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Is it Really Racism? The Origins of White Americans' Opposition to Race-Targeted Policies¹

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Abstract

We address the role of racial antagonism in whites' opposition to racially-targeted policies. The data come from four surveys selected for their unusually rich measurement of both policy preferences and other racial attitudes: the 1986 and 1992 National Election Studies, the 1994 General Social Survey, and the 1995 Los Angeles County Social Survey. They indicate that such opposition is more strongly rooted in racial antagonism than in non-racial conservatism, that whites tend to respond to quite different racial policies in similar fashion, that racial attitudes affect evaluations of black and ethnocentric white presidential candidates, and that their effects are just as strong among college graduates as among those with no college education. Second, we present evidence that symbolic racism is consistently more powerful than older forms of racial antagonism, and its greater strength does not diminish with controls on non-racial ideology, partisanship, and values. The origins of symbolic racism lie partly in both anti-black antagonism and non-racial conservative attitudes and values, and so mediates their effects on policy preferences, but it explains substantial additional variance by itself, suggesting that it does represent a new form of racism independent of older racial and political attitudes. The findings are each replicated several times with different measures, in different surveys conducted at different times. We also provide new evidence in response to earlier critiques of research on symbolic racism.

Race relations in the United States have had a long history, but one that is marked by significant discontinuities over time. The period of slavery was followed by the brief but radically

different window of the Reconstruction. The Jim Crow system that developed over the following century legalized racial segregation and discrimination, especially but not exclusively in the South. The civil rights revolution effectively ended that two-caste system of race relations, replacing it with a universal system of formal legal equality. Nevertheless, considerable racial inequality remains in many areas of the society, such as in income, wealth, educational attainment, health, vulnerability to crime, and so forth.

The demise of Jim Crow was accompanied by a sharp decline in the prevalence of its supporting belief system, sometimes described as "old-fashioned racism," incorporating both a biologically-based theory of African racial inferiority and support for racial segregation and formal racial discrimination (McConahay, 1986). This theory of white racial superiority has now largely been replaced by general support for the abstract principle of racial equality (Schuman, Steeh, & Bobo, 1985; Sears & Kinder, 1971). However, there is much evidence that whites do not fully support the implications of these general principles of equality. They have often strongly opposed policies implementing that general principle, such as busing or affirmative action, leading to what Schuman, et al. (1985) have called the "principle-implementation gap." Similarly, black political candidates have had greater success in recent years, but still seem to have unusual difficulty in attracting white support. This seemingly paradoxical combination of widespread acceptance of the idea of racial equality, mixed with continued resistance to change, is our starting point.

Is It Racism?

One possible explanation for this paradox is that racism did not disappear as a political force with the demise of Jim Crow. Rather, some contend that racism continues to motivate much of the considerable white opposition to racial policies and black candidates, as in the Edsalls' (1991) assertion that "when the official subject is presidential politics, taxes, welfare, crime, rights, or values...the real subject is race" (also see Edsall & Edsall, 1992; Greenberg, 1995). On the other hand, conservatives tout "the end of racism" (D'Souza, 1995; also see Roth, 1994).

This controversy is mirrored in academic research, with some finding a continuing role of racism. Negative racial stereotypes have not disappeared (Bobo, Kluegel, & Smith, 1997; Devine & Elliott, 1995; Kinder & Mendelberg, 1995; Sniderman & Piazza, 1993). Whites have been found to be significantly more opposed to racially-targeted policies than to analogous policies targeted for the poor of all races (Bobo & Kluegel, 1993). Racial attitudes have been shown to have substantial effects on whites' opposition to busing, affirmative action, or welfare spending, and support for law and order or tax-reduction policies (Gilens, 1995; Kinder & Sanders, 1996; McConahay, 1982; Sears & Citrin, 1985; Sears et al., 1979; Sears, Lau, Tyler, & Allen, 1980; Sidanius, Pratto & Bobo, 1996). Similar analyses have found a significant role of racial attitudes in whites' opposition to black candidates for mayor in large cities (Pettigrew, 1972; Sears & Kinder, 1971; Kinder & Sears, 1981), or Jesse Jackson's presidential candidacy (Abramowitz, 1994; Sears, Citrin, & Kosterman, 1987). There also is evidence that racism has played a role in campaigns in which white candidates have been accused of playing the "race card," such as those of David Duke (Kuzenski, Bullock, & Gaddie, 1995) or George Bush (Kinder & Sanders, 1996).

But others have been more skeptical about the continuing importance of racism. For example, Sniderman and Piazza (1993, p. 107) believe that "the central problem of racial politics is <u>not</u> the problem of prejudice," and that it no longer dominates whites' preferences about racial policies. Hagen (1995) reports a sharp decline in white Americans' mentioning race as one of America's most important problems, or as an explanation for their candidate or party preferences. Others note the complication of racial attitudes' entanglements with seemingly race-neutral attitudes, such as ideological conservatism (Sniderman & Piazza, 1993), opposition to the welfare state (Abramowitz, 1994), skepticism about failed liberal policies (Roth, 1994), or more general attitudes about individualism (Carmines & Merriman, 1993), equality (W. Miller & Shanks, 1996) or partisan interest groups (A. Miller, 1994). As a result, some argue that racial attitudes have little residual independent effect when non-racial attitudes are controlled for.

Our own general theoretical perspective is that of symbolic politics theory. This assumes that socialization leaves individuals with strong, longstanding attitudinal predispositions, which can be evoked by appropriate political symbols (Sears, 1993). We assume that for several centuries white Americans have grown up in a socializing culture marked by widespread negative attitudes toward African Americans, a socializing culture which seems unlikely to have been abruptly overturned within the relatively few years since the end of Jim Crow. Presenting whites with racially-targeted policies or black candidates should evoke that common anti-black element.

Our first empirical goal is to provide some systematic data on how strong a role racism does play in white Americans' contemporary racial policy and candidate preferences. We attack this in four ways. To begin with, we employ a standard and reasonably straightforward analytic strategy of regressing policy attitudes on indicators of racism, imposing controls on the other

plausible causal factors, especially ostensibly non-racial attitudes (such as party identification, ideology, social welfare attitudes, and traditional social values) and demographic variables.

Second, we test whether or not all racial policy issues tend to draw this same underlying racially-based response from whites, as opposed to eliciting a variety of attitudes and values (Sniderman & Piazza, 1993). Third, we test the effects of racial attitudes on whites' evaluations of black candidates, and of fringe white candidates with a reputation for ethnocentrism.

Fourth, we test whether or not higher education interrupts this process. It has long been established that educational level is positively correlated with racial tolerance (e.g., Campbell, 1971; Schuman, Steeh, & Bobo, 1985). But does higher education, by teaching racial tolerance, also reduce the power of racial prejudices over policy and candidate preferences? Sniderman and Piazza (1993) argue that it should, and that higher education, by enlarging political sophistication, should instead enable individuals better to connect their own non-racial ideologies and values cognitively to ongoing policy debates. So higher education should reduce the power of racism, and increase that of ideology. The symbolic politics perspective, in contrast, assumes that more education should increase the consistency of policy preferences with almost any longstanding predisposition, whether racial or non-racial (Sears, 1993).² Available data concerning higher education as a moderator of the effects of racial antagonism are somewhat mixed (see Sidanius et al., 1996; Sniderman & Piazza, 1993, pp. 117-126), so we examine whether or not higher education mitigates the power of racial antagonism over whites' racial policy preferences in favor of non-racial predispositions.

In pursuing these empirical goals, we by no means intend to suggest that racism is the only factor involved, or indeed that any single factor represents the whole story. But in view of the

controversy over the role of racism, it seems to us important to provide a rigorous and focused test of its effects.

Forms of Racism in American Politics

Our second goal is to determine the most politically influential form of racism today. Our view is that each historical discontinuity described at the outset has significantly altered how ordinary citizens think about race in politics, and so has changed the nature of racism in mass politics. Others might say that any racially-based component of white resistance to change simply reflects familiar traditional prejudices or ethnocentrism that will always be with us (e.g., Sniderman & Piazza, 1993).

On this point, it is important to be clear about how we are defining "racism." Dictionaries commonly offer two definitions: the classic theory of biologically-based racial superiority (e.g., "a belief that race is the primary determinant of human traits and capacities and that racial differences produce an inherent superiority of a particular race," and the more general "racial prejudice or discrimination" (Webster, 1989, p. 969). To avoid artificially narrowing the search for the politically most potent form of contemporary racism, we employ this second, more general definition. This describes a category-based affective response to attitude objects that have to do with race, in which racism is inferred if an individual responds systematically more negatively to attitude objects associated with blacks than to other comparable attitude objects (just as anti-Semitism is inferred when attitude objects associated with Jews are responded to especially negatively).

