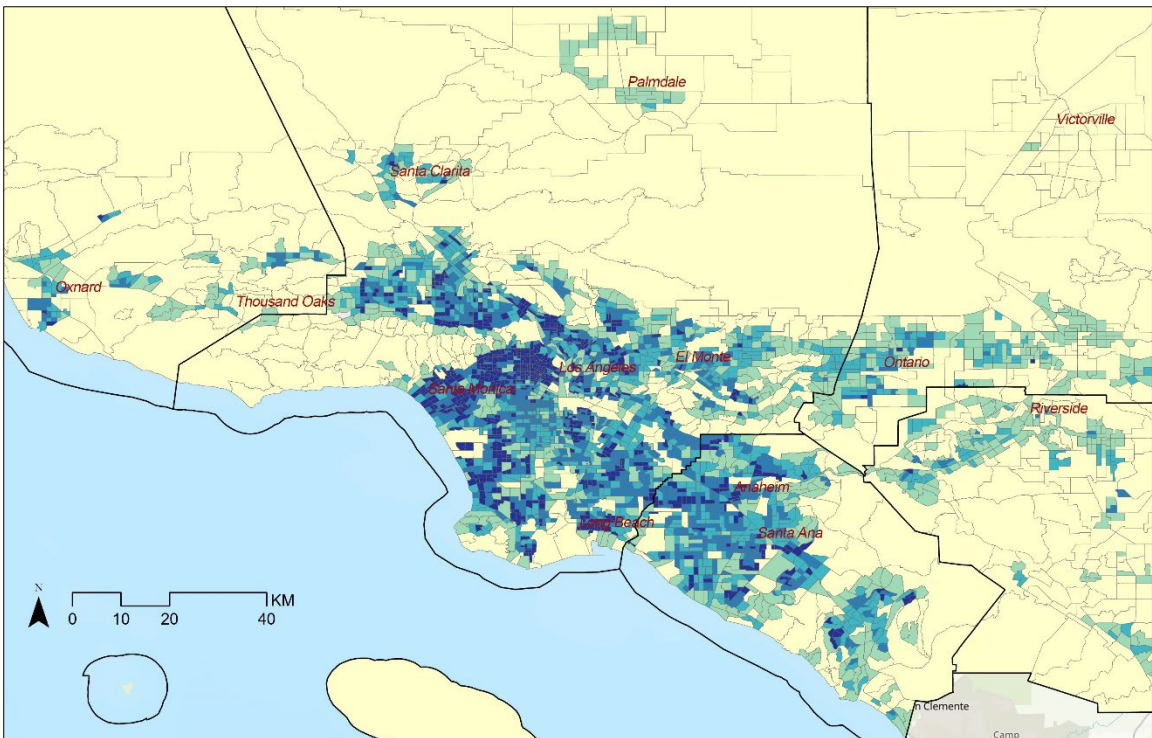
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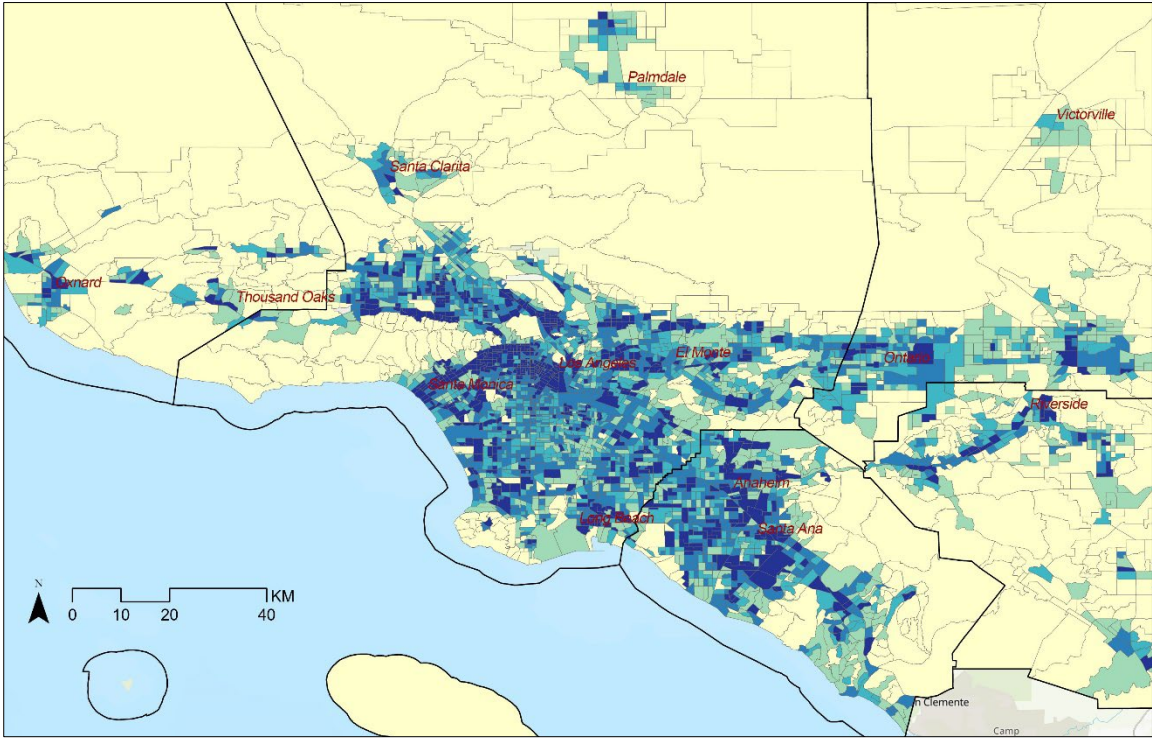
732 **Figure A1. Distribution of low income workers' residential density. Colors are generated by**
 733 **quintiles, darker colors indicating higher density.**