The contemporary empirical literature has distinguished five different ways of conceptualizing and operationalizing racial attitudes, all of which we will employ in our empirical

comparisons:

- (1) The old-fashioned racism of Jim Crow days focused on the theory of biological superiority of the white race, and on the physical segregation of and legalized discrimination against African Americans. It has been variously referred to as "old-fashioned racism," "redneck racism" (McConahay & Hough, 1976; McConahay, 1986), "blatant racism" (Pettigrew & Meertens, 1995), or "classical racism" (Sidanius, et al., 1996).
- (2) Stereotypes of blacks as lazy, unintelligent, morally depraved, violent, loud, and ostentatious have long been common in American society (Katz & Braly, 1933; Devine & Elliott, 1995). Some of these traits invoke the theory of black genetic inferiority (which is also at the heart of old-fashioned racism), while others are widely assumed to be more culturally-based. Both have frequently been used in survey studies of racial attitudes as predictors of policy and candidate preferences (see Bobo & Kluegel, 1993; Kinder & Mendelberg, 1995; Sniderman & Piazza, 1993; Tuch & Hughes, 1997).
- (3) Negative affect toward African Americans as a group has been measured most commonly with the National Election Studies (NES) "feeling thermometer" (Carmines & Merriman, 1993; Sears & Jessor, 1997; Sears, 1988; Sidanius et al., 1996; Tuch & Hughes, 1997). This is usually treated as the simplest and most purely affective index of racial prejudice.
- (4) Old-fashioned racism, stereotypes, and negative affect have been familiar features of the racial landscape throughout the 20th century. However, evidence of continuing white resistance to change in an era that has generally renounced both biological theories of racial superiority and legalized racial inequality has generated a variety of descriptions of a "new racism." All share a component of negative attitudes toward African Americans; they differ in

what is involved beyond that, and how they are measured. One family of concepts using very similar measurement include "symbolic racism" (Sears & Kinder, 1971; Kinder & Sears, 1981), "modern racism" (McConahay, 1986), "subtle racism" (Pettigrew & Meertens, 1995), and "racial resentments" (Kinder & Sanders, 1996). Other "new racisms," conceptualized and measured in other ways, include "ambivalent racism" (Katz, Wackenhut, & Hass, 1986), "aversive racism" (Gaertner & Dovidio, 1986), and "laissez-faire racism" (Bobo, Kluegel, & Smith, 1997).

Not everyone is persuaded that the notion of a "new" racism is required. Some say that the old racism is still quite common, and that the supposed decline in negative stereotyping has been exaggerated (Devine & Elliott, 1995; Sniderman & Piazza, 1993). Others say that any "new" racism is at bottom not very different from an "old" racial prejudice (Schuman et al., 1985), ethnocentrism (Sniderman & Piazza, 1993), or authoritarianism (Raden, 1994). Others say that a "new" racism may only look new because it merely confounds an underlying "old" racism with political conservatism (Fazio, Jackson, Dunton, & Williams, 1995; Roth, 1994; Sniderman & Tetlock, 1986; Weigel & Howes, 1985). Yet, another school of thought arrives at the same undifferentiating conclusion for more psychological reasons, suggesting that stereotypes and prejudice both represent strong evaluative reactions to a particular group, despite their differences in cognitive content (Esses, Haddock, & Zanna, 1993; Stephan and Stephan, 1993).

(5) Finally, group position theory (Bobo & Hutchings, 1996), realistic group conflict theory (Bobo, 1988), social dominance theory (Sidanius et al., 1996), and social identity theory (Tajfel & Turner, 1986) share the assumption that attachment to a hegemonic ingroup is a key factor. According to this perspective, the underlying psychological motive is to protect a hegemonic ingroup's privileged position and suppress less powerful groups that aspire to equality.

The exact content of the myths or ideologies that promote that goal may be mostly opportunistic, if not epiphenomenal, but presumably normally includes attachment to the ingroup.³

Operationally, positive affect toward whites as a group has most commonly (but minimally) been indexed with an NES feeling thermometer (Jessor, 1988; Sears & Jessor, 1997).

Symbolic Racism

Our view is that the distinctions among these five forms of racial attitudes are important, both to capture the essence of racism in today's mass politics, and for more fundamental psychological reasons. The symbolic politics argument would suggest that all four forms of antiblack racism draw in part on the residues of a common negative socialization about African Americans. But in addition to that, the content of political debate varies from era to era. To trigger the most potent available predispositions requires a political stimulus that is appropriate to the era in question. The older forms of anti-black antagonism draw on the wellsprings of underlying racial prejudice, but the content and form of contemporary racial resentments have changed markedly. Old-fashioned racism has disappeared as an effective political force, replaced by a societal consensus on general egalitarian principles; few want to go back to the old days of formal segregation and formal discrimination (Schuman et al., 1985). Negative racial affect and stereotypes are essential components of contemporary racism, but only part of the story.

We argue that as a political force, symbolic racism has largely displaced the older forms of racial attitude. Symbolic racism can be conceptualized in three ways.⁴ First, it is described as "symbolic" because it is phrased in terms that are abstract and ideological; because it reflects whites' moral codes about how society should be organized rather than instrumental beliefs satisfying their own interests; and because it focuses on blacks as a group rather than on individual

blacks (Sears & Kinder, 1971). Second, its cognitive content, as developed in earlier research, focuses explicitly on blacks in particular, and includes the beliefs that racial discrimination is largely a thing of the past, that blacks should just work harder to overcome their disadvantages, and that blacks are making excessive demands for special treatment and get too much attention from elites, so their gains are often undeserved (Sears, 1988). Third, its attitudinal origins are hypothesized to lie in a blend of antiblack affect with the perception that blacks violate such traditional American values as the work ethic, traditional morality, and respect for traditional authority (Kinder & Sears, 1981).

Symbolic racism and the three older indicators of anti-black racism focus only on whites' derogation of the outgroup. Does racism not also focus on attachment to the ingroup? A symbolic politics theory would not assume that cultural socialization necessarily need embody both. To be sure, a culture may sometimes socialize both intense pride in the ingroup, as in the Nazis' celebration of "the Aryan race," and intense derogation of the outgroup, as in their vigorous anti-Semitism. But the two elements may be socialized independently of each other. Indeed we would argue that the conventional socialization of American whites has inculcated negative attitudes toward African Americans without much explicit focus on whiteness or celebration of it. American white supremacy movements are still quite small and to the fringe. So we would expect animosity toward blacks to play a major role in the politics of race, but attitudes toward whites to be quite peripheral.

The symbolic racism perspective has two empirical implications, then. First, it argues in favor of taking seriously the differences across types of racism, rather than assuming they are all merely different indicators of a common underlying racial antagonism. Indeed there is persuasive

evidence that the underlying factorial structure of these racial attitudes yields at least two correlated factors, old-fashioned and symbolic racism.⁵ Second, it would argue that symbolic racism should have strong political effects, while these older forms of racial antagonism are likely to have rather weak ones. There have been few rigorous comparisons between types of racism in previous research, but when assessed individually the older forms generally have not had very strong effects. These weak effects do not necessarily mean that racism is a weak force in American politics; they may just reflect looking in the wrong place for its effects, and so underestimating its effects on whites' political thinking.

We here repeat these assessments of the effects of older forms of racism, but adding an explicit comparison to symbolic racism, expecting that it resonates better with whites' contemporary political resentments of blacks. In doing so we also specifically respond to several prior critiques of research on symbolic racism (e.g., Colleau et al., 1990; Sniderman & Tetlock, 1986): that we do not distinguish sharply between measures of old-fashioned racism and symbolic racism, that symbolic racism is not internally homogeneous, that it is confounded with authoritarianism or non-racial conservatism, and that mere content overlap between measures of symbolic racism and those of racial policy preferences largely explain any link between the two.

Goals and Hypotheses

The two major goals of this paper, then, are to provide convincing data on the effects of racism on racial policy and candidate preferences, and on which form of racism is most central. It hopes to be more convincing than past research by providing extensive replication of the same basic test, using as independent variables: (1) several different indicators of racism in each survey; and (2) statistical controls on a comprehensive roster of the other usual suspects; as dependent

variables (3) the full range of racial policies in debate today, including guarantees of equal opportunity, special aid to blacks, and affirmative action for blacks; and (4) a range of political candidates, including blacks, white liberals, and white conservatives; and as databases, (5) four different surveys, conducted by three different survey houses for quite different purposes.

Our reasoning yields several hypotheses. Following from the assumptions that African Americans are a potent political symbol and that the overriding symbolism of racially-targeted policies concerns race, (1) racial attitudes should be the single most important determinant of whites' opposition to racial policies, while ostensibly race-neutral predispositions should have minor effects. Concerning the various forms of racism, (2) Symbolic racism should have stronger political effects than the older forms of racism; (3) The origins of symbolic racism should lie in both anti-black affect and such non-racial attitudes as ideology and traditional social values, but (4) Symbolic racism should nevertheless have substantial independent effect above and beyond these antecedents. The generality of a role of racism should be demonstrated if (5) Whites' responses to racial policies have a strong racial basis regardless of policy content; (6) Racial attitudes have significant independent effects on whites' evaluations of black candidates and of fringe white candidates with a reputation for ethnocentrism, but evaluations of mainstream white candidates are overshadowed by non-racial partisan attitudes; (7) Racial attitudes dominate non-racial attitudes in explaining even college-educated whites' racial policy preferences.

Method

This study uses four surveys: the 1986 (N=2176) and 1992 (N=2110) National Election Studies (NES), focused on the 1986 congressional and 1992 presidential elections; the 1994 General Social Survey (GSS) (N=2992), focused principally on time series measurement of

sociological indicators; and the 1995 Los Angeles County Social Survey (LACSS) (N=595), focused on the politics of intergroup relations. These four surveys were chosen because they each contain measures of symbolic racism as well as measures of one or more other kinds of racial attitudes. The NES and GSS studies are based on large representative cross-sectional samples of American adults. The LACSS is a random digit dialing telephone survey conducted annually in Los Angeles County. For the analyses in all four surveys only white respondents were included. Dependent variables

Separate scales were developed for each of three areas of racial policy, which we describe as "equal opportunity," "federal assistance," and "affirmative action." Perceived obligation of the federal government to guarantee equal opportunity used: (1) Government assurance of fair treatment in jobs, (2) Government-guaranteed school integration, and (3) Government-guaranteed equal opportunity.⁸ All three items were used in 1986, and the first two in 1992. Scale reliabilities (alpha) were .68 in 1986 and .56 in 1992. Preferences regarding the role of the government in delivering federal assistance to blacks was measured with: (1) Increased or decreased federal spending on programs benefitting blacks (1986 and 1992 NES, 1994 GSS); (2) Should the government help blacks (and other minority groups) or should they help themselves (1986 and 1992 NES). Alpha reliabilities were .60 in the 1986 NES and .68 in the 1992 NES. <u>Affirmative action</u> scales on extending special preferences to blacks in employment and education were available in all four surveys: (1) Preferential hiring and promotion of blacks (two items in 1994 GSS, and one each in the 1986, 1992 NES and 1995 LACSS); (2) Quotas for admitting black students in universities (1986 and 1992 NES, 1994 GSS); (3) Special treatment for blacks (1986 and 1992 NES, 1994 GSS); (4) Set-asides for black contractors (1995 LACSS). Alpha

reliabilities were .74 (1986 NES), .73 (1992 NES), .67 (1994 GSS), and .61 (1995 LACSS).

<u>Candidate evaluations</u> were measured in the NES studies on a "feeling thermometer" where 0 is cold and 100 is warm: In 1986, Ronald Reagan and Jesse Jackson, and in 1992, Jackson, Bill Clinton, George Bush and Pat Buchanan. The Appendix gives the original item numbers or acronyms.

Symbolic Racism.

We rely on the measures of symbolic racism used most often in previous studies. All items refer explicitly to "blacks" (except in one case, to "civil rights leaders") as well as incorporating one of the following standard themes: <u>Denial of continuing racial discrimination</u>: (1) Has there been a lot of real change in the position of black people in the past few years? (1986 and 1992) NES); (2) Generations of slavery and discrimination have created conditions that make it difficult for blacks to work their way out of the lower class (1986 and 1992 NES). Absence of positive emotions toward blacks: (3) How often have you felt sympathy for blacks? (4) How often have you felt admiration for blacks? (both in the 1994 GSS, drawn from Pettigrew and Meertens', 1995, "subtle racism" scale). Blacks should work harder: (5) If blacks would only try harder they could be just as well off as whites (1986 and 1992 NES); (6) Irish, Italians, Jewish and many other minorities overcame prejudice and worked their way up. Blacks should do the same without special favors (all surveys); (7) Most blacks who receive money from welfare programs could get along without it if they tried (1986 NES). Excessive demands: (8) Are civil rights leaders trying to push too fast, going too slowly, or are they moving at about the right speed? (1986 and 1992 NES); (9) Blacks are getting too demanding in their push for equal rights (1995 LACSS). <u>Undeserved advantage</u>: (10) Over the past few years, blacks have gotten less than they deserve (1986 and 1992 NES); (11) Do blacks get much more attention from the government than they deserve, more attention, about the right amount, less attention, or much less attention from the government than they deserve? (1994 GSS and 1995 LACSS); (12) Government officials usually pay less attention to a request or complaint from a black person than from a white person (1986 NES). Items 1-4, 10, and 12 were reverse-keyed. Alpha reliabilities were .78 (1986 NES, eight items), .76 (1992 NES, six items), .65 (1994 GSS, four items), and .69 (1995 LACSS, three items).

Other racial attitudes.

Racial affect towards "blacks" (1986 and 1992 NES) and "whites" (1992 NES) were measured with the "feeling thermometer" cited above. The stereotype items involved ratings of blacks and whites on three seven-point scales whose end-points were "hard-working-lazy", "violent-peaceful," and "unintelligent-intelligent" (1992 NES, 1995 LACSS; 1994 GSS, "hard-working-lazy"only). Scales were computed from the differences between ratings of blacks and whites, to control for individual differences in the use of the scale. Alpha reliabilities were .74 (1992 NES) and .69 (1995 LACSS). Old-fashioned racism was distinguished from symbolic racism both theoretically and empirically, according to factor analyses described later. In the 1986 NES only: (1) The races are different due to a divine plan, and (2) Blacks come from a less able race; in the 1994 GSS only: (3) Laws against marriages between blacks and whites; (4) Blacks shouldn't push themselves where they are not wanted; (5) White people have a right to keep blacks out of their neighborhoods; (6) Objections to sending your children to a school where half of the children are black; (7) Voting for a black president; (8) Blacks have worse jobs, income, and housing because they have less in-born ability to learn. Alpha reliabilities were

.54 (1986 NES) and .71 (1994 GSS).

Non-racial partisanship and values.

Party identification was measured with the standard seven-point summary variable running from "strong Democrat" to "strong Republican," combined, in the 1986 and 1992 NES only, with the difference score between the thermometer ratings of the two parties. Alpha reliabilities were .84 (1986 NES) and .85 (1992 NES). In the 1992 NES, 1994 GSS, and 1995 LACSS political ideology was measured with the standard seven-point summary variable running from "strong liberal" to "strong conservative." In 1992 the difference between the thermometer ratings of conservatives and liberals was also included (alpha reliability was .80); in 1986, only the thermometer difference score was used because the standard self-rating was not asked of the split sample asked the racial items. Social welfare policy items (which did not mention blacks) were drawn from previous studies (Abramowitz, 1994; A. Miller, 1993, 1994; W. Miller & Shanks, 1994): (1) Fewer vs. more services and spending, (2) Government guaranteed jobs, and (3) Government-guaranteed health insurance. Alpha reliabilities were .36 (1986 NES, first two items only), and .63 (1992 NES, all three items). Appropriate measurement was not available in the GSS or LACSS.

Non-racial values were also indexed with items that did not explicitly mention blacks.

Individualism scales were developed from the 1986 NES and 1995 LACSS with items focused on the Protestant work ethic and on the role of effort in success, yielding alpha reliabilities of .60 (six items) and .43 (two items), respectively. The 1994 GSS measure of individualism consisted of one item: getting ahead through hard work. Morality/Sexuality scales focused on the tolerance of different lifestyles, the breakdown of moral standards, premarital sex, sexual education, and so on.

Alpha reliabilities were .81 (1986 NES, eight items), .69 (1992 NES, five items), .65 (1994 GSS, seven items) and .72 (1995 LACSS, two items). Authoritarianism was measured in the 1992 NES with four items on child-rearing values: (1) Independence or respect for elders, (2) Obedience or self-reliance, (3) Curiosity or good manners, and (4) Being considerate or well behaved? The 1994 GSS used: (1) Necessary to discipline child with spanking, (2) Obedience and respect for authority as virtues children should learn, and (3) The value of a child's learning "to obey", and (4) Obedience or thinking for self more important? The 1995 LACSS repeated the first two GSS items. Alpha reliabilities were .66 (1992 NES, four items), .67 (1994 GSS, four items) and .48 (1995 LACSS, two items).

The regression equations also included controls for the four <u>demographic</u> variables that are usually most highly correlated with white Americans' racial attitudes: age, gender, and education, and in the national surveys, a dummy variable for respondents' region of residence (South vs. non-South).

The Role of Racism

Is racism the most powerful contributor to whites' racial policy attitudes, as Hypothesis 1 suggests? To test this, we present nine analyses that regress racial attitudes, partisanship, and non-racial values (along with relevant demographic controls) on attitudes toward policies providing blacks with equal opportunity (Table 1), federal assistance (Table 2), and affirmative action (Table 3). We present both the bivariate correlations (in parentheses) and the standardized regression coefficients, so we can compare the simple association of each predictor with policy attitudes against its power with all other predictors controlled.

[Insert Tables 1, 2, and 3 about here]

It is clear that racial attitudes have consistent and powerful effects. Anti-black racial attitudes have an average correlation of .31 with these policy preferences. But non-racial predispositions have consistently positive bivariate associations with these policy preferences as well: the three partisan predispositions yield an average correlation of .25, while the three non-racial values average .16.

When we turn to the regression analyses, however, it becomes clear that racial attitudes consistently dominate. In every case, the strongest single predictor of these policy preferences is a racial attitude. All nine regression coefficients for symbolic racism are significant, averaging .39, and all six terms for anti-black affect are significant, as well. The relationships of non-racial attitudes with these policy preferences are much reduced with racial attitudes considered. The strongest remaining non-racial effect is of social welfare attitudes, yielding a mean regression coefficient of .16 (with five out of six terms significant). But the other non-racial predictors have little residual effect: the average regression coefficient for ideology is .03 (only three of nine significant), for party identification .06, individualism, .02, for morality, .04, and for authoritarianism, -.02. In short, in multivariate analyses, racial attitudes erase most of the original bivariate effects of non-racial predispositions.

A convenient way to summarize these effects is shown in Table 4. To start with, the racial attitudes were entered as the first stage of a three-stage regression analysis, the demographics were entered as the second stage, and the non-racial attitudes were entered as the third stage. In a parallel analysis, the non-racial attitudes were entered first, demographics second, and the racial attitudes last. The racial attitudes, when entered first, account for substantially more variance

(25%, on average; see column 1) than do the non-racial attitudes (14%; column 2). When entered last, the racial attitudes continue to add considerable incremental variance (15%, on average; column 3), whereas the non-racial attitudes add rather little (5%; column 4). In short, racial attitudes are consistently more powerful predictors of these racial policy preferences than are non-racial attitudes.¹¹

[Insert Table 4 about here]

Which Form of Racism?