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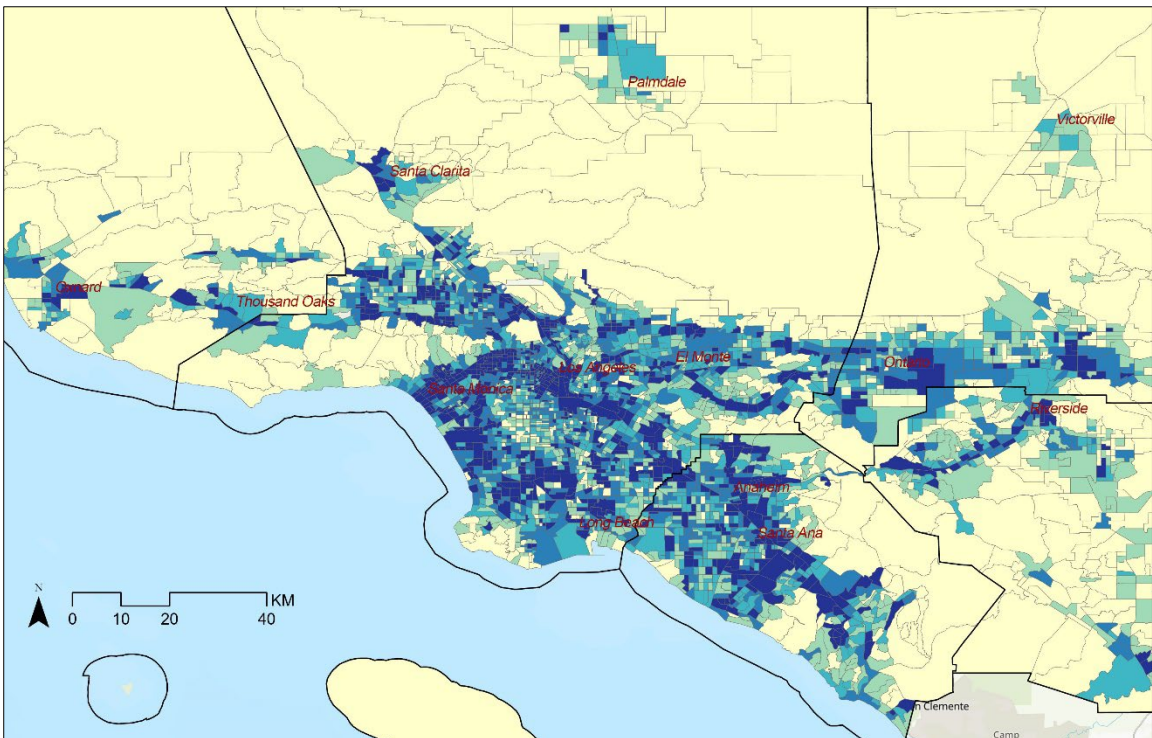
735 **Figure A2. Distribution of high income workers' residential density. Colors are generated by**
 736 **quintiles, darker colors indicating higher density.**

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739 **Figure A3. Distribution of low income workers' workplace density. Colors are generated by**
 740 **quintiles, darker colors indicating higher density.**



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742 **Figure A4. Distribution of high income workers' workplace density. Colors are generated by**
 743 **quintiles, darker colors indicating higher density.**

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ⁱ The seven types of industry are identified based on the NAICS codes identified in the LODES data:

(1) 11 (Agriculture, Forestry, Fishing and Hunting), 21 (Mining, Quarrying, and Oil and Gas Extraction), 22 (Utilities), 23 (Construction),

(2) 31-33 (Manufacturing),

(3) 42 (Wholesale Trade), 44-45 (Retail Trade), 48-49 (Transportation and Warehousing),

(4) 51 (Information), 52 (Finance and Insurance), 53 (Real Estate and Rental and Leasing), 54 (Professional, Scientific, and Technical Services), 55 (Management of Companies and Enterprises), 56 (Administrative and Support and Waste Management and Remediation Services),

(5) 61 (Educational Services), 62 (Health Care and Social Assistance),

(6) 71 (Arts, Entertainment, and Recreation), 72 (Accommodation and Food Services),

(7) 81 (Other Services [except Public Administration]), 92 (Public Administration).