Hypothesis 2 suggested that symbolic racism would prove the strongest of the racial attitudes. And it does, quite handily. It has by far the strongest bivariate correlation with policy preferences, averaging .48 across the nine tests shown in Tables 1 to 3. The average correlations for the other racial attitudes are lower: anti-black affect, r = .27; anti-black stereotypes, r = .23; and old-fashioned racism, r = .16. In the regression analyses, the strength of symbolic racism emerges still more clearly. In all nine cases its effects are at least double the size of any other, with an average coefficient of .39. Anti-black affect also has significant effects in every case, though substantially weaker, averaging .13. Stereotypes and old-fashioned racism have virtually no residual effect, with significant effects in only two of twelve cases (and average coefficients of only .04 and -.01, respectively). All racial attitudes are not alike; symbolic racism has consistently more political power than do anti-black affect, stereotypes, or old-fashioned racism. 12

What about pro-white solidarity? Hypothesis 2 suggests that animosity toward blacks should play the central role in the politics of race, while attitudes toward whites should be peripheral. This study does not claim to offer a thorough test of this hypothesis. But the evidence we have suggests that white affect is not a key factor. Tables 1 to 3 show that the "white

thermometer," included in the 1992 NES, was essentially unrelated to whites' racial policy preferences, with a mean bivariate correlation of .01, and a mean regression coefficient of .00. These data suggest that animosity toward blacks has a great deal to do with whites' racial policy preferences, and defense of the white ingroup, rather little.

Content overlap.

The hypothesis that symbolic racism is a different and politically more powerful form of racism has attracted some criticism. One concern is that the indicators of symbolic racism themselves have too much conceptual overlap with the dependent variables in these analyses. If symbolic racism measures opposition to the contemporary civil rights agenda concerning special, race-conscious government aid to blacks in the abstract, and the racial policy scales measure opposition to it in concrete form, any association between them might reflect nothing more than that common content.

To check on this possibility, the basic analyses shown in Tables 1 to 3 were repeated on the 1986 and 1992 NES data after purging the symbolic racism scales of all items alluding to government (referring to "special favors," special attention from government, or dependency on government welfare payments) which would seem to be the most vulnerable to such conceptual overlap.¹³ The items that were retained did not allude to government at all, asking if (1) there has been no real change for blacks, (2) generations of slavery and discrimination make it hard for blacks to work their way up, (3) blacks have gotten less than they deserve, (4) if blacks only tried harder they would be just as well off, and (5) civil rights people have been pushing too hard.

These scales of symbolic racism, purged of any reference to special government attention, had slightly lower reliabilities than did the originals (in 1986, the reliability drops from .78 to .65;

in 1992, from .76 to .70). However their associations with the policy preference scales hardly change at all. The average symbolic racism regression coefficients drop only slightly, from .41 and .39 for the original scales, to .38 and .36 for the purged scales. These reductions are well within the bounds of what would be expected from the slightly lower scale reliabilities alone. Purging the symbolic racism scales of items that refer to government action does not alter the basic findings, so the central role of symbolic racism is not likely to be due merely to overlapping content of independent and dependent variables. The series of the purged scales are reliabilities alone.

The origins of symbolic racism

Hypothesis 3 suggests that symbolic racism originates in a blend of anti-black affect with the perception that blacks violate traditional non-racial values, which we measure here with scales of individualism, morality, and authoritarianism. In two respects the data are quite consistent with this hypothesis. The overall model accounts for a considerable amount of variance, ranging from 34% to 37% across the four studies, as shown in Table 5. This parallelism in r-square across the four studies is striking given the considerable differences in model specification, and in measurement of both the predictors and symbolic racism. Second, anti-black affect has consistent effects throughout (whether measured directly through the black thermometer, or indirectly through anti-black stereotypes). Its bivariate correlations average .28, and its regression coefficients are significant in each study. So the racial affect piece of the puzzle appears to be in place.

[Insert Table 5 about here]

The other presumed component of symbolic racism, non-racial values, has in the past proven a more elusive target (see, for example, Sears, 1988). The original formulations cited

earlier alluded in rather general terms to several traditional values, with the door also left open to the possibility that political ideology might collect some of the variance that had originated in one or more of these values. The data in Table 5 are roughly consistent with these expectations, though it must be said that the expectations are rather general, and the fit quite variable across model specifications. The average bivariate correlation of traditional values with symbolic racism is .27, and six of the ten regression coefficients are significant. The three partisanship predispositions yielded a similar average correlation (.26), with half of the ideology terms, and both social welfare terms, significant.

In sum, we can be confident that these variables together consistently explain a satisfactory amount of variance in symbolic racism, and that symbolic racism has substantial origins in anti-black affect as well as some mixture of conservative partisan attitudes and non-racial traditional values. But we cannot attempt to be very precise here about the nature of that contribution. A more thorough analysis of the origins of symbolic racism would exceed the bounds of the present paper.

An emergent form of racism.

We have seen that there is a strong direct effect of symbolic racism on racial policy preferences, with rather weak effects of other attitudes. We also have seen that symbolic racism has origins in both anti-black affect and a mixture of conservative non-racial attitudes and values. These two findings by themselves might be consistent with the critique cited earlier that symbolic racism is nothing but an older form of racial prejudice confounded with ideological conservatism. From that view we would expect that traditional prejudice and conservative ideology would have strong indirect effects on racial policy preferences, with symbolic racism simply serving as a

convenient pass-through for these more fundamental attitudes, adding no explanatory power itself. Our view, in contrast, is that symbolic racism is a new and different form of racism, adding an independent note of its own. Accordingly Hypothesis 4 predicts that symbolic racism will have substantial independent effect on racial policy preferences, above and beyond whatever it mediates on behalf of ideology and traditional prejudices.

The key statistic is the variance explained by symbolic racism when entered in a hierarchical regression after all other variables have been considered. It should explain no additional variance if it only mediates the indirect effects of other variables. In fact, however, it proves to have a substantial effect quite independent of any of the other variables. The increment to r-square that it adds as the last stage in the equation averages 10.5% across these nine tests, and in every test is highly significant. The data are shown in Table 4 (column 5). This consistently strong independent effect seems to us good evidence that symbolic racism is not merely a mediator of other conventional racial or non-racial attitudes, but that it represents a powerful and different form of white racial resentment.

The Generality of a Racial Response

Earlier we saw that racism, considered more generally, is a dominant factor in whites' opposition to racially-targeted policies. Next we take up three tests of the generality of those racially-based responses.

Diverse racial policy areas.

Do whites respond similarly to quite different racial policies? Hypothesis 5 suggests that the common racial symbolism in these racial policies should dominate whites' responses to all ofthem, despite their unique features, indicating a central role of race. But if each policy issue is appraised quite independently, on its own merits, non-racial factors would seem to be playing a more decisive role.

One approach to this question is to use factor analysis to determine whether or not whites' responses to all racial policies revolve around a single factor, presumably their common racial content. In contrast, a multiple-factor solution with uncorrelated factors would indicate that all these policies are evaluated on their own terms, irrespective of their common racial context. To begin with, we conducted exploratory (unconstrained) factor analyses on the two NES studies, using principal axis (principal factor) extraction with an oblique rotation. The 1986 data yielded two highly correlated (phi = .57) factors, accounting for 41.9% of the variance. (Table 6, columns 1 and 2). The 1992 data yielded a single factor, accounting for 34.9% of the variance. Its loadings are also shown in Table 6 (column 3).¹⁶ An alternative test uses confirmatory factor analyses, constrained to either single-factor or three-factor solutions. In both years the singlefactor solution fits well, with all items loading on a single factor (in 1986, the loadings ranged from .48 to .62; the results for 1992 are shown in Table 6). Constraining the analysis to a threefactor solution, with an oblique rotation, does yield three factors in both years, but they are highly correlated (average phi = .52 and .53, respectively). In sum, the factor analytic evidence shows either a single factor on which all policy attitudes load, or a multiple-factor solution in which the obtained factors are very highly correlated. Either outcomes suggests the power of the underlying racial basis of whites' responses to such policies.

[Insert Table 6 about here]

Second, if whites are responding primarily to the common racial content of these policies, racial attitudes should play the strongest explanatory role in all three policy areas. They do. The standardized regression coefficients for symbolic racism average .38, .39, and .41 for the three issue areas (see Tables 1 to 3, respectively). Anti-black affect has weaker and more variable effects, but statistically significant in all cases. The weaker roles of non-racial attitudes are also quite similar across areas. Political ideology yielded average coefficients of .08, .01, and .02; party identification, of .02, .06, and .09; social welfare, .20, .22, and .05; and morality/sexuality, .06, .02, and .04, to mention those with sufficient cases to make an average meaningful.

Perhaps the best summary statistic is the relative contribution of racial and non-racial attitudes to variance explained in the three policy areas. In each policy area, racial attitudes explain more variance than do non-racial attitudes, regardless of the stage at which either is entered in the equation. In each area, the pooled racial attitudes contribute at least half again as much variance explained as do the pooled non-racial attitudes when entered at the first stage (compare columns 1 and 2 of Table 4), and contribute over twice as much variance as non-racial attitudes when each is entered as the last stage of the equation (compare columns 3 and 4 in Table 4). The incremental effect of symbolic racism when added as the last stage of the regression is also very similar across policy areas, averaging 8.7%, 11.7%, and 10.6% in additional r-squared, respectively. The determinants of whites' racial policy attitudes are, therefore, very much the same across racial policy areas.

So the appropriate conclusion would seem to be that the racial content of these policies is the feature that captures much of whites' attention. There is little evidence of the kind of independence of white responses to the three policy areas hypothesized by Sniderman and Piazza (1993). To be sure, each policy also has its own idiosyncratic features to which whites respond, and which account for any differences in the frequency of opposition to each policy.¹⁷ But this indeterminacy should not blind us to the powerful evidence for a central role of racial attitudes in forming these preferences.

Candidate evaluations.

This literature has been concerned with the evaluation of political candidates as well as with racial policies. Hypothesis 6 suggests that racial attitudes are likely to have clear independent effects on the evaluations of black candidates, or of white candidates who engage in explicitly ethnocentric appeals, but less effect on those of more mainstream white major party presidential candidates. To test this hypothesis, we examined evaluations of the most prominent candidates in the 1986 and 1992 National Election Studies (the 1994 GSS and 1995 LACSS had no items on candidates). The data are shown in Table 7.

[Insert Table 7 about here]

This hypothesis receives substantial support. First consider evaluations of Jesse Jackson. In 1986 and 1992, both symbolic racism and anti-black affect have significant effects, of about equal magnitude. So does non-racial partisanship. Symbolic racism also contributes significantly to support for Pat Buchanan, the closest in these datasets to an explicitly ethnocentrically-oriented white candidate, but not as much as do party identification and ideology. Racial attitudes have no systematic effect on evaluations of the more mainstream major-party white leaders, Reagan, Bush, and Clinton. Only two of the nine relevant coefficients are significant in the expected direction (and two in the opposite direction). Their evaluations are much more influenced by

party identification and ideology.¹⁸ Racial attitudes in general, and symbolic racism in particular, are triggered first and foremost by candidates with a manifest connection to African Americans.

The role of higher education.

Finally, a more refined version of the emphasis on non-racial conservatism assumes a moderating effect of education. According to Sniderman & Piazza (1993), higher education, by teaching racial tolerance, should damp the political effects of racial prejudice, and by enlarging political sophistication, enhance one's ability to connect ongoing policy disputes to non-racial ideologies and values. In contrast, Hypothesis 7, reflecting the symbolic politics perspective, assumes that more education will increase the consistency of policy preferences with any longstanding predispositions, and therefore racial attitudes should remain dominant even among the college-educated.

To test these hypotheses, we have split the samples into those with college degrees as opposed to those with no college (conforming to Sniderman & Piazza's, 1993, procedures). ¹⁹ In fact, symbolic racism had substantially stronger bivariate correlations with racial policy preferences among the college educated (average r = .64) than it did among the less educated (average r = .44). The regression coefficients for symbolic racism tend to be somewhat higher among the better-educated, but the differences between education groups are not large and none is significant, as shown in Table 8. Nor are the older and simpler forms of racial animosity more potent among those with no college education; neither the bivariate correlations nor the regression coefficients (see Table 8) differ much across the two education groups. ²⁰ On balance there is no evidence of any systematically stronger impact of racism among the less educated than among the college educated.

[Insert Table 8 about here]

As predicted from both theoretical perspectives, education strengthens the bivariate correlations of ideology and the other partisan predispositions with policy preferences: the mean correlation of partisan attitudes with policy preferences is .47 among the college educated and .17 among the less educated. But there are no systematic differences between education groups in the regression coefficients, due to the strong effects of symbolic racism in both educational groups.²¹

The data support Hypothesis 7 quite well, then. The ordering of predictive power among these various predispositions is quite parallel among college-educated and non-educated whites: symbolic racism in particular, and racial attitudes in general, are considerably stronger than are non-racial predispositions even among the college-educated. Moreover, all these predispositions together account considerably better for policy preferences among the college-educated: as Table 8 shows, in each case the total r-squared is almost twice as high as it is for the less educated. There is no evidence that a college education leads to a replacement of racism by ideology as the key determinant of these policy preferences.

Discussion

The role of racism

The first goal of this study was to provide a systematic test of the hypothesis that racial attitudes make the pivotal contribution to whites' opposition to race-targeted policies. The data seem to us quite clear: racial predispositions dominate all other factors in terms of individual

correlations or regression coefficients, and in their capacity for explaining variance in policy preferences. Non-racial attitudes (such as political ideology, party identification, social welfare policy attitudes, and such traditional social values as individualism, morality, and authoritarianism) have been as thoroughly controlled for as possible, and they do not have strong effects; they are overshadowed by the effects of racism.²² Evidence of the generality of a racially-based response is the considerable commonality in whites' responses to these different racial policy areas. We have not attempted a systematic assessment of possible differences in level of white support across areas. But by two other criteria we find some striking similarities of response. The underlying structure of racial policy attitudes fits either a simple single-factor model or a multiple factor model with highly correlated factors. This complements other findings that racial policy attitudes tend to load on a single factor distinct from non-racial attitudes (Abramowitz, 1994; Sears & Kosterman, 1991). Also, the determinants of policy preferences are quite similar across policy areas, even when measured in different surveys. These findings suggest that race is the dominant cue governing whites' responses to explicitly race-targeted policies, though other features of the policies clearly are visible as well.²³ Racial attitudes also influence evaluations of black and ethnocentric white candidates, but do not have a clear independent influence on evaluations of the major-party presidential candidates. Finally, racial attitudes dominate racial policy preferences even among college graduates, contrary to the view that college education damps their effects.

These findings are quite consistent with the symbolic politics notion that we began with.

Most of the racial and non-racial predictors had significant bivariate correlations with all our dependent variables. But when all factors were considered simultaneously, racial attitudes

dominated preferences regarding racial policy (as well as of the black candidate, Jackson, and the ethnocentric white candidate, Buchanan). Presumably the explicit racial content of these attitude objects evoked racial predispositions. The mainstream white candidates, on the other hand, seem to have evoked primarily non-racial predispositions. Moreover, higher education (as with higher information flows more generally) increased the constraint of all these predictor attitudes with policy and candidate evaluations -- but did not influence the balance between racial and non-racial predictors.

This conclusion, that racism (in whatever form) is central to these political preferences, is contrary to that offered by some other researchers (e.g., Roth, 1994; Sniderman & Piazza, 1993). The difference, we believe, lies in our more comprehensive and systematic examination of antecedent racial attitudes, and more thorough replication across policy areas and across surveys. Symbolic racism.

Our second major goal was to test the hypothesis that symbolic racism is a considerably stronger political force in contemporary America than are other, more traditional indicators of racial prejudice. This case too we believe has been made quite strongly in our data. In bivariate correlations or in regression analyses, symbolic racism dominates, while stereotypes and old-fashioned racism have little residual effect.²⁴ Nor does pro-white loyalty play a significant role in opposition to racial policies. Others' reports in the published literature of weak effects of racial attitudes have arisen, we believe, because they have been looking in the wrong place for them. This is not to say that anti-black affect and traditional racial stereotypes (or even pockets of old-fashioned racism) no longer exist. But they no longer have the political strength that symbolic racism has.²⁵

The hypothesis that symbolic racism is a different and politically more powerful form of racism has attracted several critiques that need to be addressed. One is that symbolic racism may not be very different from older forms of prejudice such as stereotypes or old-fashioned racism (Fazio et al., 1995; A. Miller, 1994; Raden, 1994; Sniderman & Tetlock, 1986; Weigel & Howes, 1985). Indeed in our data they were correlated, but the consistently greater impact of symbolic racism than older forms of racial antagonism, across a number of different replications, would seem to indicate that it is a distinctive orientation. Moreover, symbolic racism contributes substantial independent variance of its own to racial policy preferences in addition to mediating some of the effects of its putative antecedents (anti-black affect and conservative non-racial values and attitudes). But to test directly for its independence, we conducted unconstrained factor analyses (with oblique rotation) of all racial independent variables in each survey. In brief, in every survey all symbolic racism items loaded on a factor separate from those on which the older forms of racial antagonism loaded. The contributes are survey and symbolic racism items loaded on a factor separate from those on which the older forms of racial antagonism loaded.

A second critique is that symbolic racism may not be internally very homogeneous (Colleau et al., 1990; Sniderman & Tetlock, 1986). However, the factor analyses of racial attitudes just described, yielding a distinctive factor for symbolic racism in each survey, along with the quite reasonable levels of scale reliability for symbolic racism cited earlier, averaging about .70, sustain the view that symbolic racism is a reasonably internally homogeneous construct.

A third critique is that symbolic racism is "confounded" with ideological conservatism, thereby blurring the distinction between racial and non-racial determinants of racial policy preferences. Ours would seem to be quite persuasive data against this view. Controls on conservatism scarcely weaken the predictive power of symbolic racism at all; indeed it plays a

much less prominent role than does symbolic racism in explaining racial policy preferences (Tables 1 to 3). In addition, conservative ideology plays a secondary role in explaining symbolic racism (Table 5).

Fourth, others have suspected symbolic racism might be just a minor variant of authoritarianism (Raden, 1994; Weigel & Howes, 1985), or have lesser effects than authoritarianism (Sniderman & Piazza, 1993). Our evidence again would seem persuasive against both views. The raw correlations between the two are substantial (averaging .38; see Table 5), but in the regression analyses authoritarianism is a modest contributor to either symbolic racism or racial policy preferences, having less effect than do racial attitudes in each case. Authoritarianism and symbolic racism undoubtedly share some variance, but the explicitly racial character of symbolic racism is a critical distinction between them.

A fifth concern is that the impact of symbolic racism is just a result of conceptual overlap with our dependent variables. If symbolic racism measures opposition to special, race-conscious government aid to blacks in the abstract, and the racial policy scales measure opposition to it in concrete form, any association between them might reflect nothing more than that common content. To begin with, it might be noted that abstract and concrete versions of sociopolitical attitudes are not invariably consistent with each other. Classic cases include the "principle-implementation" gap in racial attitudes (Schuman et al., 1985), the gap in responses to abstract and concrete versions of civil liberties, or the common preference for "smaller government" with more spending on specific services (e.g., Sears & Citrin, 1985).

But we have more concrete evidence against this interpretation: (1) the effects of symbolic racism are not confined to the race-conscious policies of special aid to blacks of

contemporary vintage, but are just as consistent concerning the equal opportunity policies dating from the 1950's (compare Table 1 with Table 3). Any policy issues with manifest racial content seem to evoke symbolic racism. (2) symbolic racism has consistently significant effects on evaluations of Jesse Jackson and Pat Buchanan, neither of whom, as an attitude object, presumably suffers from this conceptual overlap.²⁸ (3) we have imposed substantial controls on ideology, party identification, and social welfare attitudes, which bear directly on the magnitude of government action, but without any manifest reference to blacks. They consistently have weaker effects than does symbolic racism, whose effects are not substantially reduced by such controls. And (4) we earlier presented analyses purging the symbolic racism scales of any items alluding to government action and "special favors," which reduced their reliability and predictive power very little. "Content overlap" does not seem to account for much of the link between symbolic racism and racial policy preferences.

Conclusions

The strengths of the present analyses lie in the consistency of the findings across different tests, we believe. The basic findings are replicated in four different surveys spanning nearly a decade, and on three different policy areas. The basic independent and dependent variables were all operationalized somewhat differently across the four studies, giving some further confidence in the generality of the findings. And the findings are remarkably parallel across all these variations. We have not tried to squeeze a great deal of subtlety from the data; our goal in this paper has been to insure that the main findings are strong and replicable, and we have confidence that they are. Indeed given the considerable replication of our core findings within this paper, it seems likely that contrary reports based on single surveys may have over-interpreted possibly chance

departures from the essential story.

Finally, we should take note of four important questions that we have not attempted to resolve in this paper. As Bobo (1988; Bobo, Kluegel, & Smith, 1996) has correctly observed, we have not here or elsewhere attempted to analyze the forces that gave rise to the shift from old-fashioned to symbolic racism; that probably requires a different form of analysis altogether.

Second, we have indicated that an additive model involving both anti-black affect and conservative non-racial attitudes and values explains the origins of symbolic racism moderately well. However, we have not traveled far down the road of unraveling exactly which non-racial dispositions are involved, nor do we test non-additive models, and both issues deserve more thorough analysis (see Sears & Kosterman, 1991; Wood, 1994). Third, we have not attempted to address in detail the numerous variants on a realistic group conflict model cited earlier. And finally there is work going forward on the assumption that indirect measures of prejudice will be more valid than the direct measures we have used (Banaji & Greenwald, 1994; Fazio, et al., 1995; Gaertner & Dovidio, 1986). Our findings seem fairly robust, however, despite whatever weaknesses the direct approach entails.

In conclusion, we hope that the strength of the findings here will lay to rest the notion that white opposition to racially-targeted policies is primarily motivated by non-racial considerations, or that any racially-based motivation is limited to a few poorly educated ethnocentrics or believers in white supremacy. Racism is considerably more widespread in American society than that, it cannot be reduced to the older forms of prejudice familiar in the pre-civil-rights era, and it continues to have quite pervasive effects. It is not a pleasant aspect of our society, but it is not one that should be swept under the carpet, either.

Appendix

- The items comprising each scale are as follows:
- Equal opportunity. V485, V506 and V522 in 1986 NES; and V5932 and V5938 in 1992 NES.
- <u>Federal Assistance</u>. V334 and V426 in 1986 NES; V3724 and V3729 in 1992 NES; and NATRACE and NATRACY combined in the 1994 GSS.
- Affirmative Action. V476 and V478 in 1986 NES; V5936 and V5948 in 1992 NES;

 AFFRMACT, JOBAFF and HELPBLK in 1994 GSS; and B19A and CNTB in 1995

 LACSS.
- Candidates. V130 and V145 in 1986 NES; and V3315, V3316, V5301 and V5302 in 1992 NES.
- Symbolic Racism. V559, V562, V565, V566, V567, V568, V579, and V580 in 1986 NES;
 V5929, V5930, V6126, V6127, V6128 and V6129 in 1992 NES; ADMIRBLK,
 SYMPTBLK, BLKGOVT and WRKWAYUP in 1994 GSS; and C24B, BSR3 and BPER in 1995 LACSS.
- Old-fashioned Racism. V578 and V582 in 1986 NES; and RACSEG, RACPUSH, RACMAR, RACPRES, RACHAF, and RACDIF2 in 1994 GSS.
- <u>Thermometers</u>. Black thermometer V149 in 1986 NES; and V5323 in 1992. White thermometer V5333 in 1992 NES.
- Stereotypes. Black stereotypes: V6222, V6226, and V6230 in 1992 NES; WORKBLKS in 1994 GSS; and GPEB, C25B1, and GPIB in 1995 LACSS. White stereotypes: V6221, V6225 and V6229 in 1992 NES; WORKWHTS in 1994 GSS; and GPEW, C25B, and GPIW in 1995 LACSS.

- Partisanship. Party identification: V146, V147 and V300 in 1986 NES; V3317, V3318, and V3634 in 1992 NES; PARTYID in 1994 GSS; GS86, G86A and G86B combined in 1995 LACSS. Political ideology: V3509, V5319 and V5326 in 1992 NES; POLVIEWS in 1994 GSS; GA88, G88A, G88B and G88C combined in 1995 LACSS. Social welfare policy: V448 and V486 in 1986 NES; V 3701, V3716, and V3718 in 1992 NES.
- Non-racial Values. Individualism: V508 through V513 in 1986 NES; GETAHEAD in 1994

 GSS); and R232 and NTSY in 1995 LACSS. Authoritarianism: V6019 through V6022 in

 1992 NES; OBEY, OBEYTHNK, OBRESPCT and SPANKING in 1994 GSS; and C26B

 and VAL5 in 1995 LACSS. Morality/Sexuality: V525 through V532 in 1986 NES;

 V6115 through V6119 in 1992 NES; COHABOK, PREMARSX, TEENSEX,

 SEXEDUC, HOMOSEX, XMARSEX and PILLOK in 1994 GSS; and SEXM and SEXP in 1995 LACSS.
- Demographic Controls. Age: V595 in 1986 NES; V3903 in 1992 NES; AGE in 1994 GSS; and RAGE in 1995 LACSS. Gender: V755 in 1986 NES; V6246 in 1992 NES; SEX in 1994 GSS, and RSEX in 1995 LACSS. Education: V602 in 1986 NES; V3908 in 1992 NES; DEGREE in the 1994 GSS; and DM08 in the 1995 LACSS. Region (dummy based on): V25 for 1986 NES; V3104 for 1992 NES; and REGION in 1994 GSS.

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Notes

- 1. An earlier version of portions of this paper was presented at the Annual Meeting of the Midwest Political Science Association, Chicago, Illinois, April 19, 1991, and at the Summer Institute in Political Psychology, The Ohio State University, July 19, 1991 (Sears & Kosterman, 1991). The NES and GSS data were made available by the Inter-University Consortium for Political and Social Research. Thanks are due to Elizabeth Stephenson of the UCLA Institute for Social Science Research for assistance with accessing the data, and to Lawrence Bobo, Sharmaine Cheleden, Leonie Huddy, George Marcus, Jim Sidanius, Nicholas Valentino, and three anonymous reviewers for their helpful comments. The authors bear sole responsibility for the analyses and interpretations presented here.
- 2. Jackman and Muha (1984) have advanced yet a third view, that higher education teaches individuals socially acceptable ways of expressing racial attitudes rather than reducing underlying racial prejudices; this view is not addressed in the present analyses.
- 3. These theories note that even if the exact content is epiphenomenal, it could nevertheless be quite consequential in practical terms. A myth that supports slavery could lead to much more negative consequences for the subordinate group than one that merely supports meritocracy.
- 4. Here we do not attempt to develop any substantial distinction between symbolic racism and "modern racism" (McConahay, 1982), "subtle racism" (Pettigrew & Meertens, 1995), or "racial resentments" (Kinder & Sanders, 1996), all of which are measured in similar fashion.

- 5. For general population samples see McConahay, 1986; and Pettigrew & Meertens, 1995; for student samples, see Devine & Elliott, 1995; Kleinpenning & Hagedoorn, 1993; Monteith, 1996; and Swim, Aiken, Hall, & Hunter, 1995.
- 6. White respondents made up 83% of the respondents in the 1986 NES, 85% in the 1992 NES, 79% in the 1994 GSS, and 44% in the 1995 LACSS. The 1986 NES and 1994 GSS used split-form designs with two independent samples; in each case only one was employed in the analyses since it contained most of the racial variables.
- 7. This follows the procedure used in several earlier studies (see Jessor, 1988; Sears & Kosterman, 1991; Kinder & Sanders, 1996) and parallels Sniderman and Piazza's, 1993 "fair treatment," "social welfare," and "race-conscious" "racial agendas."
- 8. The specific wording was (1) "Should the government in Washington see to it that black people get fair treatment in jobs or is this not the federal government's business?"; (2) "Do you think the government in Washington should see to it that white and black children go to the same schools, or stay out of this area as it is not the government's business?" and (3) "Equal opportunity for blacks and whites to succeed is important but it's not really the government's job to guarantee it."
- 9. In 1992, a followup question for those who refused initial response did induce some to respond, but including them actually reduced scale reliability, so they were excluded.

- 10. These other studies also used, variously, items on government spending to help blacks, the poor, or the homeless, and on food stamps and research for AIDS. We selected the more general items as more appropriate for measuring the general predisposition, and as best measuring domestic policy spending preferences independent of any racial content.
- 11. We have not given much attention to the demographic controls used in each analysis. Such controls are important, but they turned out in practice not to have very strong or consistent effects, given the numerous more proximal attitudinal variables in the equations.
- 12. One concern might be that symbolic racism only has stronger effects than the other measures of racial attitudes because it is more reliable. However, the reliability coefficients were for the most part quite similar across racial attitudes: in 1992, the alpha coefficient for symbolic racism was .76, compared to .74 for the stereotypes; in 1994, .65, compared to .71 for old-fashioned racism; and in 1995, .69 compared to .69 for the stereotypes. The one exception is that in 1986, the alpha for symbolic racism was .71, compared to .54 for old-fashioned racism. In other cases, most notably anti-black and pro-white affect, the measures were based on single items, so no reliability estimates are available. These differences do not appear to be sufficiently large to account for the obtained differences in impact on policy preferences shown in Tables 1 to 3. Ideally we would have been able to use structural equation modeling techniques that correct for unreliability, but a number of our predictors were indexed by fewer than the minimum number of items.

- 13. This was not possible in the GSS and LACSS because of the limited range of symbolic racism items available.
- 14. The mean bivariate correlations of the full symbolic racism scales with policy preferences were .52 and .49 in 1986 and 1992, respectively; the mean correlations for the purged scales were .49 and .47.
- 15. Two other critiques of previous research on symbolic racism are irrelevant to this study. In earlier studies we had developed omnibus measures of "racial intolerance" (or "racial prejudice") that incorporated elements of both old-fashioned racism and symbolic racism (Sears et al., 1979; Sears et al., 1980). Though not intended to measure symbolic racism, or represented as such in those papers, these have sometimes been misinterpreted as measures of symbolic racism (e.g., Sniderman & Tetlock, 1986). In any case, here we maintain a strict distinction between the two forms of racism. In another early study we treated two policy preferences (toward busing and quotas) as subsets of symbolic racism (Kinder & Sears, 1981). While limited there to the prediction of voting behavior in a mayoralty race, it has proved confusing, and would plainly be inappropriate here in predicting to racial policy preferences.
- 16. The GSS and LACSS had insufficient policy items to permit this analysis.
- 17. A thorough canvass of survey data on differences in white support across the three policy areas is beyond the scope of this paper.
- 18. The role of any given attitude in the evaluations of contemporary major-party presidential nominees depends to a considerable extent on the exact model specification. Others find, as we

do, that entering most available non-racial attitudes displaces the direct effects of racial attitudes (see Abramowitz, 1994; Miller, 1994; Miller & Shanks, 1996; also see Citrin et al., 1990). However, that assumes they are causally prior to racial attitudes, which is inconsistent with much theory and evidence about the early origins of racial attitudes. Including only a minimal set of non-racial attitudes to adhere to this latter assumption yields substantially stronger effects of racial attitudes (Kinder & Sanders, 1996). It is difficult to see how any single cross-sectional study can resolve this dilemma to everyone's satisfaction.

- 19. We have used only the two NES surveys in these analyses. The LACSS had too few white respondents to allow for reliable estimates among the college graduates, as did the 1994 GSS, because of its complex split sample design (fewer than 40 white college graduates remained with data on our key variables).
- 20. For racial affect, the average correlations for the high and low education groups are .26 and .28, respectively; for stereotypes, .28 and .20; and .21 and -.08 for old-fashioned racism.
- 21. The average correlations for the non-racial values were .29 and .08 at the two educational levels. Because of the general weakness of non-racial values in the regression equations and to conserve space, their results are not shown in Table 8. In brief, however, only authoritarianism has a significant effect among the highly educated, and that, in only one case. For none of the values are there strong or consistent differences between educational groups.
- 22. Indeed some might feel that we have overcontrolled for non-racial attitudes, since the partisan attitudes, at least, tend to be correlated with racial attitudes (see Sidanius, et al., 1996).

However we prefer this more conservative test of the effects of racism.

- 23. Other evidence indicates that racial attitudes have stronger effects regarding explicitly racial policies than regarding only implicitly racial ones such as welfare or crime (Kinder & Mendelberg, 1995; Sears, Citrin, & van Laar, 1995; Abramowitz, 1994).
- 24. Kinder and Sanders (1996) report roughly similar effects on racial policy preferences of anti-black stereotypes in the 1990 GSS and of "racial resentments" in the 1986 NES. However, they treat the comparison as somewhat speculative because it is made across two different surveys in two different years rather than within one, the two sets of racial attitude predictors are not compared in the same model, and the dependent variables are different in the two surveys.
- 25. And, though not a feature of the present study, we have found elsewhere that symbolic racism acts less like general ethnocentrism than like a more specifically anti-black antagonism (Sears, Citrin, & van Laar, 1995).
- 26. The average correlation between symbolic racism and the other racial attitudes was .35; the correlations among the other racial attitudes averaged .28, as shown in Table 5 (also see A. Miller, 1994).
- 27. Specifically, the 1986 NES yielded two modestly correlated factors (phi = .25); all symbolic racism items loaded on the first factor, and all old-fashioned racism items, on the second, while the black thermometer failed to load on either (loadings <.30). The 1992 NES yielded three factors: all symbolic racism items loaded on one, all stereotypes on the second, and the black and

white thermometers on the third (only the first and second factors were highly correlated, phi=.49). The 1994 GSS yielded two correlated factors (phi=.48); the symbolic racism items loaded on one, and the old-fashioned racism items on the second. And the 1995 LACSS yielded two correlated (.51) factors, the stereotypes loading on one and the symbolic racism items on the second (see McConahay, 1982, for similar analyses).

28. Though the evaluations of any candidates obviously depend in part on issue proximities.

Table 1
Origins of Whites' Opposition to Equal Opportunity for Blacks

	19	986	199	1992		
Daniel Attitudes	beta	(r)	beta	(r)		
Racial Attitudes						
Symbolic Racism	.40***	(.57)	.35***	(.49)		
Black Affect	.11*	(.28)	.17**	(.28)		
Stereotypes			.04	(.25)		
Old-Fashioned Racism	.06	(.21)				
White Affect			.02	(.02)		
Partisanship						
Ideology	.12*	(.32)	.03	(.33)		
Party Identification	03	(.17)	.06	(.25)		
Social Welfare	.25***	(.41)	.15**	(.33)		
Non-Racial Values						
Individualism	.09*	(.27)				
Morality/Sexuality	.02	(.25)	.09	(.30)		
Authoritarianism			06	(.10)		
Adjusted R ²	42.8%		31.1%			

Sources: 1986 and 1992 National Election Studies

Note: A positive entry means opposition to equal opportunity is associated with more negative racial attitudes and more conservative political attitudes and values. The full equations include age, education, gender, and region; those terms are not shown. Pairwise deletion is employed.

Table 2

Origins of Whites' Opposition to Federal Assistance for Blacks

	1986	5	199	2 1994		
	beta	(r)	beta	(r)	beta	(r)
Racial Attitudes						
Symbolic Racism	.41***	(.54)	.39***	(.54)	.38***	(.47)
Black Affect	.19***	(.33)	.16***	(.31)		
Stereotypes			.08*	(.29)	.05	(.27)
Old-Fashioned Racism	04	(.12)			.15*	(.35)
White Affect			01	(.00.)		
Partisanship						
Ideology	.09*	(.29)	.03	(.33)	08	(.12)
Party Identification	.07*	(.23)	.02	(.23)	.10	(.14)
Social Welfare	.21***	(.38)	.22***	(.35)		
Non-Racial Values						
Individualism	03	(.17)			05	(.01)
Morality/Sexuality	.01	(.19)	.03	(.26)	.02	(.22)
Authoritarianism			02	(.15)	.14*	(.30)
Adjusted R ²	40.4%		37.7%		26.0%	

Sources: 1986 and 1992 National Election Studies, 1994 General Social Survey

Note: A positive entry means opposition to federal assistance for blacks is associated with more negative racial attitudes and more conservative political attitudes and values. The full equations include age, education, gender, and region; those terms are not shown. Pairwise deletion is employed.

Table 3

Origins of Whites' Opposition to Affirmative Action for Blacks

	1986 beta	(r)	1992 beta	(r)	1994 beta	(r)	1995 beta	(r)
Racial Attitudes								
Symbolic Racism	.42***	(.43)	.44***	(.45)	.42***	(.44)	.34***	(.42)
Black Affect	.08*	(.20)	.08*	(.21)				
Stereotypes			.01	(.17)	.04	(.18)	.04	(.22)
Old-Fashioned Racism	14**	(04)			10	(.15)		
White Affect			01	(.00)				
Partisanship								
Ideology	.02	(.22)	.08	(.28)	03	(.11)	01	(.28)
Party Identification	.09*	(.16)	.03	(.20)	.04	(.11)	.20*	(.36)
Social Welfare	.12*	(.27)`	02	(.20)				
Non-Racial Values								
Individualism	03	(.15)			.00	(.04)	.12	(01)
Morality/Sexuality	.07	(.18)	.08*	(.24)	.08	(.19)	07	(12)
Authoritarianism			13**	(.00)	.01	(.19)	03	(.24)
Adjusted R ²	26.4%		25.5%		17.8%		20.8%	

Sources: 1986 and 1992 National Election Studies, 1994 General Social Survey, and 1995 Los Angeles County Social Survey.

Note: A positive entry means opposition to affirmative action for blacks is associated with more negative racial attitudes and more conservative political attitudes and values. The full equations include age, education, gender, and in the national surveys, region; those terms are not shown. Pairwise deletion is employed.

Table 4

Variance Accounted For by Racial and Non-Racial Attitudes:
Hierarchical Regressions

	Firs	st Stage Last Stage				All	
	Racial	Non-Racial	Racial	Non-Racial	Symbolic	Variables	
	Attitudes	Attitudes	Attitudes	Attitudes	Racism Alone		
Equal Opportunity							
1986 NES	33.8%	24.8%	14.4%	9.6%	9.9%	44.8%	
1992 NES	26.4	16.3	15.1	5.2	7.5	32.7	
mean	30.1	20.6	14.8	7.4	8.7	38.8	
Federal Assistance							
1986 NES	32.6	18.3	17.8	7.3	10.4	41.5	
1992 NES	32.6	16.6	19.5	5.6	9.6	38.6	
1994 GSS	23.8	9.1	16.9	2.2	15.1	29.4	
mean	29.7	14.7	18.1	5.0	11.7	36.5	
Affirmative Action							
1986 NES	21.8	11.2	15.5	3.5	11.3	27.6	
1992 NES	21.5	9.9	16.4	2.4	12.1	26.6	
1994 GSS	18.6	3.9	13.1	0.1	11.6	20.8	
1995 LACSS	17.9	12.8	8.9	4.7	7.3	25.5	
mean	20.0	9.5	13.5	2.7	10.6	25.1	

Note: Entries in columns 1 and 2 are the r-square for racial or non-racial attitudes considered alone; in column 3, the changes in r-square when racial attitudes are added as a final stage after demographics and non-racial attitudes are considered; in column 4, the change when non-racial attitudes are entered in the last stage; and in column 5, the increment in r-square when symbolic racism is added as a final stage after all other variables have been considered. The r-square for all variables shown in column 6 is not adjusted for the number of variables in each equation. For the adjusted r-squares, see Tables 1 to 3.

Table 5

The Origins of Symbolic Racism

	1986	1992	1994	1995
	beta (r)	beta (r)	beta (r)	beta (r)
Racial Attitudes				
Black Affect	.25*** (.31)	.21*** (.26)		
Stereotypes		.20*** (.40)	.21*** (.38)	.29*** (.41)
Old-Fashioned Racism	.00 (.25)		.26*** (.44)	
White Affect		.09* (.14)		
Partisanship				
Ideology	.16*** (.26)	.18***(.39)	.09 (.21)	.11 (.39)
Party Identification	.00 (.11)	01 (.19)	.07 (.15)	.22** (.44)
Social Welfare	.07* (.21)	.11** (.25)		
Non-Racial Values				
Individualism	.18*** (.23)		.03 (.08)	.05 (.14)
Morality/Sexuality	.14*** (.30)	.14*** (.37)	.04 (.26)	11 (.16)
Authoritarianism		.07* (.31)	.15* (.38)	.25** (.45)
Demographics				
Age	.03 (.19)	.00 (.15)	21*** (04)	.13* (.17)
Education	34***(38)	18***(28)	15** (27)	.01 (14)
Gender	01 (.01)	.00 (.03)	10* (17)	03 (14)
Region	.11** (.19)	.07* (.14)	.05 (.09)	
Adjusted R ²	35.7%	36.8%	33.9%	35.2%

Sources: National Election Studies (1986 and 1992), General Social Survey (1994), and Los Angeles County Social Survey (1995).

Note: Entries are standardized regression coefficients, with bivariate correlations in parentheses. A positive entry means anti-black or conservative attitudes are associated with more symbolic racism. Years of age or education, male gender, and Southern region keyed as if they were conservative. Pairwise deletion is employed.

*p<.05 **p<.001 ***p<.0001

Table 6
Unconstrained Factor Analyses of Racial Policy Items

	19	86	1992
	Fac 1	ctors 2	Factor
Equal Opportunity			
Fair treatment in jobs	.68	02	.56
Desegregated schools	.48	.16	.50
Equal opportunity	.65	11	
Federal Assistance			
Aid to minorities	.46	.19	.65
Spending to assist blacks	.31	.30	.59
Affirmative Action			
Preferential treatment, jobs	.02	.71	.57
College quotas	02	.80	.66
Variance explained	41	1.9%	34.9%

Source: 1986 and 1992 National Election Studies

Note: Entries are pattern matrix factor loadings, with oblique rotation in 1986 (the correlation between factors is .58).

Table 7

Origins of Whites' Evaluations of National Political Candidates:
Regression Analysis

		Opposition to Democrats Jackson Jackson Clinton Bush			Support for Republicans Reagan Buchanan		
	1986	1992	1992	2001	1992	1986	1992
Racial Attitudes							
Symbolic Racism	.26***	.15***	.00		.01	.15***	.14**
Black Affect	.22***	.22***	.14***		06	11**	07*
Stereotypes		.01	08*		.04		01
Old-Fashioned Racism	12*					.01	
White Affect		.04	06		.08*		.01
Partisanship							
Ideology	.22***	.12*	.23***		.13*	.14**	.26***
Party Identification	05	.14**	.41***		.48***	.52***	.14**
Social Welfare	.12*	.07	.03		.03	02	.04
Non-Racial Values							
Individualism	11*					.09*	
Morality/Sexuality	03	.03	.08*		.09*	01	.07
Authoritarianism		04	02		.02		.15***
Adjusted R ²	24.0%	22.8%	43.1%	4	1.6%	43.6%	31.3%

Source: National Election Studies

Note: Entries are standardized regression coefficients. A positive entry indicates an association of negative racial attitudes, conservative attitudes, or conservative values with anti-Democratic or pro-Republican candidate evaluations. All candidate evaluations were measured in post-election surveys except Jackson and Buchanan in 1992. The full equations include age, education, gender, and region; those terms are not shown. Pairwise deletion is employed.

^{*}p<.05 **p<.001 ***p<.0001

Table 8

Origins of Whites' Opposition to Racial Policies among
High and Low Educational Groups
(Unstandardized Coefficients)

1986 National Election Study

	Equal Op	portunity	Federal A	ssistance	Affirmative Action	
	College	No	College	No	College	No
	Graduates	College	Graduates	College	Graduates	College
Racial Attitudes						
Symbolic Racism	.64**	.73***	.50***	.60***	.84***	.60***
	(.18)	(.15)	(.10)	(.07)	(.14)	(.10)
Black Affect	.41*	.21*	.22*	.22**	.10	.12
	(.15)	(.11)	(.08)	(.05)	(.11)	(.07)
Old-Fashioned	.19	.02	09	04	06	18*
Racism	(.14)	(.08)	(.08)	(.04)	(.11)	(.06)
Partisanship						
Ideology	.10	.32*	.27*	.08	.12	07
	(.22)	(.18)	(.13)	(.09)	(.17)	(.12)
Party Identification	.20	16	03	.06	.09	.11
	(.17)	(.10)	(.10)	(.05)	(.13)	(.07)
Social Welfare	.28	.26*	.21*	.24***	.15	.11
	(.15)	(.11)	(.08)	.06	.12	.08
Adjusted R ²	53.1%	28.4%	49.4%	35.1%	43.3%	22.4%
N	105	153	158	327	160	327

Table 8 (continued)

1992 National Election Study

	Equal Op	portunity	Federal A	ssistance	Affirmative Action	1
	College	No	College	No	College	No
	Graduates	College	Graduates	College	Graduates	College
Racial Attitudes						
Symbolic Racism	.78***	.66***	.57***	.54***	.68***	.55***
	(.15)	(.15)	(.07)	(.08)	(.09)	(.09)
Black Affect	.24	.44*	.26*	.27**	.12	.17
	(.19)	(.14)	(.09)	(.07)	(.11)	(.09)
Stereotypes	.15	.14	.05	.13	.04	02
	(.27)	(.17)	(.13)	(.09)	(.15)	(.11)
White Affect	.22	.01	.09	01	.04	03
	(.18)	(.14)	(.09)	(.08)	(.11)	(.09)
Partisanship						
Ideology	.26	.14	01	.04	.10	.03
	(.24)	(.20)	(.12)	(.10)	(.14)	(.12)
Party Identification	.16	.10	.01	.01	.00	.04
	(.18)	(.13)	(.09)	(.07)	(.11)	(.08)
Social Welfare	.13	.20	.36***	.25**	.12	07
	(.17)	(.13)	(.08)	(.07)	(.10)	(.08)
Adjusted R ²	38.7%	24.7%	51.3%	28.9%	40.6%	21.6%
N	169	247	260	335	260	335

Source: National Election Studies

Note: Each column represents a separate equation. The values and demographics referred to in Table 1 were included in each equation, but the results are not shown here. Entries are unstandardized regression coefficients; those in parentheses are the standard errors.